

6051

2015-2016 Regular Sessions

I N A S S E M B L Y

March 11, 2015

Introduced by M. of A. RODRIGUEZ -- read once and referred to the
Committee on Mental Health

AN ACT to amend the mental hygiene law and the education law, in
relation to creating mental health incident review panels

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-
BLY, DO ENACT AS FOLLOWS:

1 Section 1. The mental hygiene law is amended by adding a new section
2 31.38 to read as follows:
3 S 31.38 MENTAL HEALTH INCIDENT REVIEW PANELS.
4 (A) THE COMMISSIONER IS AUTHORIZED TO ESTABLISH A MENTAL HEALTH INCI-
5 DENT REVIEW PANEL FOR THE PURPOSES OF REVIEWING THE CIRCUMSTANCES AND
6 EVENTS RELATED TO A SERIOUS INCIDENT INVOLVING A PERSON WITH MENTAL
7 ILLNESS. FOR PURPOSES OF THIS SECTION, A "SERIOUS INCIDENT INVOLVING A
8 PERSON WITH MENTAL ILLNESS" MEANS AN INCIDENT OCCURRING IN THE COMMUNITY
9 IN WHICH A PERSON WITH A SERIOUS MENTAL ILLNESS IS PHYSICALLY INJURED OR
10 CAUSES PHYSICAL INJURY TO ANOTHER PERSON, OR SUFFERS A SERIOUS AND
11 PREVENTABLE MEDICAL COMPLICATION OR BECOMES INVOLVED IN A CRIMINAL INCI-
12 DENT INVOLVING VIOLENCE. A PANEL SHALL CONDUCT A REVIEW OF SUCH SERIOUS
13 INCIDENT IN AN ATTEMPT TO IDENTIFY PROBLEMS OR GAPS IN MENTAL HEALTH
14 DELIVERY SYSTEMS AND TO MAKE RECOMMENDATIONS FOR CORRECTIVE ACTIONS TO
15 IMPROVE THE PROVISION OF MENTAL HEALTH OR RELATED SERVICES, TO IMPROVE
16 THE COORDINATION, INTEGRATION AND ACCOUNTABILITY OF CARE IN THE MENTAL
17 HEALTH SERVICE SYSTEM, AND TO ENHANCE INDIVIDUAL AND PUBLIC SAFETY.
18 (B) A MENTAL HEALTH INCIDENT REVIEW PANEL SHALL INCLUDE, BUT NEED NOT
19 BE LIMITED TO, REPRESENTATIVES FROM THE OFFICE OF MENTAL HEALTH AND THE
20 LOCAL GOVERNMENTAL UNIT WHERE THE SERIOUS INCIDENT INVOLVING A PERSON
21 WITH A MENTAL ILLNESS OCCURRED. A MENTAL HEALTH INCIDENT REVIEW PANEL
22 MAY ALSO INCLUDE, IF DEEMED APPROPRIATE BY THE COMMISSIONER BASED ON THE
23 NATURE OF THE SERIOUS INCIDENT BEING REVIEWED, ONE OR MORE REPRESENT-
24 ATIVES FROM MENTAL HEALTH PROVIDERS, LOCAL DEPARTMENTS OF SOCIAL
25 SERVICES, HUMAN SERVICES PROGRAMS, HOSPITALS, LOCAL SCHOOLS, EMERGENCY

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 MEDICAL OR MENTAL HEALTH SERVICES, THE OFFICE OF THE COUNTY ATTORNEY,
2 STATE OR LOCAL LAW ENFORCEMENT AGENCIES, THE OFFICE OF THE MEDICAL EXAM-
3 INER OR THE OFFICE OF THE CORONER, OR OTHER APPROPRIATE STATE OR LOCAL
4 OFFICIALS.

5 (C) NOTWITHSTANDING ANY OTHER PROVISION OF LAW TO THE CONTRARY AND TO
6 THE EXTENT CONSISTENT WITH FEDERAL LAW, A MENTAL HEALTH INCIDENT REVIEW
7 PANEL SHALL HAVE ACCESS TO THOSE CLIENT-IDENTIFIABLE MENTAL HEALTH
8 RECORDS, AS WELL AS ALL RECORDS, DOCUMENTATION AND REPORTS RELATING TO
9 THE INVESTIGATION OF AN INCIDENT BY A FACILITY IN ACCORDANCE WITH REGU-
10 LATIONS OF THE COMMISSIONER, WHICH ARE NECESSARY FOR THE INVESTIGATION
11 OF THE INCIDENT AND THE PREPARATION OF A REPORT OF THE INCIDENT, AS
12 PROVIDED IN SUBDIVISION (E) OF THIS SECTION. A MENTAL HEALTH INCIDENT
13 REVIEW PANEL ESTABLISHED PURSUANT TO THIS SECTION SHALL BE PROVIDED WITH
14 ACCESS TO ALL OTHER RECORDS IN THE POSSESSION OF STATE OR LOCAL OFFI-
15 CIALS OR AGENCIES, WITHIN TWENTY-ONE DAYS OF RECEIPT OF A REQUEST,
16 EXCEPT THOSE RECORDS PROTECTED BY SECTION 190.25 OF THE CRIMINAL PROCE-
17 DURE LAW.

