

5243--A

2015-2016 Regular Sessions

I N   A S S E M B L Y

February 13, 2015

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Introduced by M. of A. RODRIGUEZ -- read once and referred to the Committee on Governmental Operations -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the executive law, the penal law and the state finance law, in relation to minority and women-owned businesses post completion certification, duties of the director, the crime of scheme to defraud and creating the minority and women-owned business fund

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- 1     Section 1. The executive law is amended by adding a new section 314-a  
2     to read as follows:  
3     S 314-A. POST COMPLETION CERTIFICATION. THE DIRECTOR, IN COLLABORATION  
4     WITH THE DIVISION OF MINORITY AND WOMEN'S BUSINESS DEVELOPMENT AND THE  
5     DEPARTMENT OF SMALL BUSINESS SERVICES, SHALL DEVELOP THE FOLLOWING  
6     STANDARDIZED CERTIFICATION FORMS THAT MUST BE COMPLETED UNDER PENALTY OF  
7     PERJURY PRIOR TO THE PRIME CONTRACTOR BEING PAID:  
8     1. CERTIFICATION FROM A REPRESENTATIVE OF THE PRIME CONTRACTOR THAT  
9     THE MINORITY OR WOMEN-OWNED BUSINESS IN FACT PERFORMED THE SERVICES OR  
10    PROVIDED THE MATERIALS THAT THEY WERE CONTRACTED TO PERFORM OR PROVIDE;  
11    AND  
12    2. CERTIFICATION FROM A REPRESENTATIVE OF THE MINORITY OR WOMEN-OWNED  
13    BUSINESS THAT THEY IN FACT PERFORMED THE SERVICES OR PROVIDED THE MATE-  
14    RIALS THAT THEY WERE CONTRACTED TO PERFORM OR PROVIDE.  
15    S 2. Paragraphs (f), (h) and (i) of subdivision 3 of section 311 of  
16    the executive law, paragraph (f) as added by chapter 261 of the laws of  
17    1988, paragraph (h) as amended and paragraph (i) as added by section 1  
18    of part BB of chapter 59 of the laws of 2006, are amended and three new  
19    paragraphs (j), (k) and (l) are added to read as follows:  
20    (f) to prepare and update periodically a directory of certified minor-  
21    ity and women-owned business enterprises which shall, wherever practica-

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

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ble, be divided into categories of labor, services, supplies, equipment, materials and recognized construction trades and which shall indicate areas or locations of the state where such enterprises are available to perform services, AND TO USE THIS INFORMATION TO CREATE AN INTERNET BASED, SEARCHABLE, CENTRALIZED STATE REGISTRY DETAILING CERTIFICATIONS, DENIALS, AND ALL DOCUMENTS SUBMITTED DURING THE LIFE OF THE CONTRACT;

(h) notwithstanding the provisions of section two hundred ninety-six of this chapter, to file a complaint pursuant to the provisions of section two hundred ninety-seven of this chapter where the director has knowledge that a contractor may have violated the provisions of paragraph (a), (b) or (c) of subdivision one of section two hundred ninety-six of this chapter where such violation is unrelated, separate or distinct from the state contract as expressed by its terms; [and]

(i) to streamline the state certification process to accept federal and municipal corporation certifications[.];

(J) TO PERFORM INSPECTIONS OF MINORITY OR WOMEN-OWNED BUSINESS'S PLACE OF BUSINESS, WAREHOUSE OR STORAGE FACILITY TO CONFIRM THE EXISTENCE OF A WORKFORCE, EQUIPMENT AND SUPPLIES;

(K) TO PERFORM INSPECTIONS OF FINANCIAL RECORDS OF MINORITY OR WOMEN-OWNED BUSINESSES FOR EVIDENCE OF FRAUD; AND

(L) TO ENSURE THE PROTECTION OF INDIVIDUALS WHO REPORT WRONGDOING ON THE PART OF A MINORITY OR WOMEN-OWNED BUSINESS.

S 3. Section 190.60 of the penal law, as amended by chapter 491 of the laws of 1992, subdivision 1 as amended by chapter 357 of the laws of 1996, is amended to read as follows:

S 190.60 Scheme to defraud in the [second] FIFTH degree.

