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2013-2014 Regular Sessions

IN SENATE

(PREFILED)

January 9, 2013

- Introduced by Sens. AVELLA, ESPAILLAT, KRUEGER, PERKINS, SERRANO -- read twice and ordered printed, and when printed to be committed to the Committee on Cities
- AN ACT to amend the administrative code of the city of New York, in relation to prohibiting the operation of horse drawn cabs in the city of New York; and repealing certain provisions of such law relating thereto

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Subdivisions (c), (g) and (i) of section 17-326 of the 2 administrative code of the city of New York are amended to read as 3 follows:

4 (c) "Work", a horse is considered to be at work when it is out of its 5 stable and presented to the public as being available for riding[, pull-6 ing carriages, vehicles or other devices,] or when it is saddled or in 7 harness or when it is being ridden [or is pulling a carriage, vehicle or 8 device].

9 (g) "Rental horse business" means a business enterprise which provides 10 or offers the use of a horse to the public for a fee for the purpose of 11 riding [or drawing a horse drawn vehicle or which operates a horse drawn 12 vehicle for hire such as a horse drawn cab].

13 (i) "Under tack" means that a horse is equipped for riding [or driv-14 ing].

15 S 2. The administrative code of the city of New York is amended by 16 adding a new section 17-326.1 to read as follows:

17 S 17-326.1 CARRIAGE RIDES PROHIBITED. IT SHALL BE UNLAWFUL TO OFFER 18 RIDES TO THE PUBLIC ON A VEHICLE DRAWN OR PULLED BY A CARRIAGE HORSE.

19 S 3. Subdivisions a and d of section 17-327 of the administrative code 20 of the city of New York, subdivision d as amended by local law number 22

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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of the city of New York for the year 2002, are amended to read as 1 2 follows: 3 a. On and after January first, nineteen hundred eighty-two no person 4 shall use or offer the use of a horse in a rental horse business unless 5 such horse is licensed pursuant to the provisions of this subchapter. For purposes of this subchapter the use of a horse in a rental horse 6 7 business means that a horse is used or offered for use by the public for 8 a fee for the purpose of riding [or drawing a horse drawn vehicle or is 9 used in the operation of a horse drawn vehicle for hire such as a horse 10 drawn cab]. d. Application for a license or the renewal of a license shall be made 11 the department of health and mental hygiene. Such application shall 12 to contain the name and address of the owner of the horse and of the owner 13 14 the rental horse business in which such horse is to be used if such of 15 person is not the owner of the horse, the age, sex, color, markings and any other identifying marks such as brands or tattoos of the horse, the location of the stable where the horse is to be kept and any other 16 17 information which the commissioner of health and mental hygiene may 18 19 require. [An application with respect to a horse which is used in the operation of a "horse drawn cab" as defined in subchapter twenty-one of 20 21 chapter two of title twenty of this code shall include the identification number required to be inscribed on such horses hoof pursuant to the 22 23 rules and regulations of the department of consumer affairs.] The appli-24 cation shall be accompanied by the license or renewal fee. 25 S 4. Section 17-329 of the administrative code of the city of New York 26 is amended to read as follows: 27 17-329 Disposition of licensed horse. A. The department shall be S 28 notified of the transfer of ownership or other disposition of a licensed 29 horse within [ten] FIVE days thereafter. Such notice shall include the date of disposition and [if sold in New York city,] the name and address 30 31 the buyer or other transferee and such other information as the of 32 commissioner may prescribe. 33 B. A horse shall not be sold or disposed of except in a humane WHICH, FOR THE PURPOSES OF THIS SUBCHAPTER SHALL MEAN ONE OF 34 manner[.], 35 THE FOLLOWING: 1. THE OWNER SHALL SELL OR DONATE THE HORSE TO A PRIVATE 36 INDIVIDUAL 37 WHO SIGNS AN ASSURANCE THAT THE HORSE WILL NOT BE SOLD AND SHALL BE KEPT 38 A COMPANION ANIMAL AND NOT EMPLOYED IN ANOTHER HORSE-DRAWN SOLELY AS 39 CARRIAGE BUSINESS OR AS A WORK HORSE AND WILL BE CARED FOR HUMANELY FOR 40 THE REMAINDER OF THE HORSE'S NATURAL LIFE; OR SHALL SELL OR DONATE THE HORSE TO A DULY INCORPORATED 41 2. THE OWNER 42 ANIMAL SANCTUARY OR DULY INCORPORATED ANIMAL PROTECTION ORGANIZATION 43 WHOSE PRESIDENT OR EXECUTIVE DIRECTOR SIGNS AN ASSURANCE THAT THE HORSE 44 WILL NOT BE SOLD AND SHALL BE KEPT SOLELY AS A COMPANION ANIMAL AND NOT 45 EMPLOYED IN ANOTHER HORSE-DRAWN CARRIAGE BUSINESS OR AS A WORK HORSE AND 46 WILL CARED FOR HUMANELY FOR THE REMAINDER OF THE HORSE'S NATURAL BE47 LIFE. 48 3. RECORDS INDICATING THE NAME, ADDRESS AND TELEPHONE NUMBER OF THE 49 PRIVATE INDIVIDUAL, DULY INCORPORATED ANIMAL SANCTUARY OR DULY INCORPO-50 RATED ANIMAL PROTECTION ORGANIZATION TO WHOM THE HORSE WAS SOLD OR 51 DONATED TOGETHER WITH THE ASSURANCE SPECIFIED ABOVE SHALL BE SENT BY THE TO THE DEPARTMENT WITHIN FIVE DAYS AFTER SUCH SALE OR DONATION. A 52 OWNER COPY OF SUCH RECORD SHALL ALSO BE MAINTAINED AT THE STABLE. 53 54 S 5. Subdivisions g, h and l of section 17-330 of the administrative 55 code of the city of New York, subdivisions g and l as amended by local 56 law number 10 of the city of New York for the year 2010, and subdivision