18 (D) MENTAL HEALTH INCIDENT REVIEW PANELS, MEMBERS OF THE REVIEW PANELS
19 AND PERSONS WHO PRESENT INFORMATION TO A REVIEW PANEL SHALL HAVE IMMUNI-
20 TY FROM CIVIL AND CRIMINAL LIABILITY FOR ALL REASONABLE AND GOOD FAITH
21 ACTIONS TAKEN PURSUANT TO THIS SECTION, AND SHALL NOT BE QUESTIONED IN
22 ANY CIVIL OR CRIMINAL PROCEEDING REGARDING ANY OPINIONS FORMED AS A
23 RESULT OF A MEETING OF SUCH REVIEW PANEL. NOTHING IN THIS SECTION SHALL
24 BE CONSTRUED TO PREVENT A PERSON FROM TESTIFYING AS TO INFORMATION
25 OBTAINED INDEPENDENTLY OF A MENTAL HEALTH INCIDENT REVIEW PANEL, OR
26 INFORMATION WHICH IS PUBLIC.

27 (E) NOTWITHSTANDING ANY OTHER PROVISION OF LAW TO THE CONTRARY, ALL
28 MEETINGS CONDUCTED, ALL REPORTS AND RECORDS MADE AND MAINTAINED AND ALL
29 BOOKS AND PAPERS OBTAINED BY A MENTAL HEALTH INCIDENT REVIEW PANEL SHALL
30 BE CONFIDENTIAL, AND SHALL NOT BE OPEN OR MADE AVAILABLE, EXCEPT BY
31 COURT ORDER OR AS SET FORTH IN SUBDIVISION (G) OF THIS SECTION. EACH
32 MENTAL HEALTH INCIDENT REVIEW PANEL SHALL DEVELOP A REPORT OF THE INCI-
33 DENT INVESTIGATED. SUCH REPORT SHALL NOT CONTAIN ANY INDIVIDUALLY IDEN-
34 TIFIABLE INFORMATION, AND IT SHALL BE PROVIDED TO THE OFFICE OF MENTAL
35 HEALTH UPON COMPLETION. SUCH REPORTS MUST BE APPROVED BY THE OFFICE OF
36 MENTAL HEALTH PRIOR TO BECOMING FINAL.

37 (F) IF QUALITY PROBLEMS OF PARTICULAR MENTAL HEALTH PROGRAMS ARE IDEN-
38 TIFIED BASED ON SUCH REVIEWS, THE COMMISSIONER IS AUTHORIZED, PURSUANT
39 TO THE RELEVANT PROVISIONS OF THIS CHAPTER, TO TAKE APPROPRIATE ACTIONS
40 REGARDING THE LICENSURE OF PARTICULAR PROVIDERS, TO REFER THE ISSUE TO
41 OTHER RESPONSIBLE PARTIES FOR INVESTIGATION, OR TO TAKE OTHER APPROPRI-
42 ATE ACTION.

43 (G) IN HIS OR HER DISCRETION, THE COMMISSIONER SHALL BE AUTHORIZED TO
44 PROVIDE THE FINAL REPORT OF A REVIEW PANEL OR PORTIONS THEREOF TO ANY
45 INDIVIDUAL OR ENTITY FOR WHOM THE REPORT MAKES RECOMMENDATIONS FOR
46 CORRECTIVE OR OTHER APPROPRIATE ACTIONS THAT SHOULD BE TAKEN.

47 (H) THE COMMISSIONER SHALL SUBMIT AN ANNUAL CUMULATIVE REPORT TO THE
48 GOVERNOR AND THE LEGISLATURE INCORPORATING THE DATA IN THE MENTAL HEALTH
49 INCIDENT REVIEW PANEL REPORTS AND INCLUDING A SUMMARY OF THE FINDINGS
50 AND RECOMMENDATIONS MADE BY SUCH REVIEW PANELS. THE ANNUAL CUMULATIVE
51 REPORTS MAY THEREAFTER BE MADE AVAILABLE TO THE PUBLIC.

