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2013-2014 Regular Sessions

IN SENATE

May 16, 2013

Introduced by Sen. PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Cultural Affairs, Tourism, Parks and Recreation

AN ACT to amend the parks, recreation and historic preservation law, in relation to creating the "New York abolitionist and civil rights history trail" program; and providing for the repeal of certain provisions upon expiration thereof

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and cited as the New York aboli-2 tionist and civil rights history trail program.

3 S 2. The parks, recreation and historic preservation law is amended by 4 adding a new article 42 to read as follows:

ARTICLE 42

6 NEW YORK ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL PROGRAM 7 SECTION 42.01 LEGISLATIVE INTENT.

8 42.0

42.03 DEFINITIONS.

- 42.05 THE ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL COMMIS-SION.
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- 42.07 COMMISSION PURPOSE.
- 42.09 MANAGEMENT PLAN.

13 42.11 GENERAL FUNCTIONS, POWERS AND DUTIES OF THE COMMISSIONER. 14 S 42.01 LEGISLATIVE INTENT. IT IS THE INTENT OF THE LEGISLATURE TO 15 ESTABLISH THE ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL PROGRAM IN IMPLEMENTED 16 ORDER TO IMPLEMENT OR CAUSE TO BE THECONSERVATION AND CULTURAL, AND ECONOMIC RESOURCES OF THE 17 ENHANCEMENT OF THE HISTORIC, ABOLITIONIST AND CIVIL RIGHTS MOVEMENT IN NEW YORK. 18 FURTHERMORE IT IS THE INTENT OF THE LEGISLATURE THAT THE TRAIL IS DEVELOPED FOR AS BOTH AN 19 20 ACADEMIC RESEARCH AND TOURISM. THE LEGISLATURE RECOGNIZES THAT THERE ARE 21 MANY NOTABLE ABOLITIONISTS AND CIVIL RIGHTS ACTIVISTS IN THE STATE WHO 22 FOUGHT FOR FREEDOM FROM SLAVERY AND SEGREGATION. IT IS THEREFORE THE

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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INTENT OF THIS LEGISLATURE TO HAVE CREATED A PROGRAM THAT WILL SYSTEMAT-1 2 ICALLY IDENTIFY PROPERTIES AND SITES FOR INCLUSION INTO AN ABOLITIONIST 3 AND CIVIL RIGHTS HISTORY TRAIL. BY CREATING A TRAIL, THE STATE WILL 4 ENCOURAGE THE EDUCATION ABOUT AN AWARENESS OF THE IMPORTANT ROLE OF 5 ABOLITIONISTS AND CIVIL RIGHTS ACTIVISTS IN THE STATE AND THE NATION, 6 THEIR CONTRIBUTION TO HISTORY AS WELL AS ATTRACT VISITORS TO THE AND 7 STATE AND ENHANCE THE STATE'S TOURISM TRADE. FURTHER IT IS THE INTENT OF THE LEGISLATURE TO ENSURE THAT THE CIVIL RIGHTS HISTORY TRAIL 8 IS 9 ADEQUATELY SIGNED SO THAT TRAVELERS MAY FOLLOW THE TRAIL INDEPENDENTLY 10 AND WITH EASE. S 42.03 DEFINITIONS. AS USED IN THIS ARTICLE THE FOLLOWING DEFINITIONS 11 12 SHALL APPLY:

13 1. "ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL" SHALL MEAN A SERIES 14 OF PROPERTIES AND SITES IDENTIFIED BY THE COMMISSIONER, WHICH MAY BE 15 LINKED BY GEOGRAPHIC PROXIMITY AND ALIGNMENT AND THEMATIC AND HISTORICAL 16 ASSOCIATION WITH CIVIL RIGHTS IN GENERAL AND THE UNDERGROUND RAILROAD 17 SPECIFICALLY.

2. "ABOLITIONIST AND CIVIL RIGHTS HISTORY PASSPORT" SHALL MEAN A BOOK LET OR OTHER PUBLICATION THAT NAMES AND DESCRIBES THE PROPERTIES AND
 SITES IDENTIFIED BY THE COMMISSIONER AND INCLUDED ON THE ABOLITIONIST
 AND CIVIL RIGHTS HISTORY TRAIL, AND MAY INCLUDE DISCOUNTS AND OTHER
 INCENTIVES RELATED TO VISITING THE PROPERTIES AND SITES ON THE TRAIL.

