2532

2013-2014 Regular Sessions

IN SENATE

January 18, 2013

- Introduced by Sens. MAZIARZ, LARKIN, MARCELLINO, RITCHIE -- read twice and ordered printed, and when printed to be committed to the Committee on Energy and Telecommunications
- AN ACT to amend the state finance law and the environmental conservation law, in relation to the power generation modernization act and directing the power authority of the state of New York to release requests for proposals on certain natural gas powered generating facilities in and around New York city

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "Power 2 Generation Modernization Act".

3 S 2. The state finance law is amended by adding a new section 85 to 4 read as follows:

5 S 85. POWER PLANT MODERNIZATION AND COMMUNITY ASSISTANCE FUND. 1. б THERE IS HEREBY ESTABLISHED IN THE JOINT CUSTODY OF THE COMPTROLLER AND DEPARTMENT OF TAXATION AND FINANCE A POWER PLANT MODERNIZATION AND 7 THE 8 COMMUNITY ASSISTANCE FUND, DIVIDED INTO A GENERAL FUND AND INDIVIDUAL 9 SPECIFIC TO INDIVIDUAL MAJOR REPOWERING SAVINGS ACCOUNTS UNIQUE AND ELECTRIC GENERATING FACILITIES WHICH MEET SPECIFIC CRITERIA SET FORTH IN 10 11 THIS SECTION RELATING TO MODERNIZATION OF SUCH FACILITIES TO MEET 12 SPECIFIC ENVIRONMENTAL STANDARDS.

13 2. (A) THEPOWER PLANT MODERNIZATION AND COMMUNITY ASSISTANCE FUND 14 SHALL CONSIST OF REVENUES FROM THE POTENTIAL SALE OF SPECIFIED ASSETS OF 15 THE NEW YORK POWER AUTHORITY PURSUANT TO SECTION FOUR OF A CHAPTER OF THE LAWS OF 2013 WHICH ADDED THIS SUBDIVISION, ANY REVENUES DERIVED FROM 16 THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION 17 REGULATIONS ADOPTED BY PURSUANT TO SUBDIVISION SIX OF SECTION 19-0301 18 OF THE ENVIRONMENTAL 19 CONSERVATION LAW, PROCEEDS COLLECTED BUT NOT ALLOCATED BY THE NEW YORK 20 STATE ENERGY RESEARCH AND DEVELOPMENT AUTHORITY FROM THE AUCTION, PURSU-21 ANT TO REGULATIONS OF SUCH AUTHORITY, OF EMISSION ALLOWANCES ALLOCATED

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

LBD04684-02-3

THE NEW YORK STATE DEPARTMENT OF ENVIRONMENTAL CONSERVATION TO SUCH 1 ΒY 2 AUTHORITY PURSUANT TO REGULATIONS ADOPTED BY SUCH DEPARTMENT, ANY REVEN-3 UES DERIVED FROM POTENTIAL DEVELOPMENT OF THE MARCELLUS OR UTICA SHALE 4 AREAS OVER AND ABOVE THAT WHICH IS NEEDED TO ENSURE APPROPRIATE STAFF AT 5 DEPARTMENT OF ENVIRONMENTAL CONSERVATION, DEPARTMENT OF HEALTH, THE 6 DEPARTMENT OF PUBLIC SERVICE AND OTHER RELEVANT STATE AGENCIES, AND ANY 7 OTHER ENERGY RELATED REVENUE THAT THE STATE MAY ACOUIRE IN CONNECTION WITH THE DEVELOPMENT OF SUCH AREA THAT IS NOT ALREADY COMMITTED TO A 8 DEDICATED PROJECT OR SOURCE. MONEYS IN THE FUND SHALL BE KEPT SEPARATELY 9 10 FROM AND SHALL NOT BE COMMINGLED WITH ANY OTHER MONEYS IN THE CUSTODY OF THE STATE COMPTROLLER. UNDER NO CIRCUMSTANCE SHALL FUNDS IN THIS ACCOUNT 11 12 SWEPT, REPURPOSED OR OTHERWISE EXPENDED EXCEPT FOR THE EXPRESS ΒE 13 PURPOSES OUTLINED HEREIN.