52 S 2. Subdivision (c) of section 33.13 of the mental hygiene law is
53 amended by adding a new paragraph 17 to read as follows:

54 17. TO A MENTAL HEALTH INCIDENT REVIEW PANEL, OR MEMBERS THEREOF,
55 ESTABLISHED BY THE COMMISSIONER PURSUANT TO SECTION 31.38 OF THIS TITLE,
56 IN CONNECTION WITH INCIDENT REVIEWS CONDUCTED BY SUCH PANEL.

1 S 3. Subdivision 3 of section 6527 of the education law, as amended by
2 chapter 257 of the laws of 1987, is amended to read as follows:

3 3. No individual who serves as a member of (a) a committee established
4 to administer a utilization review plan of a hospital, including a
5 hospital as defined in article twenty-eight of the public health law or
6 a hospital as defined in subdivision ten of section 1.03 of the mental
7 hygiene law, or (b) a committee having the responsibility of the inves-
8 tigation of an incident reported pursuant to section 29.29 of the mental
9 hygiene law or the evaluation and improvement of the quality of care
10 rendered in a hospital as defined in article twenty-eight of the public
11 health law or a hospital as defined in subdivision ten of section 1.03
12 of the mental hygiene law, or (c) any medical review committee or
13 subcommittee thereof of a local, county or state medical, dental, podia-
14 try or optometrical society, any such society itself, a professional
15 standards review organization or an individual when such committee,
16 subcommittee, society, organization or individual is performing any
17 medical or quality assurance review function including the investigation
18 of an incident reported pursuant to section 29.29 of the mental hygiene
19 law, either described in clauses (a) and (b) of this subdivision,
20 required by law, or involving any controversy or dispute between (i) a
21 physician, dentist, podiatrist or optometrist or hospital administrator
22 and a patient concerning the diagnosis, treatment or care of such
23 patient or the fees or charges therefor or (ii) a physician, dentist,
24 podiatrist or optometrist or hospital administrator and a provider of
25 medical, dental, podiatric or optometrical services concerning any
26 medical or health charges or fees of such physician, dentist, podiatrist
27 or optometrist, or (d) a committee appointed pursuant to section twen-
28 ty-eight hundred five-j of the public health law to participate in the
29 medical and dental malpractice prevention program, or (e) any individual
30 who participated in the preparation of incident reports required by the
31 department of health pursuant to section twenty-eight hundred five-l of
32 the public health law, or (f) a committee established to administer a
33 utilization review plan, or a committee having the responsibility of
34 evaluation and improvement of the quality of care rendered, in a health
35 maintenance organization organized under article forty-four of the
36 public health law or article forty-three of the insurance law, including
37 a committee of an individual practice association or medical group
38 acting pursuant to a contract with such a health maintenance organiza-
39 tion, OR (G) A MENTAL HEALTH INCIDENT REVIEW PANEL CONVENED PURSUANT TO
40 SECTION 31.38 OF THE MENTAL HYGIENE LAW, shall be liable in damages to
41 any person for any action taken or recommendations made, by him OR HER
42 within the scope of his OR HER function in such capacity provided that
43 (a) such individual has taken action or made recommendations within the
44 scope of his OR HER function and without malice, and (b) in the reason-
45 able belief after reasonable investigation that the act or recommenda-
46 tion was warranted, based upon the facts disclosed.

47 Neither the proceedings nor the records relating to performance of a
48 medical or a quality assurance review function or participation in a
49 medical and dental malpractice prevention program nor any report
50 required by the department of health pursuant to section twenty-eight
51 hundred five-l of the public health law described herein, including the
52 investigation of an incident reported pursuant to section 29.29 of the
53 mental hygiene law OR REVIEWED PURSUANT TO SECTION 31.38 OF THE MENTAL
54 HYGIENE LAW, shall be subject to disclosure under article thirty-one of
55 the civil practice law and rules except as hereinafter provided or as
56 provided by any other provision of law. No person in attendance at a

1 meeting when a medical or a quality assurance review or a medical and
2 dental malpractice prevention program or an incident reporting function
3 described herein was performed, including the investigation of an inci-
4 dent reported pursuant to section 29.29 of the mental hygiene law OR AN
5 INCIDENT REVIEWED PURSUANT TO SECTION 31.38 OF THE MENTAL HYGIENE LAW,
6 shall be required to testify as to what transpired thereat. The prohibi-
7 tion relating to discovery of testimony shall not apply to the state-
8 ments made by any person in attendance at such a meeting who is a party
9 to an action or proceeding the subject matter of which was reviewed at
10 such meeting.

11 S 4. This act shall take effect on the thirtieth day after it shall
12 have become a law.