23 S 42.05 THE ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL COMMISSION. 1. 24 THE ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL COMMISSION IS HEREBY 25 ESTABLISHED AS A NOT-FOR-PROFIT CORPORATION.

26 2. THE COMMISSION SHALL BE GOVERNED BY THE NOT-FOR-PROFIT CORPORATION 27 LAW EXCEPT WHERE SUCH LAW CONFLICTS WITH THIS ARTICLE, IN WHICH CASE THE 28 PROVISIONS OF THIS ARTICLE SHALL GOVERN.

3. THE COMMISSION SHALL CONSIST OF ELEVEN VOTING MEMBERS. ELEVEN MEMBERS SHALL BE APPOINTED AS FOLLOWS: FOUR SHALL BE APPOINTED BY THE GOVERNOR, ONE SHALL BE APPOINTED BY THE TEMPORARY PRESIDENT OF THE SENATE, TWO SHALL BE APPOINTED BY THE SPEAKER OF THE ASSEMBLY, ONE SHALL BE APPOINTED BY THE MINORITY LEADER OF ASSEMBLY, TWO SHALL BE APPOINTED BY THE MINORITY LEADER OF THE SENATE AND ONE SHALL BE APPOINTED BY THE MAYOR OF THE CITY OF NEW YORK.

36 4. ALL APPOINTEES SHALL BE RESIDENTS OF NEW YORK STATE.

5. THE COMMISSIONER, OR HIS OR HER DESIGNEE, SHALL SERVE AS A NON-VOT-38 ING EX-OFFICIO MEMBER OF THE COMMISSION.

6. APPOINTMENTS TO THE COMMISSION SHALL BE FILED WITH THE COMMISSIONER WHO SHALL CONVENE THE FIRST MEETING OF THE COMMISSION FOLLOWING THE FILING OF THE MAJORITY OF APPOINTMENTS. AT THE INITIAL MEETING THE MEMBERS SHALL ELECT OFFICERS.

THE TERM OF OFFICE FOR APPOINTEES SHALL BE ONE YEAR. MEMBERS MAY
SERVE ON THE COMMISSION UNTIL THEY RESIGN OR ARE REPLACED. IN THE EVENT
OF A VACANCY OCCURRING OTHER THAN BY THE EXPIRATION OF A MEMBER'S TERM,
SUCH VACANCY SHALL BE FILLED FOR THE BALANCE OF THE UNEXPIRED TERM IN
THE SAME MANNER AS THE ORIGINAL APPOINTMENT.

48 8. A MAJORITY OF THE MEMBERS OF THE COMMISSION SHALL CONSTITUTE A 49 QUORUM.

50 9. THE MEMBERS OF THE COMMISSION SHALL RECEIVE NO COMPENSATION FOR 51 THEIR SERVICES, BUT SHALL BE ENTITLED TO REIMBURSEMENT FOR THEIR 52 EXPENSES ACTUALLY AND NECESSARILY INCURRED IN THE PERFORMANCE OF THEIR 53 DUTIES.

54 10. NOTWITHSTANDING ANY INCONSISTENT PROVISIONS OF LAW, GENERAL, 55 SPECIAL, OR LOCAL, NO OFFICER OR EMPLOYEE OF THE STATE OR ANY CIVIL 56 DIVISION THEREOF, SHALL BE DEEMED TO HAVE FORFEITED OR SHALL FORFEIT HIS