1. A person is guilty of a scheme to defraud in the [second] FIFTH degree when he engages in a scheme constituting a systematic ongoing course of conduct with intent to defraud more than one person or to obtain property from more than one person by false or fraudulent pretenses, representations or promises, and so obtains property from one or more of such persons.

2. In any prosecution under this section, it shall be necessary to prove the identity of at least one person from whom the defendant so obtained property, but it shall not be necessary to prove the identity of any other intended victim.

Scheme to defraud in the [second] FIFTH degree is a class A misdemeanor.

S 4. Section 190.65 of the penal law, as amended by chapter 291 of the laws of 2008, is amended to read as follows:

S 190.65 Scheme to defraud in the [first] FOURTH degree.

1. A person is guilty of a scheme to defraud in the [first] FOURTH degree when he or she: (a) engages in a scheme constituting a systematic ongoing course of conduct with intent to defraud ten or more persons or to obtain property from ten or more persons by false or fraudulent pretenses, representations or promises, and so obtains property from one or more of such persons; or (b) engages in a scheme constituting a systematic ongoing course of conduct with intent to defraud more than one person or to obtain property from more than one person by false or fraudulent pretenses, representations or promises, and so obtains property with a value in excess of one thousand dollars from one or more such persons; or (c) engages in a scheme constituting a systematic ongoing course of conduct with intent to defraud more than one person, more than one of whom is a vulnerable elderly person as defined in subdivision three of section [260.30] 260.31 of this chapter or to obtain property from more than one person, more than one of whom is a vulnerable

elderly person as defined in subdivision three of section [260.30] 260.31 of this chapter, by false or fraudulent pretenses, representations or promises, and so obtains property from one or more such persons.

2. In any prosecution under this section, it shall be necessary to prove the identity of at least one person from whom the defendant so obtained property, but it shall not be necessary to prove the identity of any other intended victim, provided that in any prosecution under paragraph (c) of subdivision one of this section, it shall be necessary to prove the identity of at least one such vulnerable elderly person as defined in subdivision three of section [260.30] 260.31 of this chapter.

Scheme to defraud in the [first] FOURTH degree is a class E felony.

S 5. The penal law is amended by adding three new sections 190.66, 190.67 and 190.68 to read as follows:

S 190.66 SCHEME TO DEFRAUD IN THE THIRD DEGREE.

1. A PERSON IS GUILTY OF A SCHEME TO DEFRAUD IN THE THIRD DEGREE WHEN HE OR SHE: (A) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD TWENTY-FIVE OR MORE PERSONS OR TO OBTAIN PROPERTY FROM TWENTY-FIVE OR MORE PERSONS BY FALSE OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS PROPERTY FROM ONE OR MORE OF SUCH PERSONS; OR (B) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD MORE THAN ONE PERSON OR TO OBTAIN PROPERTY FROM MORE THAN ONE PERSON BY FALSE OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS PROPERTY WITH A VALUE IN EXCESS OF THREE THOUSAND DOLLARS FROM ONE OR MORE SUCH PERSONS.

2. IN ANY PROSECUTION UNDER THIS SECTION, IT SHALL BE NECESSARY TO PROVE THE IDENTITY OF AT LEAST ONE PERSON FROM WHOM THE DEFENDANT SO OBTAINED PROPERTY, BUT IT SHALL NOT BE NECESSARY TO PROVE THE IDENTITY OF ANY OTHER INTENDED VICTIM.

SCHEME TO DEFRAUD IN THE THIRD DEGREE IS A CLASS D FELONY.

S 190.67 SCHEME TO DEFRAUD IN THE SECOND DEGREE.

1. A PERSON IS GUILTY OF A SCHEME TO DEFRAUD IN THE SECOND DEGREE WHEN HE OR SHE: (A) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD ONE HUNDRED OR MORE PERSONS OR TO OBTAIN PROPERTY FROM ONE HUNDRED OR MORE PERSONS BY FALSE OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS PROPERTY FROM ONE OR MORE OF SUCH PERSONS; OR (B) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD MORE THAN ONE PERSON OR TO OBTAIN PROPERTY FROM MORE THAN ONE PERSON BY FALSE OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS PROPERTY WITH A VALUE IN EXCESS OF FIFTY THOUSAND DOLLARS FROM ONE OR MORE SUCH PERSONS.