(B) MONEYS IN THIS FUND SHALL BE USED AS SET FORTH IN THIS SECTION TO
ASSIST MAJOR ELECTRIC GENERATING FACILITIES OPERATING WITHIN THE STATE
OF NEW YORK WITH INVESTMENTS IN QUALIFIED ENERGY INFRASTRUCTURE, QUALIFIED NEW CONSTRUCTION OR REPOWERING PROJECTS; AND TO MITIGATE NEGATIVE
PROPERTY TAX OR PAYMENT IN LIEU OF TAXES IMPACTS ON COMMUNITIES WHO HAVE
LOST A MAJOR ELECTRIC GENERATING FACILITY.

3. (A) A MAJOR ELECTRIC GENERATING FACILITY WHICH UNDERTAKES A REPOWERING PROJECT, QUALIFIED ENERGY INFRASTRUCTURE INVESTMENT OR A QUALIFIED
NEW CONSTRUCTION PROJECT AS DEFINED IN THIS SUBDIVISION MAY APPLY FOR
ASSISTANCE FROM THE FUND PURSUANT TO SUBDIVISION FOUR OF THIS SECTION.

24 (B) FOR THE PURPOSES OF THIS SECTION THE FOLLOWING TERMS SHALL HAVE 25 THE FOLLOWING MEANINGS:

26 (I) "REPOWERING PROJECT" SHALL MEAN IMPROVEMENTS TO AN EXISTING MAJOR 27 ELECTRIC GENERATING FACILITY THAT WILL ALLOW THE FACILITY, OR A NEW UNIT 28 OR UNITS AT THE FACILITY, OR THE COMBINATION OF THE NEW UNIT OR UNITS 29 AND THE FACILITY TO INCREASE ITS OVERALL EFFICIENCY, AS DEMONSTRATED BY A REDUCTION IN HEAT RATE, AND TO MEET THE FOLLOWING RELEVANT 30 ENVIRON-31 MENTAL REOUIREMENTS:

(1) A DECREASE IN THE RATE OF EMISSION EXPRESSED AS A POUNDS PER MEGA WATT-HOUR REDUCTION OF EACH OF THE RELEVANT SITING AIR CONTAMINANTS; AND
 (2) COOLING WATER WITHDRAWAL CONSISTENT WITH A RATE EQUAL TO OR LESS
 THAN CLOSED-CYCLE COOLING.

36 (II) "ENVIRONMENTAL REQUIREMENTS", EXCEPT AS OTHERWISE SPECIFIED IN 37 SUBPARAGRAPH (I) OF THIS PARAGRAPH, SHALL MEAN

38 (1) AN INCREASE IN OVERALL EFFICIENCY AS DEMONSTRATED BY A REDUCTION 39 OF HEAT RATE;

40 (2) A DECREASE IN THE RATE OF EMISSION EXPRESSED AS A POUNDS PER MEGA41 WATT-HOUR REDUCTION OF EACH OF THE RELEVANT SITING AIR CONTAMINANTS; AND
42 (3) COOLING WATER WITHDRAWAL CONSISTENT WITH A RATE EQUAL TO OR LESS
43 THAN CLOSED-CYCLE COOLING.

44 (III) QUALIFIED ENERGY INFRASTRUCTURE INVESTMENT SHALL MEAN ANY
45 INVESTMENT NEEDED TO DELIVER A NEW FUEL SOURCE TO AN EXISTING MAJOR
46 ELECTRIC GENERATING FACILITY, REPLACE OR RETROFIT A BURNER OR TURBINE,
47 UTILIZE ON-SITE RENEWABLE ENERGY GENERATION OR ANY OTHER SUBSTANTIAL
48 INVESTMENT THAT WILL HAVE A DIRECT IMPACT ON THE FACILITY'S ABILITY TO
49 MEET THE RELEVANT ENVIRONMENTAL REQUIREMENTS.