OR HER OFFICE OR EMPLOYMENT BY REASON OF HIS OR HER ACCEPTANCE OF 1 2 MEMBERSHIP ON THE COMMISSION. 3 11. THE COMMISSION SHALL MEET AT LEST ONCE EVERY MONTH. 4 12. THE COMMISSION SHALL SUNSET WHEN THE COMMISSION'S REPORT IS 5 SUBMITTED FOR IMPLEMENTATION AS SET FORTH IN THIS ARTICLE. 6 13. EVERY STATE AGENCY AND PUBLIC CORPORATION HAVING JURISDICTION OF 7 AND WITHIN THE TRAIL SHALL, TO THE FULLEST EXTENT PRACTICABLE, COOPERATE 8 AND ASSIST THE COMMISSION IN CARRYING OUT THE PROVISIONS OF THIS ARTI-9 CLE. 10 14. EVERY LOCAL AGENCY WITH PROGRAMS RELATING TO THE TRAIL AREA MAY OFFER ASSISTANCE TO THE COMMISSION IN CARRYING OUT THE PROVISIONS OF 11 12 THIS ARTICLE. S 42.07 COMMISSION PURPOSE. THE PURPOSE OF THE COMMISSION IS TO UNDER-13 14 TAKE ALL NECESSARY ACTIONS TO FACILITATE THE CREATION OF THE ABOLITION-15 IST AND CIVIL RIGHTS HISTORY TRAIL IN THE STATE, COMPLETE A MANAGEMENT PLAN TO ENSURE THE LONG-TERM PRESERVATION AND MAINTENANCE OF SUCH TRAIL 16 17 PROVIDED FOR THE IMPLEMENTATION AND SUSTAINABILITY OF UNDERTAKING AND RECOMMENDATIONS OF THE COMPLETED MANAGEMENT PLAN. 18 19 S 42.09 MANAGEMENT PLAN. 1. NOTWITHSTANDING THE PROVISIONS OF THIS TITLE, THE MANAGEMENT PLAN SHALL: 20 21 (A) DESIGNATE THE SPECIFIC BOUNDARIES OF THE TRAIL AS DEPICTED ON A 22 MAN ACCOMPANYING THE MANAGEMENT PLAN; 23 (B) DEVELOP A VISION, GOALS AND OBJECTIVES FOR THE TRAIL THAT FOCUSES 24 ON ENSURING THE EDUCATIONAL BENEFIT TO THE PUBLIC AND PROHIBITING INCOM-25 PATIBLE USES WITHIN SUCH AREA; 26 (C) CREATE AN INVENTORY OF EXISTING LAND AND BUILDINGS UNDER THE 27 JURISDICTION OF THE STATE, PUBLIC CORPORATIONS AND MUNICIPALITIES; 28 (D) CREATE AN INVENTORY OF PRIVATELY OWNED EXISTING LAND AND BUILD-29 INGS; IDENTIFY OTHER LAND AND BUILDINGS THAT CAN CONTRIBUTE TO THE 30 (E) PURPOSES OF THE TRAIL; 31 32 (F) RECOMMEND HOW THE TRAIL COULD BE LINKED TO OTHER HISTORIC AMEN-33 ITIES AND COMMERCIAL ASSETS THROUGHOUT THE STATE AND DESCRIBE THE TECH-34 NIOUES OR MEANS OF PRESERVATION AND PROTECTION OF HISTORIC AND CULTURAL RESOURCES WITHIN THE TRAIL AREA; 35 EVALUATE HOW ECONOMIC DEVELOPMENT ACTIVITIES IN PROXIMITY TO THE 36 (G) 37 TRAIL CAN SUPPORT, COMPLEMENT AND SUSTAIN THE DEVELOPMENT OF THE TRAIL 38 AREA; 39 (H) DESCRIBE THE ORGANIZATION STRUCTURE TO BE UTILIZED FOR LONG RANGE 40 PLANNING, DEVELOPMENT AND MANAGEMENT OF THE TRAIL FOR A MINIMUM OF TEN YEARS, INCLUDING THE RESPONSIBILITIES AND INTERRELATIONSHIPS OF LOCAL, 41 REGIONAL AND STATE AGENCIES IN THE MANAGEMENT PROCESS AND A PROGRAM TO 42 43 PROVIDE MAXIMUM FEASIBLE PRIVATE PARTICIPATION IN THE IMPLEMENTATION OF 44 THE MANAGEMENT PLAN; 45 (I) INCLUDE A PLAN FOR THE DEVELOPMENT OF THE AREA AS AN ACADEMIC 46 DESTINATION, WHICH CAN PROVIDE OPPORTUNITIES FOR EDUCATIONAL PROGRAMS, INCLUDING ADVANCED SCHOLARLY RESEARCH FOR STUDENTS OF ALL EDUCATIONAL 47 48 BACKGROUNDS. SUCH PLAN MAY INCLUDE, BUT NOT BE LIMITED TO, ACADEMIC 49 SYMPOSIA, LECTURES, ARCHIVES COLLECTIONS, LIBRARY COLLECTIONS AND A 50 MUSEUM; 51 (J) INCLUDE A MARKETING PLAN, WHICH INCLUDES MEASURES TO TARGET NICHE MARKET TRAVELERS AND SCHOLARS. SUCH PLAN MUST INCLUDE SUPPORTING 52 53 EVIDENCE FOR TARGETING AND SHOULD CONSIDER OUT-OF-STATE MARKETING AS 54 ALLOWED FOR IN BUDGETING; 55 (K) MAKE RECOMMENDATIONS FOR THE ON-GOING OPERATION AND MAINTENANCE OF 56 THE TRAIL; AND

