

6641--A

I N S E N A T E

February 21, 2014

Introduced by Sens. CARLUCCI, MAZIARZ, RANZENHOFER, TKACZYK, VALESKY --
read twice and ordered printed, and when printed to be committed to
the Committee on Mental Health and Developmental Disabilities --
committee discharged, bill amended, ordered reprinted as amended and
recommitted to said committee

AN ACT relating to the administration of services to people with devel-
opmental disabilities

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-
BLY, DO ENACT AS FOLLOWS:

1 Section 1. The legislature hereby finds and declares that the policy
2 known as the "front door" has been implemented to control the allocation
3 of services to people with developmental disabilities. This has led to
4 widespread complaints about service denials to people who are in crit-
5 ical need of services, some living at home with aging parents who them-
6 selves have disabilities significant enough to prevent them from contin-
7 uing as their child's caregiver. Furthermore, widespread reports suggest
8 that the number of persons in critical need is growing larger and more
9 severe for a broad range of people with developmental disabilities,
10 including those transitioning out of school, in addition to those who
11 now live at home. Compounding these problems the state has elected to
12 assume substantial decision making and administrative authority without
13 having the means, resources or a clear process to efficiently and expe-
14 ditiously carry out these functions. The consequence has been inordinate
15 delays in the allocation of critical services, constrained choice and
16 the inability to appropriately and efficiently redirect resources to
17 better serve people and families in need.

18 S 2. The commissioner of the office for people with developmental
19 disabilities, in collaboration with the developmental disabilities advi-
20 sory council established pursuant to section 13.05 of the mental hygiene
21 law, shall develop a plan for overhauling and improving the front door
22 process. Such commissioner shall submit the plan to the temporary presi-
23 dent of the senate and the speaker of the assembly no later than October
24 1, 2014 and implement guidelines putting the plan into effect no later

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 than December 1, 2014. The plan shall consist of proposals to address
2 the following:

3 (a) Recognize critical needs of people with developmental disabilities
4 living at home with persons whose ability to act as a caregiver has been
5 diminished by age, disability or any other relevant factors and develop
6 clear and transparent guidelines for when in-home placement is appropri-
7 ate and when out-of-home placement is appropriate.

8 (b) Develop, and update quarterly, waiting lists for services provided
9 to people with developmental disabilities.

10 (c) Provide clear and specific guidelines outlining criteria for when
11 self-direction is and is not appropriate for each individual.

12 (d) Provide guidelines for a clear, expeditious and transparent proc-
13 ess for allocating residential placements and other critical services to
14 persons based on their individual needs. Such process shall be consist-
15 ent across the state and where exceptions are made such exceptions shall
16 be made in explicit recognition of clear and rational factors. Such
17 guidelines shall:

18 (1) Ensure that critical needs are met in a timely fashion;

19 (2) Provide an expedited appeals process to review and approve of
20 requests for critical services when the state has not responded to such
21 requests within 21 business days and to review state decisions which
22 serve to unreasonably deny services, including the creation of a perma-
23 nent independent consumer support program to assist persons seeking
24 services to understand the process, their rights to due process and to
25 assist in the resolution of problems regarding services, coverage,
26 access and due process rights.

27 (3) Provide linguistically and culturally appropriate information on
28 services and access to services in a universally clear and transparent
29 manner. Also, ensure that families can secure the services of a medicaid
30 service coordinator without having to go through the front door process.

31 (4) Provide a process to ensure that people in crisis are not subject
32 to the front door process and receive immediate services.

33 (5) Report on the extent to which the front door policy, as it has
34 been implemented, is consistent with applicable requirements for the
35 home and community based waiver regarding timeliness of decisions,
36 comprehensiveness of necessary services, choice, persons centered plan-
37 ning and other matters affecting the appropriateness and adequacy of
38 services for people with developmental disabilities.

39 (6) Provide guidelines to facilitate and support the evaluation of
40 post-secondary options consistent with the commissioner of education's
41 part 200 regulations.

42 S 3. This act shall take effect immediately.