50 (IV) QUALIFIED NEW CONSTRUCTION PROJECT SHALL MEAN CONSTRUCTING A NEW 51 MAJOR ELECTRIC GENERATING FACILITY ON THE SAME PROPERTY AS AN EXISTING 52 FACILITY OR ON PROPERTY DIRECTLY ADJACENT OR CONTIGUOUS TO SAID PROPER-53 TY, WHERE THE NEW FACILITY BY ITSELF OR IN COMBINATION WITH THE EXISTING 54 FACILITY WILL ALLOW THE SITE AS A WHOLE TO MEET RELEVANT ENVIRONMENTAL 55 REQUIREMENTS. 1 (V) MAJOR ELECTRIC GENERATING FACILITY SHALL MEAN AN ELECTRIC GENERAT-2 ING FACILITY WITH A NAMEPLATE GENERATING CAPACITY OF TWENTY-FIVE THOU-3 SAND KILOWATTS OR MORE, INCLUDING INTERCONNECTION ELECTRIC TRANSMISSION 4 LINES AND FUEL GAS TRANSMISSION LINES THAT ARE NOT SUBJECT TO REVIEW 5 UNDER ARTICLE SEVEN OF THE PUBLIC SERVICE LAW.

6 THE EMPIRE STATE DEVELOPMENT CORPORATION SHALL CONDUCT COMPETITIVE 4. 7 SOLICITATIONS FOR PROPOSALS SUBMITTED BY MAJOR ELECTRIC GENERATING FACILITIES UNDERTAKING ANY REPOWERING PROJECT, QUALIFIED ENERGY INFRAS-8 9 TRUCTURE INVESTMENT PROJECT OR QUALIFIED NEW CONSTRUCTION PROJECT AS 10 TERMS ARE DEFINED IN THIS SECTION, FOR ASSISTANCE FROM THE FUND SUCH ESTABLISHED PURSUANT TO THE PROVISIONS OF THIS SECTION. SUCH COMPETITIVE 11 12 SOLICITATIONS SHALL BE DESIGNED IN A MANNER AND FORM TO BE DETERMINED BY THE EMPIRE STATE DEVELOPMENT CORPORATION IN CONSULTATION WITH 13 THE 14 DEPARTMENT OF TAXATION AND FINANCE AND THE COMPTROLLER. A SCHEDULE FOR 15 SUCH COMPETITIVE SOLICITATIONS, AWARD SELECTION, AND DISTRIBUTION OF FUNDS SHALL BE ESTABLISHED BY THE EMPIRE STATE DEVELOPMENT CORPORATION 16 17 IN CONSULTATION WITH THE DEPARTMENT OF TAXATION AND FINANCE AND THE THE EMPIRE STATE DEVELOPMENT CORPORATION SHALL RANK THE 18 COMPTROLLER. 19 PROPOSALS IT RECEIVED IN RESPONSE TO COMPETITIVE SOLICITATIONS AND CHOOSE THE HIGHEST RANKED PROPOSALS MEASURED ON THE FOLLOWING CRITERIA 20 21 TO BE CONSIDERED IN THE AGGREGATE:

22 (A) THE AMOUNT OF ASSISTANCE REQUESTED IN PROPORTION TO THE TOTAL 23 QUANTITY OF MEGAWATTS OF NEW GENERATION CAPACITY THAT WILL BE 24 CONSTRUCTED;

25 (B) THE EXTENT TO WHICH AN AWARD WILL RESULT IN NEW CAPITAL INVESTMENT 26 IN THE STATE BY THE APPLICANT;

27 (C) THE EXTENT TO WHICH AN AWARD IS CONSISTENT WITH ANY REGIONAL 28 ECONOMIC DEVELOPMENT COUNCIL STRATEGIES AND PRIORITIES;

(D) THE TYPE AND COST OF FACILITIES AND EQUIPMENT TO BE CONSTRUCTED,
 30 ENLARGED OR INSTALLED IF THE APPLICANT WERE TO RECEIVE AN AWARD;

(E) THE APPLICANT'S PAYROLL, SALARIES, BENEFITS AND NUMBER OF JOBS AT
 THE FACILITY FOR WHICH AN AWARD IS REQUESTED;

(F) THE NUMBER OF JOBS THAT WILL BE CREATED OR RETAINED, AS APPLICABLE, WITHIN THE STATE IN RELATION TO THE REQUESTED AWARD AND THE EXTENT
TO WHICH THE APPLICANT WILL AGREE TO COMMIT TO CREATING OR RETAINING, AS
APPLICABLE, SUCH JOBS AS A CONDITION TO RECEIVING AN AWARD;