1 h as added by local law number 2 of the city of New York for the year 2 1994, are amended to read as follows:

3 g. [1. Carriage horses shall not be at work for more than nine hours 4 in any continuous twenty-four hour period.] Riding horses shall not be 5 work for more than eight hours in any continuous twenty-four hour at 6 period. Rest periods for [carriage horses and] riding horses shall be of 7 such duration and at such intervals as the commissioner shall 8 prescribe[, but rest periods for carriage horses shall in no event be for less than fifteen minutes after each two hour working period, and 9 10 the time of such rest period shall be included in calculating the number hours the horse has worked in any twenty-four hour period. During 11 of 12 such rest periods, the person in charge of such carriage horses shall 13 make fresh water available to the horse.

2. Carriage horses shall receive no less than five weeks of vacation or furlough every twelve months at a horse stable facility which allows daily access to paddock or pasture turnout. Proof of such vacation or furlough shall be provided upon request to the department and/or the ASPCA].

h. [Carriage horses shall not be driven at a pace faster than a trot.]Riding horses may be ridden at a canter but shall not be galloped.

An owner of a rental horse business shall keep such records as the 21 1. 22 commissioner of health shall prescribe including but not limited to a 23 consecutive daily record of the movements of each licensed horse includ-[driver's name and identification number, if applicable,] 24 inq the 25 rider's name, the horse's identification number, [vehicle license plate 26 number, if applicable,] time of leaving stable and time of return to 27 stable. An owner of a rental horse business shall also keep written 28 protocols for emergencies, including but not limited to primary and secondary emergency contact information for each horse owner and insur-29 ance company information, if applicable. Such records shall be kept on 30 the premises of the stable where the horses are kept and shall be avail-31 32 able for inspection. The commissioner may, in his or her discretion, 33 require a time clock, date stamp or time stamp where such commissioner believes it is appropriate. 34

35 S 6. Subdivisions o and p of section 17-330 of the administrative code 36 of the city of New York are REPEALED.

37 S 7. Paragraph 1 of subdivision a of section 17-331 of the administra-38 tive code of the city of New York is amended to read as follows:

1. Two members shall be appointed from among the owners of rental horse businesses operating within the city[, one of whom shall be representative of the interests of owners of riding horses and one of whom shall be representative of the interests of owners of carriage horses].

43 S 8. Subdivision a of section 17-334 of the administrative code of the 44 city of New York is REPEALED and subdivisions b and c are relettered 45 subdivisions a and b.

46 S 9. Section 17-334.1 of the administrative code of the city of New 47 York is REPEALED.

48 S 10. Sections 19-174 and 19-175 of the administrative code of the 49 city of New York are REPEALED.

50 S 11. Section 20-371 of the administrative code of the city of New 51 York, as amended by local law number 31 of the city of New York for the 52 year 1995, is amended to read as follows:

53 S 20-371 Licensing of sight-seeing buses[, horse drawn cabs and horse 54 drawn cab drivers]. Legislative findings. The legislative findings here-55 tofore made in relation to the business of sight-seeing buses [and horse 56 drawn cabs] in the city of New York and set forth in local law number

ten of nineteen hundred sixty-four continue to be valid; such businesses 1 vested with a public interest and their regulation and control 2 are 3 continue to be necessary and essential in order to cope with certain evils and hazards which existed in the absence of governmental super-4 5 vision. The supervision formerly was reposed in the police commissioner, 6 but recent experience and study indicate that jurisdiction over such 7 businesses should be transferred to the commissioner. [It is further 8 found that the present number of horse drawn cabs licensed in the city 9 of New York is adequate to meet the public need and demand and should be 10 preserved, unless the commissioner finds that additional licenses are 11 necessary and advisable.]