2. IN ANY PROSECUTION UNDER THIS SECTION, IT SHALL BE NECESSARY TO PROVE THE IDENTITY OF AT LEAST ONE PERSON FROM WHOM THE DEFENDANT SO OBTAINED PROPERTY, BUT IT SHALL NOT BE NECESSARY TO PROVE THE IDENTITY OF ANY OTHER INTENDED VICTIM.

SCHEME TO DEFRAUD IN THE SECOND DEGREE IS A CLASS C FELONY.

S 190.68 SCHEME TO DEFRAUD IN THE FIRST DEGREE.

1. A PERSON IS GUILTY OF A SCHEME TO DEFRAUD IN THE FIRST DEGREE WHEN HE OR SHE: (A) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD ONE THOUSAND OR MORE PERSONS OR TO OBTAIN PROPERTY FROM ONE THOUSAND OR MORE PERSONS BY FALSE OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS PROPERTY FROM ONE OR MORE OF SUCH PERSONS; OR (B) ENGAGES IN A SCHEME CONSTITUTING A SYSTEMATIC ONGOING COURSE OF CONDUCT WITH INTENT TO DEFRAUD MORE

1 THAN ONE PERSON OR TO OBTAIN PROPERTY FROM MORE THAN ONE PERSON BY FALSE  
2 OR FRAUDULENT PRETENSES, REPRESENTATIONS OR PROMISES, AND SO OBTAINS  
3 PROPERTY WITH A VALUE IN EXCESS OF ONE MILLION DOLLARS FROM ONE OR MORE  
4 SUCH PERSONS.

5 2. IN ANY PROSECUTION UNDER THIS SECTION, IT SHALL BE NECESSARY TO  
6 PROVE THE IDENTITY OF AT LEAST ONE PERSON FROM WHOM THE DEFENDANT SO  
7 OBTAINED PROPERTY, BUT IT SHALL NOT BE NECESSARY TO PROVE THE IDENTITY  
8 OF ANY OTHER INTENDED VICTIM.

9 SCHEME TO DEFRAUD IN THE FIRST DEGREE IS A CLASS B FELONY.

10 S 6. Paragraph c of subdivision 1 of section 80.00 of the penal law,  
11 as amended by section 27 of subpart A of part H of chapter 55 of the  
12 laws of 2014, is amended and a new paragraph d is added to read as  
13 follows:

14 c. if the conviction is for any felony defined in article two hundred  
15 twenty or two hundred twenty-one of this chapter, according to the  
16 following schedule:

17 (i) for A-I felonies, one hundred thousand dollars;

18 (ii) for A-II felonies, fifty thousand dollars;

19 (iii) for B felonies, thirty thousand dollars;

20 (iv) for C felonies, fifteen thousand dollars.

21 When imposing a fine pursuant to the provisions of this paragraph, the  
22 court shall consider the profit gained by defendant's conduct, whether  
23 the amount of the fine is disproportionate to the conduct in which  
24 defendant engaged, its impact on any victims, and defendant's economic  
25 circumstances, including the defendant's ability to pay, the effect of  
26 the fine upon his or her immediate family or any other persons to whom  
27 the defendant owes an obligation of support[.]; OR

28 D. IF THE CONVICTION IS FOR ANY FELONY DEFINED IN SECTION 190.65,  
29 190.66, 190.67, OR 190.68, AND THE FRAUD INVOLVES A MINORITY OR  
30 WOMEN-OWNED BUSINESS, DOUBLE THE AMOUNT THAT SHOULD HAVE BEEN PAID TO  
31 THE MINORITY OR WOMEN-OWNED BUSINESS FOR BONA FIDE WORK OR MATERIALS  
32 UNDER THE CONTRACT.

33 S 7. Section 80.00 of the penal law is amended by adding a new subdi-  
34 vision 8 to read as follows:

35 8. ALL MONEYS RECEIVED OR COLLECTED IN PAYMENT OF A FINE IMPOSED ON A  
36 DEFENDANT CONVICTED OF A CRIME IN WHICH A MINORITY OR WOMEN-OWNED BUSI-  
37 NESS DID NOT PROVIDE BONA FIDE SERVICES OR MATERIALS ARE THE PROPERTY OF  
38 THE STATE AND THE STATE COMPTROLLER SHALL DEPOSIT ALL SUCH FINES TO THE  
39 MINORITY AND WOMEN-OWNED BUSINESS FUND ESTABLISHED PURSUANT TO SECTION  
40 NINETY-SEVEN-J OF THE STATE FINANCE LAW.