37 (G) WHETHER THE APPLICANT IS AT RISK OF CLOSING OR CURTAILING FACILI-38 TIES OR OPERATIONS IN THE STATE, RELOCATING FACILITIES OR OPERATIONS OUT 39 OF THE STATE, OR LOSING A SIGNIFICANT NUMBER OF JOBS IN THE STATE, IN 40 THE ABSENCE OF AN AWARD;

41 (H) THE SIGNIFICANCE OF THE APPLICANT'S FACILITY TO THE ECONOMY OF THE 42 AREA IN WHICH SUCH FACILITY IS LOCATED; AND

43 (I) THE EXTENT TO WHICH AN AWARD WILL RESULT IN AN ADVANTAGE FOR AN 44 APPLICANT IN RELATION TO THE APPLICANT'S COMPETITORS WITHIN THE STATE.

ALL PAYMENTS OF MONEYS FROM THE FUND SHALL BE MADE ON THE AUDIT AND THE WARRANT OF THE COMPTROLLER TO BE DISBURSED BY THE DEPARTMENT OF TAXATION AND FINANCE IN CONJUNCTION AND CONSULTATION WITH THE COMP-TROLLER. RECOMMENDATIONS FOR AN AWARD UNDER THIS SECTION SHALL BE MADE BY THE EMPIRE STATE DEVELOPMENT CORPORATION IN ORDER TO MAXIMIZE THE ECONOMIC DEVELOPMENT IMPACTS OF EACH POSSIBLE PROJECT.

51 5. (A) PROPOSALS FOR ASSISTANCE FROM THE FUND MAY BE MADE BY A COUNTY, 52 CITY, TOWN, VILLAGE OR SCHOOL DISTRICT THAT HAS BEEN SUBSTANTIALLY 53 ADVERSELY IMPACTED BY THE LOSS OF PROPERTY TAX REVENUES OR THE LOSS OF 54 REVENUES FROM PAYMENTS IN LIEU OF TAXES DUE TO THE CLOSING OF A MAJOR 55 ELECTRIC GENERATING FACILITY. PROPOSALS SHALL BE FILED IN A MANNER AND 56 FORM TO BE DETERMINED BY THE EMPIRE STATE DEVELOPMENT CORPORATION IN

