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IN SENATE

January 30, 2014

- Introduced by Sens. MAZIARZ, RITCHIE, GRIFFO -- read twice and ordered printed, and when printed to be committed to the Committee on Energy and Telecommunications
- AN ACT to amend the public service law, the public authorities law, and the environmental conservation law, in relation to biomass-fired electric generating facilities subject to the regional greenhouse gas initiative, the CO2 budget trading program, and the CO2 allowance auction program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Legislative intent. The legislature hereby finds and 1 2 declares that it is in the economic and environmental interests of the 3 the state of New York to support and encourage renewable citizens of 4 energy generation through the conversion of coal-fired electric generat-5 ing facilities to biomass-fired facilities. The combustion of biomass offers a sustainable and manageable carbon lifecycle since the materials б 7 included in biomass generally absorb atmospheric carbon during their 8 lifecycle and then return it to the atmosphere during combustion. This process mimics the natural lifecycle of plant life that can fall to the 9 10 forest floor, decompose and return its carbon to the atmosphere.

The legislature further finds and declares that biomass production 11 12 facilities support and sustain jobs, particularly in upstate New York, where more than four thousand people are employed directly or indirectly 13 by the industry. In fact, many of the largest and most successful biom-14 15 ass facilities are located in parts of New York state that have high 16 unemployment and are in desperate need of economic development. New York 17 state also possesses an abundance of biomass fuel due to the large amount of untapped forest and agricultural land where biomass fuel can 18 be collected. Biomass is the equivalent of solar energy stored in organ-19 ic matter and is environmentally friendly while costing around one third 20 21 of the cost of fossil fuels.

As such, to the extent that operators of electric generating facilities in New York state are willing to convert formerly coal-fired facilties (boilers, combustion turbines, or combined cycle systems) to

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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instead be fueled by biomass, state policy should encourage and support 1 2 such conversions rather than discourage them. While new biomass-fired 3 electric generating facilities are not required to acquire CO2 allow-4 ances under the regulations implementing the Regional Greenhouse Gas 5 Initiative (RGGI) in New York state, former coal-fired facilities that 6 convert to combusting biomass are still subject to RGGI's requirements 7 under existing regulations, which effectively discourages such conver-8 sions. To remedy this situation, and consistent with the intent of RGGI 9 to encourage more renewable energy generation, the legislature declares 10 formerly coal-fired electric generating facilities that convert to that 11 primarily biomass-fired facilities shall not be required under the RGGI 12 regulations to obtain CO2 allowances for CO2 emissions attributable to 13 the burning of biomass fuel.

14 S 2. The public service law is amended by adding a new section 73 to 15 read as follows:

S 73. COOPERATION WITH THE NEW YORK STATE ENERGY RESEARCH AND DEVELOP-16 17 THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION. THE AUTHORITY AND MENT 18 DEPARTMENT SHALL COOPERATE WITH THE NEW YORK STATE ENERGY RESEARCH AND 19 DEVELOPMENT AUTHORITY AND THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION IN THE IMPLEMENTATION OF SUBDIVISION FOUR OF 20 SECTION 19-0312 OF THE 21 ENVIRONMENTAL CONSERVATION LAW RELATING TO ELECTRIC GENERATING FACILI-22 TIES THAT ARE SUBJECT TO THE CO2 BUDGET TRADING PROGRAM (б NYCRR PART 23 THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION IN 242) ESTABLISHED BY 24 CONNECTION WITH THE REGIONAL GREENHOUSE GAS INITIATIVE.

25 S 3. Section 1854 of the public authorities law is amended by adding a 26 new subdivision 22 to read as follows:

27 22. COOPERATION WITH THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION AND 28 THE DEPARTMENT OF PUBLIC SERVICE. THE AUTHORITY SHALL COOPERATE WITH THE 29 DEPARTMENT OF ENVIRONMENTAL CONSERVATION AND THE DEPARTMENT OF PUBLIC 30 SERVICE IN THE IMPLEMENTATION OF SUBDIVISION FOUR OF SECTION 19-0312 OF ENVIRONMENTAL CONSERVATION LAW RELATING TO ELECTRIC GENERATING 31 THE 32 FACILITIES THAT ARE SUBJECT TO THE CO2 BUDGET TRADING PROGRAM (6 NYCRR 33 PART 242) ESTABLISHED BY THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION IN 34 CONNECTION WITH THE REGIONAL GREENHOUSE GAS INITIATIVE.

