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IN SENATE

May 12, 2016

- Introduced by Sen. ORTT -- read twice and ordered printed, and when printed to be committed to the Committee on Mental Health and Developmental Disabilities
- AN ACT to direct the commissioner of health and the commissioner of the office for people with developmental disabilities to study and report on the recruitment and retention of direct support professionals working with people with developmental disabilities

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Legislative findings. The Legislature hereby finds that 2 Direct Support Professionals (DSPs) are the lynchpin of the system of 3 supports for people with developmental disabilities. These dedicated and 4 skilled direct support professionals allow more than 100,000 New Yorkers 5 to lead safe, fulfilling lives. More than 90% of all funding to support 6 the salaries of these highly trained professionals comes from Medicaid 7 or other state funds.

8 The Legislature further finds the current funding for these highly 9 trained professionals is insufficient to pay a fair wage for the work 10 these skilled professionals do, leaving these dedicated workers in short 11 supply. Recent surveys by voluntary agencies employing these valued 12 professionals indicate a high and increasing statewide vacancy rate, 13 high and increasing staff turnover rates and increasing difficulty 14 recruiting and retaining these valuable employees.

The Legislature further finds that women and minorities are the cornerstone of the direct support professional workforce in New York State. According to recent surveys, 73 percent of direct care staff are women and 56.5 percent are either African-American, black or of Hispanic and Latino origin. It is critically important that these skilled and dedicated professionals receive the fair wage they deserve, for the work they do.

The Legislature further finds that in his April 2012 Report to Governor Cuomo, Clarence Sundram, the Governor's Special Advisor on Vulnerable Persons, found that "a strong, well trained and committed direct support staff" is essential to safeguard and care for vulnerable indi-

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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viduals. In order to attract and retain such a workforce, and to ensure 1 2 appropriate recruitment, job training, coaching, motivation and the 3 inculcating of core agency mission values in these front line workers by 4 agency supervisors and managers as envisioned by the Sundram report, the 5 Legislature finds not for profit agencies must be given the resources 6 needed in order to pay these workers and front-line managers and super-7 visors a fair wage consistent with the responsibilities and duties these 8 individuals perform.

9 The Legislature further finds that as a result of fiscal difficulties 10 the state faced beginning in 2009, the State has failed to provide 11 appropriate funding to allow not for profit providers to pay the fair 12 wages these dedicated and skilled professionals deserve for the work 13 they do.

14 The Legislature further finds that in order to begin to address the 15 wage losses sustained by these dedicated professionals, and in order to 16 ensure these workers receive a fair wage commensurate to their skill, 17 training and heightened responsibilities, and to address the unacceptably high vacancy and turnover rates, which disrupts care-giving, lessens 18 19 the quality of the lives of those with intellectual and developmental disabilities, and threatens health and safety, a funding mechanism needs 20 21 to be established for DSPs in order to appropriately value the work they 22 do.

The Legislature further finds it is necessary to quantify the factors having an adverse impact on the ability of providers of supports and services for people with developmental disabilities to recruit and retain qualified staff and on their ability to provide the supports and services necessary for their health, safety and happiness and an identification of the resources necessary.

29 S 2. The commissioner of health and the commissioner of the office for people with developmental disabilities shall develop and issue a report 30 enumerating the causes of the high and increasing turnover and vacancy 31 32 rates of Direct Support Professionals (DSPs) working with people with 33 intellectual and developmental disabilities. Such report shall include 34 assessment of all factors which are causing the vacancy and turnover an 35 rates of providers of supports and services for individuals with intel-36 lectual and developmental disabilities to raise.

37 S 3. The report shall include identification of resources necessary to 38 attract and retain a quality workforce, and the fiscal resources neces-39 sary to maintain a quality workforce in sufficient number to assure the 40 health and safety of individuals with developmental disabilities and to 41 reverse the unacceptably high vacancy and turnover rates.

42 S 4. On or before November 1, 2016, the commissioner of health and the 43 commissioner of the office for people with developmental disabilities 44 shall complete the study conducted pursuant to sections two and three of 45 this act and shall thereafter deliver a copy of the findings of the 46 study and any legislative recommendations they deem to be necessary, to 47 the governor, the temporary president of the senate, and the speaker of 48 the assembly.

49 S 5. This act shall take effect immediately.