CONSULTATION WITH THE DEPARTMENT OF TAXATION AND FINANCE AND THE COMP-1 2 PURPOSES OF THIS SUBDIVISION, SUBSTANTIAL ADVERSE FOR THE TROLLER. 3 IMPACT SHALL MEAN A SITUATION WHERE THE CLOSURE OF A MAJOR ELECTRIC 4 GENERATING FACILITY REPRESENTS A REDUCTION IN TAX COLLECTIONS TO A MUNICIPAL CORPORATION OF AT LEAST TEN PERCENT OF TOTAL RECEIPTS AND IS 5 6 EXPECTED TO HAVE AN ADVERSE AND UNEXPECTED NEGATIVE IMPACT ON TAXPAYERS. 7 (B) APPLICANTS MAY ONLY SEEK ASSISTANCE FOR A MAXIMUM OF FIVE YEARS 8 AND MAY ONLY SEEK ASSISTANCE UNDER THE FOLLOWING LIMITS, WHICH SHALL BE CALCULATED BASED ON THE TOTAL AMOUNT OF TAXES COLLECTED FROM THE ELEC-9 10 TRIC GENERATING FACILITY WHEN AVERAGING THE PAST FIVE TAXABLE YEARS, ENDING WITH THE FINAL YEAR OF PLANT OPERATION: 11 FIRST YEAR: UP TO EIGHTY PERCENT OF THE PAST FIVE YEAR AVERAGE; 12 SECOND YEAR: UP TO FIFTY PERCENT OF THE PAST FIVE YEAR AVERAGE; 13 14 THIRD YEAR: UP TO FIFTY PERCENT OF THE PAST FIVE YEAR AVERAGE; 15 FOURTH YEAR: UP TO TWENTY-FIVE PERCENT OF THE PAST FIVE YEAR AVERAGE; FIFTH YEAR: UP TO TEN PERCENT OF THE PAST FIVE YEAR AVERAGE. 16 6. THE FUND ESTABLISHED UNDER THIS SECTION SHALL ALSO INCLUDE INDIVID-17 UAL REPOWERING SAVINGS ACCOUNTS HELD IN THE JOINT CUSTODY OF THE COMP-18 19 TROLLER AND THE DEPARTMENT OF TAXATION AND FINANCE HELD ON BEHALF OF A 20 PARTICULAR MAJOR ELECTRIC GENERATING FACILITY AND SHALL CONSIST OF FIFTY 21 PERCENT OF THE PROCEEDS COLLECTED BUT NOT ALLOCATED BY THE NEW YORK STATE ENERGY RESEARCH AND DEVELOPMENT AUTHORITY FROM THE AUCTION, PURSU-22 ANT TO REGULATIONS OF SUCH AUTHORITY, OF EMISSION ALLOWANCES ALLOCATED 23 BY THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION TO SUCH AUTHORITY PURSU-24 25 TO REGULATIONS ADOPTED BY SUCH DEPARTMENT. FUNDS SHALL BE CREDITED ANT TO THE NAME AND ACCOUNT OF THE SPECIFIC GENERATOR AND EXPENDITURES 26 FROM FUND MAY ONLY BE MADE ON BEHALF OF SAID GENERATOR. A MAJOR ELECTRIC 27 THE 28 GENERATOR WHICH ESTABLISHES AN INDIVIDUAL REPOWERING SAVINGS ACCOUNT UNDER THIS SUBDIVISION MAY USE SUCH FUNDS FOR THE PURPOSES OF A REPOWER-29 30 PROJECT, QUALIFIED ENERGY INFRASTRUCTURE INVESTMENT OR A QUALIFIED ING NEW CONSTRUCTION PROJECT AS DEFINED IN SUBDIVISION THREE OF THIS 31 32 SECTION. SUCH FUNDS MAY BE ACCESSED FROM AN INDIVIDUAL REPOWERING 33 SAVINGS ACCOUNT AFTER ANY APPLICABLE APPROPRIATE APPROVALS FROM THE 34 DEPARTMENT OF ENVIRONMENTAL CONSERVATION, THE DEPARTMENT OF PUBLIC 35 SERVICE AND ANY OTHER STATE ENTITY WHOSE APPROVAL IS REQUIRED PURSUANT THE SCOPE OF THE PROJECT PROPOSED. NO DISBURSEMENT FROM AN ACCOUNT 36 TO MAY EXCEED THE COST OR VALUE OF THE WORK PROPOSED, AND ONLY EXPENSES 37 38 CONSIDERED DIRECTLY RELATED TO THE BENEFITS OF THE PROJECT WILL BE DISBURSEMENTS FROM ACCOUNTS SHALL ONLY BE REIMBURSEMENT FOR 39 ALLOWABLE. 40 ACTUAL EXPENSES PAID BY THE GENERATOR AND SHALL NOT BE ADVANCES OR OTHER PAYMENTS. FUNDS HELD IN ANY GIVEN INDIVIDUAL REPOWERING SAVINGS ACCOUNT 41 SHALL BE AVAILABLE FOR USE FOR A PERIOD OF TEN YEARS TOWARD ALLOWABLE

42 SHALL BE AVAILABLE FOR USE FOR A PERIOD OF TEN YEARS TOWARD ALLOWABLE 43 EXPENSES AND CAN BE RENEWED FOR AN ADDITIONAL TEN YEARS, IF THE GENERA-44 TOR APPLIES FOR AN EXTENSION OF THEIR ACCOUNT AND AFTER A THOROUGH 45 REVIEW BY THE PUBLIC SERVICE COMMISSION.

46 7. ALL PAYMENTS OF MONEYS FROM THE FUND SHALL BE MADE ON THE AUDIT AND 47 THE WARRANT OF THE COMPTROLLER TO BE DISBURSED BY THE DEPARTMENT OF 48 TAXATION AND FINANCE IN CONJUNCTION AND CONSULTATION WITH THE COMP-49 TROLLER.