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(L) INCLUDE AN ECONOMIC ASSESSMENT OF THE LONG AND SHORT TERM COSTS 1 2 AND BENEFITS RELATED TO THE ESTABLISHMENT, OPERATION AND MAINTENANCE OF 3 THE TRAIL, INCLUDING A COMPREHENSIVE ESTIMATE OF THE COSTS OF IMPLEMENT-ING THE MANAGEMENT PLAN IDENTIFIED BY SOURCE OF FUNDING AND SPECIFICALLY 4 5 DELINEATING EXPECTED STATE, LOCAL, FEDERAL AND PRIVATE CONTRIBUTIONS.

6 THE DRAFT MANAGEMENT PLAN SHALL BE SUBMITTED TO THE COMMISSIONER 2. 7 FOR APPROVAL NO LATER THAN JANUARY FIRST, TWO THOUSAND FOURTEEN.

8 3. THE COMMISSIONER MAY APPROVE THE PLAN, MAY RETURN THE PLAN TO THE 9 COMMISSION WITH RECOMMENDATIONS FOR APPROVAL, OR MAY REJECT THE PLAN.

10 4. A COPY OF THE APPROVED PLAN SHALL BE PROVIDED TO THE GOVERNOR, THE TEMPORARY PRESIDENT OF THE SENATE AND THE SPEAKER OF THE ASSEMBLY. 11

12 5. SELECTED INDIVIDUAL REQUIREMENTS OR PORTIONS THEREOF FOR THE MANAGEMENT PLAN SUBMISSIONS MAY BE WAIVED BY THE COMMISSIONER PROVIDED 13 14 THAT PRIOR SUBMISSIONS TO THE OFFICE DURING A PREVIOUS PLANNING PROCESS 15 ARE JUDGED SUFFICIENT TO FULFILL THE PURPOSE OF THE MANAGEMENT PLAN.

16 6. APPROVAL OF THE MANAGEMENT PLAN BY THE COMMISSIONER SHALL ESTABLISH 17 ELIGIBILITY FOR THE RECEIPT OF ACQUISITION, DEVELOPMENT AND PROGRAMMING 18 ASSISTANCE FROM THE STATE HERITAGE AREA PROGRAM WITHIN THE DEFINED 19 HERITAGE CORRIDOR BOUNDARIES.

20 7. NOTHING IN THIS ARTICLE SHALL PROHIBIT THE COMMISSION FROM MAKING 21 APPLICATION FOR OTHER GRANT PROGRAMS OR SOURCES OF FUNDING. 22

S 42.11 GENERAL FUNCTIONS, POWERS AND DUTIES OF THE COMMISSIONER.

23 1. THE COMMISSIONER SHALL IMPLEMENT THE "ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL" PROGRAM BASED ON THE APPROVED PLAN OF THE COMMISSION. 24 25 SUCH PROGRAM SHALL PROMOTE EDUCATION AND AWARENESS OF THE STRUGGLE OF 26 ABOLITIONISTS AND CIVIL RIGHTS ACTIVISTS THROUGHOUT HISTORY. THE COMMIS-27 SIONER, IN CONJUNCTION WITH THE COMMISSIONER OF TRANSPORTATION, AND ANY OTHER PROPERTIES OR SITES AS IDENTIFIED BY THE COMMISSIONER AND ANY 28 LOCAL GOVERNMENT OFFICIAL OR ENTITY, SHALL IDENTIFY PROPERTIES AND SITES 29 THAT ARE HISTORICALLY AND THEMATICALLY ASSOCIATED WITH THE ABOLITIONIST 30 AND CIVIL RIGHTS MOVEMENT TO BE PART OF THE TRAIL. 31

32 2. THE UNVEILING OF SUCH PROGRAM SHALL BE ANNOUNCED BY THE COMMISSION-33 ER ON FEBRUARY TWELFTH, TWO THOUSAND FOURTEEN WHICH IS THE ONE HUNDRED 34 FIFTH ANNIVERSARY OF THE NATIONAL ASSOCIATION FOR THE ADVANCEMENT OF 35 COLORED PEOPLE.