12 S 12. Subdivisions 1 and 3 of section 20-372 of the administrative 13 code of the city of New York, as amended by local law number 31 of the 14 city of New York for the year 1995, are amended to read as follows:

15 1. "Owner" shall include any person, firm, partnership, corporation or 16 association owning and operating a sight-seeing bus or buses, [or horse drawn cab or cabs,] and shall include a purchaser under a reserve title 17 18 contract, conditional sales agreement or vendor's agreement and the lessee of such vehicle or vehicles under a written lease or similar contract provided such purchaser or lessee of sight-seeing bus or buses 19 20 21 shall be entitled to obtain in his or her name a license or licenses 22 therefor from the commissioner of motor vehicles of the state of New 23 York.

3. "Inspection card" shall designate the card issued by the commissioner for the sight-seeing bus licensed [or horse drawn cab licensed], which card shall display the license number and capacity of such vehicle.

28 S 13. Subdivisions 5, 6, 7 and 8 of section 20-372 of the administra-29 tive code of the city of New York are REPEALED and subdivisions 9 and 10 30 are renumbered subdivisions 5 and 6.

31 S 14. Subdivisions a and b of section 20-373 of the administrative 32 code of the city of New York are amended to read as follows:

a. It shall be unlawful to operate or permit another to operate for hire a sight-seeing bus [or horse-drawn cab] within the city unless the owner shall have first obtained a license therefor from the commissioner. [An applicant for a horse-drawn cab license shall be at least eighteen years of age.]

38 b. Fees. The original and renewal license fee for each sight-seeing 39 bus shall be fifty dollars [and for each horse-drawn cab shall be fifty 40 dollars].

41 S 15. Subdivisions c and d of section 20-373 of the administrative 42 code of the city of New York are REPEALED.

43 S 16. Subdivisions a and b of section 20-374 of the administrative 44 code of the city of New York are amended to read as follows:

45 a. Any person, firm, partnership, corporation or association, owning or operating a sight-seeing bus, or buses[, or horse-drawn cab, or cabs] 46 47 engaging in the business of transporting passengers in, about, over and 48 upon any of the streets, avenues, bridges, highways, boulevards or public places within the limits of the city of New York, shall be issued 49 a license for each bus [or cab] so operating, provided, however any such 50 51 person, firm, partnership, corporation or association owning or operating a sight-seeing bus or buses, shall first have obtained a license or 52 licenses, as he or she shall be entitled to receive from the commission-53 54 er of motor vehicles of the state of New York as made and provided by 55 law.

b. It shall be unlawful for a license, after being issued by the 1 2 commissioner, to be transferred to any person, firm, partnership, corpo-3 ration or association for any cause whatsoever[, except that licenses for horse-drawn cabs may be transferred with the approval of the commis-4 5 sioner. Upon voluntary sale or transfer of a licensed horse-drawn cab by the holder of a license or his or her legal representative, the licensee 6 7 shall immediately notify the commissioner of his or her intention to 8 replace such horse-drawn cab, or shall surrender his or her license. Ιf the license is surrendered, the vendee or transferee may make applica-9 10 tion to the commissioner for the licensing of the horse-drawn cab so 11 purchased. A new license shall then be issued by the commissioner in place of the license so surrendered, provided the applicant has demon-12 13 strated to the satisfaction of the commissioner that he or she is quali-14 fied to assume the duties and obligations of a horse-drawn cab license]. 15 17. Subdivision c of section 20-374 of the administrative code of S

16 the city of New York is REPEALED.
17 S 18. Section 20-375 of the administrative code of the city of New
18 York, as amended by local law number 2 of the city of New York for the