50 S 3. Section 19-0301 of the environmental conservation law is amended 51 by adding a new subdivision 6 to read as follows:

52 6. IN ADDITION TO EXISTING REGULATORY AUTHORITY, THE DEPARTMENT MAY:

A. IN COOPERATION WITH THE DEPARTMENT OF PUBLIC SERVICE AND THE NEW 54 YORK STATE ENERGY RESEARCH AND DEVELOPMENT AUTHORITY, AMEND PART 242 OF 55 TITLE 6 OF THE NEW YORK CODES, RULES AND REGULATIONS TO, IN A MANNER 56 THAT IS CONSISTENT WITH FEDERAL LAW, COVER ELECTRICITY IMPORTED INTO THE

STATE THAT IS NOT ALREADY SUBJECT TO THE COMPARABLE REGULATIONS OF OTHER 1 2 BY THE IMPOSITION OF FEES ON THE CARBON INTENSITY OF SUCH ELEC-STATES. 3 TRICITY IMPORTED INTO THE STATE DEEMED NECESSARY TO MAINTAIN THE ENVI-4 RONMENTAL INTEGRITY OF THE MULTI-STATE PROGRAM INWHICH THE STATE 5 PARTICIPATES; AND

6 B. ASSESS FEES EQUIVALENT TO THE AMOUNT OF PROCEEDS ARISING FROM THE 7 AUCTION, PURSUANT TO REGULATIONS OF THE NEW YORK STATE ENERGY RESEARCH 8 AND DEVELOPMENT AUTHORITY, OF EMISSION ALLOWANCES ALLOCATED BY THE 9 DEPARTMENT OF ENVIRONMENTAL CONSERVATION TO SUCH AUTHORITY PURSUANT TO 10 REGULATIONS ADOPTED BY SUCH DEPARTMENT.

11 REVENUES DERIVED PURSUANT TO THE PROVISIONS OF THIS SUBDIVISION SHALL 12 BE DIRECTED TO AND DEPOSITED INTO THE "POWER PLANT MODERNIZATION AND 13 COMMUNITY ASSISTANCE FUND" ESTABLISHED UNDER SECTION EIGHTY-FIVE OF THE 14 STATE FINANCE LAW.

15 S 4. (a) The power authority of the state of New York shall within 16 ninety days of the effective date of this act, issue a request for the 17 proposals to purchase from such authority one or more of the ten gas turbine electric generating facilities with a nameplate capacity of less 18 19 than eighty megawatts each, owned by such authority as of the effective date of this act and located in and around the city of New York. Such 20 21 request for proposals to sell such generators shall be put out for bid 22 a maximum of ninety days and shall include the following sites and for 23 generation facilities:

24 (1) Two units at Harlem River Yard Plant, located in the Harlem River 25 Yards, at E. 132nd Street, Bronx, New York 10454;

26 (2) Two units at Vernon Boulevard, located at 41-98, 42-02, 42-16 27 Vernon Boulevard, Long Island City, Queens, New York 11101;

(3) Two units at the Hell Gate Plant, located at Locust Avenue, E.
132nd Street to E. 134th Street, Bronx, New York 10454;

30 (4) Two units at the Windsor Terrace Power Plant, located at 3rd 31 Avenue and 23rd Street, Brooklyn, New York 11232;

32 (5) One unit at Pouch Terminal, located at 1 Edgewater Street, Staten 33 Island, New York 10305; and

34 (6) One unit at North First Avenue and River Street, located at 47-7935 River Street, Brooklyn, New York 11211.

36 (b) The authority shall issue such requests to determine, among other 37 things, the likely value to New York state for the sale of such generators. The authority shall, within thirty days of the end of the solic-itation period, report on the range of solicited bids to the governor, 38 39 40 the temporary president of the senate and the speaker of the assembly, subject to all appropriate and applicable confidentiality requirements 41 with respect to individual bids and information contained therein. 42 The 43 authority shall commence actions, as the authority's board of trustees 44 determines appropriate and necessary, to effectuate the sale of such 45 facilities.

46 (c) The authority is authorized and directed to deposit the proceeds 47 of the sale of such generators into the "power plant modernization and 48 community assistance fund" established under section eighty-five of the 49 state finance law.

50 S 5. This act shall take effect on the ninetieth day after it shall 51 have become a law.