35 S 4. Section 19-0312 of the environmental conservation law is amended 36 by adding a new subdivision 4 to read as follows:

37 4. NOTWITHSTANDING ANY LAW, RULE, REGULATION OR POLICY TO THE CONTRA-38 AN ELECTRIC GENERATING FACILITY THAT USES BIOMASS FOR MORE THAN RY, 39 FIFTY PERCENT OF ITS ANNUAL HEAT INPUT SHALL NOT BE REQUIRED TO OBTAIN 40 ALLOWANCES FOR CO2 EMISSIONS ATTRIBUTABLE TO THE BURNING OF BIOMASS CO2 UNDER THE CO2 BUDGET TRADING PROGRAM (6 NYCRR PART 41 242), WHICH WAS ESTABLISHED BY THE DEPARTMENT IN CONNECTION WITH THE REGIONAL GREENHOUSE 42 43 INITIATIVE, TO THE EXTENT THAT SUCH ELECTRIC GENERATING FACILITY GAS 44 USES BIOMASS IN A STATIONARY BOILER, COMBUSTION TURBINE OR A COMBINED 45 THAT (I) WAS FORMERLY FOSSIL FUEL-FIRED DUE TO THE USE OF CYCLE SYSTEM COAL AS ITS PRIMARY FUEL AND (II) IS NO LONGER AUTHORIZED TO 46 COMBUST 47 TITLE COAL UNDER V FACILITY PERMIT ISSUED BY THE DEPARTMENT ITS AIR 48 PURSUANT TO 6 NYCRR SUBPART 201-6. FOR THE PURPOSES OF THIS SUBDIVISION, 49 THE FOLLOWING TERMS SHALL HAVE THE FOLLOWING MEANINGS:

50 A. "BIOMASS" SHALL MEAN:

51 (I) ANY ORGANIC MATERIAL GROWN FOR THE PURPOSE OF BEING CONVERTED TO 52 ENERGY;

53 (II) ANY ORGANIC BYPRODUCT OF AGRICULTURE THAT CAN BE CONVERTED INTO 54 ENERGY; OR

1 (III) ANY MATERIAL THAT CAN BE CONVERTED INTO ENERGY AND IS NONMER-2 CHANTABLE FOR OTHER PURPOSES, THAT IS SEGREGATED FROM OTHER NONMERCHANT-3 ABLE MATERIAL, AND THAT IS:

4 (1) A FOREST-RELATED ORGANIC RESOURCE, INCLUDING MILL RESIDUES,
5 PRECOMMERCIAL THINNINGS, SLASH, BRUSH, OR BYPRODUCT FROM CONVERSION OF
6 TREES TO MERCHANTABLE MATERIAL; OR

7 (2) A WOOD MATERIAL, INCLUDING PALLETS, CRATES, DUNNAGE, MANUFACTURING 8 AND CONSTRUCTION MATERIALS (OTHER THAN PRESSURE-TREATED, 9 CHEMICALLY-TREATED, OR PAINTED WOOD PRODUCTS), AND LANDSCAPE OR 10 RIGHT-OF-WAY TREE TRIMMINGS.

11 B. "BOILER", "COMBUSTION TURBINE", "COMBINED CYCLE SYSTEM", "FOSSIL 12 FUEL-FIRED", AND "PRIMARY FUEL" SHALL HAVE THE SAME MEANINGS AS ASCRIBED 13 TO SUCH TERMS IN 6 NYCRR 242-1.2.

14 S 5. This act shall take effect on the ninetieth day after it shall 15 have become a law and shall apply to all control periods commencing on 16 or after January 1, 2012; provided however, that effective immediately 17 the department of environmental conservation is authorized and directed 18 to amend, revise and/or repeal any rule, regulation or policy necessary 19 for the implementation of this act on or before such effective date.