18 York, as amended by local law number 2 of the city of New York for the 19 year 1994, is amended to read as follows:

S 20-375 License plate. Upon the payment of the license 20 fee the 21 commissioner shall issue a license to the owner of the sightseeing bus [or horse drawn cab] together with a license plate to be securely 22 affixed to a conspicuous and indispensable part of such sightseeing bus 23 24 [or securely and conspicuously affixed to the rear axle of such horse 25 drawn cab,] on which shall be clearly set forth the license number of such sightseeing bus [or horse drawn cab]. The license plate issued to 26 the licensee may, in the discretion of the commissioner, be a plate of a 27 permanent nature with a replaceable date tag attached thereto, indicat-28 29 ing the expiration date of the plate during each license year and the 30 issuance of such a plate with such date tag to a person possessing such a plate, shall be deemed issuance of a license plate. Such license plate 31 32 and the replaceable date tag to be issued from year to year to be 33 attached thereto, shall be of such material, form, design and dimension and set forth such distinguishing number or other identification marks 34 the commissioner shall prescribe. The commissioner upon renewal of 35 as the license hereunder, may continue the use of the license plate for 36 as 37 many additional license years as he or she in his or her discretion may 38 determine, in which event he or she shall issue and deliver to the licensee a replaceable date tag as evidence of renewal of the license, 39 which shall be attached or affixed in such manner as he or 40 she may prescribe by rule. The failure to affix or display such date tag in a 41 manner prescribed by the commissioner shall constitute a violation of 42 43 this section. In the event of the loss, mutilation or destruction of any 44 license plate or date tag issued hereunder, the owner may file such 45 statement and proof of facts as the commissioner shall require, with a of twenty-five dollars, at the department, and the department shall 46 fee 47 issue a duplicate or substitute license plate or date tag.

48 S 19. Sections 20-377 and 20-377.1 of the administrative code of the 49 city of New York are REPEALED.

50 S 20. Section 20-378 of the administrative code of the city of New 51 York is amended to read as follows:

52 S 20-378 Periodic inspection. The license department shall cause all 53 sight-seeing buses [and horse-drawn cabs] now, or hereafter licensed, to 54 be inspected at least once every four months. The date of such 55 inspection and the signature of the person making the inspection shall 56 be recorded upon the inspection card in the spaces provided therefor. 1 S 21. Section 20-379 of the administrative code of the city of New 2 York is amended to read as follows:

S 20-379 Form of inspection card. The commissioner shall prescribe an appropriate form of inspection card for sight-seeing buses [and horsedrawn cabs] and the manner in which such card and the sight-seeing bus driver's [and horse-drawn cab driver's] identification cards shall be displayed.

8 S 22. Sections 20-380, 20-381, 20-381.1, 20-381.2 and 20-382 of the 9 administrative code of the city of New York are REPEALED.

10 S 23. Section 20-383 of the administrative code of the city of New 11 York, as amended by local law number 2 of the city of New York for the 12 year 1994, the section number, the section heading and subdivision a as 13 amended by local law number 41 of the city of New York for the year 14 2005, is amended to read as follows:

15 S 20-383 Suspensions and revocations. [a.] After notice and opportunity to be heard, the commissioner may suspend or revoke any sight-see-16 17 ing bus license where the holder has failed to comply with any 18 provisions of this subchapter or of the rules promulgated thereunder, or 19 with any other laws or rules governing sight-seeing buses, or which sight-seeing bus is otherwise found to be unfit for operation. Such suspension shall remain in effect until compliance and fitness have been 20 Such 21 22 established by the licensee and accepted by the department. Grounds for 23 suspension or revocation shall include, but not be limited to, installa-24 tion of an engine which does not meet the requirements of subdivision b 25 section 20-376 of this subchapter, being found to have violated the of 26 requirements for diesel fuel-powered sight-seeing buses contained in section 24-163.6 of the administrative code, failure to submit a bus for 27 inspection, installation of an engine not covered by a certificate of 28 29 conformity in a vehicle which was originally manufactured with such an 30 engine and installation of an engine of any model year preceding the year of manufacture in a vehicle which was originally manufactured with 31 32 an engine covered by a certificate of conformity.

[b. Any driver of a horse drawn cab found to have committed within any twelve-month period, in the aggregate, at least three violations of this subchapter shall have his or her license suspended by the commissioner for a period of not less than three months. For purposes of this subdivision, all violations written on any one day shall constitute a single violation.

39 c. Notwithstanding the provisions of subdivision b of this section, 40 any driver of a horse drawn cab found to have committed within any twen-41 ty-four month period, in the aggregate, at least five violations of this 42 subchapter shall have his or her license suspended by the commissioner 43 for six months. For purposes of this subdivision, all violations written 44 on any one day shall constitute a single violation.

45 d. Notwithstanding the provisions of subdivisions b and c of this section, any driver of a horse drawn cab found guilty of one violation 46 47 of subdivision d of section 20-381.1 of the code or sections three 48 hundred fifty-one, three hundred fifty-three, three hundred fifty-five 49 through three hundred sixty-two or three hundred sixty-nine of the New 50 York state agriculture and markets law or who is found guilty of a violation of this subchapter while his or her license is suspended, 51 52 shall have his or her license revoked. A driver whose license has been revoked in accordance with this provision may not apply for 53 a new 54 license for five years from the date of revocation.]

55 S 24. This act shall take effect on the one hundred eightieth day 56 after it shall have become a law.