3. THE TRAIL SHALL INCLUDE, BUT SHALL NOT BE LIMITED TO, PROPERTIES 36 37 AND SITES WHICH TELL THE STORY OF THE ROUTES OF ESCAPED SLAVES FROM THE 38 SOUTHERN TIP OF NEW YORK TO THE BORDER OF CANADA AND THE NEW YORK CIVIL RIGHTS MOVEMENT WHICH PEAKED IN THE NINETEEN SIXTIES. THESE PROPERTIES 39 40 SITES SHALL INCLUDE THE JERRY RESCUE SITE IN ONONDAGA COUNTY, THE AND GERRIT SMITH ESTATE IN MADISON COUNTY, JOHN BROWN'S FARM AND GRAVESITE 41 IN NORTH ELBA, THE SCHOMBURG CENTER FOR RESEARCH IN BLACK CULTURE IN 42 HARLEM, THE VILLAGE OF WEEKSVILLE IN BROOKLYN, SANDY GROUND ON STATEN 43 44 ISLAND, AND ANY OTHER PROPERTIES OR SITES AS IDENTIFIED BY THE COMMIS-45 SIONER.

4. THE COMMISSIONER SHALL MAKE RECOMMENDATIONS TO THE COMMISSION 46 47 REGARDING THE TRAIL SO THAT IT IS RELATIVELY SIMPLE AND EASY TO FOLLOW 48 FOR PATRONS.

49 5. THE COMMISSIONER SHALL CAUSE TO PRODUCE AND DISSEMINATE APPROPRIATE 50 EDUCATIONAL MATERIALS REGARDING THE TRAIL ROUTE, SUCH AS HANDBOOKS, MAPS, EXHIBITS, SIGNS, INTERPRETIVE GUIDES AND ELECTRONIC INFORMATION. 51

6. THE COMMISSIONER SHALL CAUSE TO BE DEVELOPED VACATION ITINERARIES 52 BASED ON THE TRAIL, WHICH SHALL IDENTIFY FOR VISITORS SURROUNDING 53 54 ATTRACTIONS, RESTAURANTS, FARMS, LODGING AND OTHER EXHIBITS OR PLACES OF 55 ENTERTAINMENT AS MAY BE A PART OF THE HISTORICAL THEME LINKING THE PROP-56 ERTIES AND SITES ON THE ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL.

THE COMMISSIONER SHALL WORK TO DEVELOP DISCOUNT PACKAGES FOR SUCH 1 7. 2 ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL, WHICH MAY INCLUDE THE 3 DEVELOPMENT OF AN ABOLITIONIST AND CIVIL RIGHTS HISTORY TRAIL PASSPORT. 4 NOTHING SHALL PRECLUDE THE COMMISSIONER FROM CONTRACTING WITH AN INDE-5 VACATION OR TRAVEL PACKAGE COMPANY TO HELP DEVELOP VACATION PENDENT б PACKAGES ALONG THE TRAIL.

7 8. THE COMMISSIONER OF TRANSPORTATION SHALL COOPERATE WITH THE OFFICE 8 CARRYING OUT THE PROVISIONS OF THIS SECTION. THE COMMISSIONER OF IN 9 TRANSPORTATION IS AUTHORIZED TO PERMIT THE INSTALLATION AND MAINTENANCE 10 OF SIGNS ON THE STATE HIGHWAY SYSTEM FOR TRAILS DESIGNATED PURSUANT TO THIS SECTION. HOWEVER, TO AVOID CONFUSION AND TO LIMIT ANY 11 POSSIBLE DISRUPTION OF COMMERCE, THE TRAIL DESIGNATION CALLED FOR PURSUANT TO THIS SECTION SHALL BE OF A CEREMONIAL NATURE AND THE OFFICIAL NAMES OF 12 13 14 SUCH HIGHWAYS SHALL NOT BE CHANGED AS A RESULT OF SUCH DESIGNATIONS.

15 S 3. This act shall take effect immediately; provided that section 16 42.05 of the parks, recreation and historic preservation law as added by 17 section two of this act regarding the establishment of the commission 18 shall expire and be deemed repealed February 11, 2014.