41 S 8. Section 80.10 of the penal law, subdivision 1 as amended by  
42 section 28 of subpart A of part H of chapter 55 of the laws of 2014, is  
43 amended to read as follows:

44 S 80.10 Fines for [corporations] NON-NATURAL PERSONS.

45 1. In general. A sentence to pay a fine, when imposed on a [corpo-  
46 ration] NON-NATURAL PERSON for an offense defined in this chapter or for  
47 an offense defined outside this chapter for which no special [corporate]  
48 fine is specified, shall be a sentence to pay an amount, fixed by the  
49 court, not exceeding:

50 (a) [Ten] ONE HUNDRED thousand dollars, when the conviction is of a  
51 felony;

52 (b) Five thousand dollars, when the conviction is of a class A misde-  
53 meanor or of an unclassified misdemeanor for which a term of imprison-  
54 ment in excess of three months is authorized;

1 (c) Two thousand dollars, when the conviction is of a class B misde-  
2 meanor or of an unclassified misdemeanor for which the authorized term  
3 of imprisonment is not in excess of three months;

4 (d) Five hundred dollars, when the conviction is of a violation;

5 (e) Any higher amount not exceeding double the amount of the [corpo-  
6 ration's] NON-NATURAL PERSON'S gain from the commission of the offense  
7 or, if the [corporation] NON-NATURAL PERSON is convicted of a crime  
8 defined in article four hundred ninety-six of this chapter, any higher  
9 amount not exceeding three times the amount of the [corporation's] NON-  
10 NATURAL PERSON'S gain from the commission of such offense.

11 2. Exception. In the case of an offense defined outside this chapter,  
12 if a special fine [for a corporation] is expressly specified in the law  
13 or ordinance that defines the offense, the fine fixed by the court shall  
14 be as follows:

15 (a) An amount within the limits specified in the law or ordinance that  
16 defines the offense; or

17 (b) Any higher amount not exceeding double the amount of the [corpo-  
18 ration's] NON-NATURAL PERSON'S gain from the commission of the offense.

19 3. Determination of amount or value. When the court imposes the fine  
20 authorized by paragraph (e) of subdivision one or paragraph (b) of  
21 subdivision two OF THIS SECTION for any offense the provisions of subdi-  
22 vision three of section 80.00 OF THIS ARTICLE shall be applicable to the  
23 sentence.

24 S 9. The state finance law is amended by adding a new section 97-j to  
25 read as follows:

26 S 97-J. MINORITY AND WOMEN-OWNED BUSINESS FUND. 1. THERE IS HEREBY  
27 ESTABLISHED IN THE JOINT CUSTODY OF THE STATE COMPTROLLER AND THE  
28 COMMISSIONER OF TAXATION AND FINANCE A SPECIAL FUND TO BE KNOWN AS THE  
29 "MINORITY AND WOMEN-OWNED BUSINESS FUND".

30 2. SUCH FUNDS SHALL CONSIST OF ALL FINES RECEIVED FROM ANY COURT OF  
31 THE UNIFIED COURT SYSTEM PURSUANT TO THE PROVISIONS OF SUBDIVISION EIGHT  
32 OF SECTION 80.00 OF THE PENAL LAW.

33 3. MONIES OF THE FUND, WHEN ALLOCATED, SHALL BE DISBURSED TO ACQUIRE  
34 SOFTWARE, EMPLOY PERSONNEL TO AUDIT, INVESTIGATE AND PROSECUTE MINORITY  
35 AND WOMEN-OWNED BUSINESS FRAUD AND TO UNDERWRITE MINORITY AND  
36 WOMEN-OWNED BUSINESS PROGRAMS TO ASSIST MINORITY AND WOMEN BUSINESS  
37 OWNERS TO DEVELOP SUSTAINABLE BUSINESSES.

38 S 10. This act shall take effect immediately, provided, however, that  
39 the amendments to article 15-A of the executive law made by sections one  
40 and two of this act shall not affect the expiration of such article and  
41 shall be deemed to expire therewith.