

S. 5962

A. 8199

2013-2014 Regular Sessions

S E N A T E - A S S E M B L Y

October 21, 2013

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IN SENATE -- Introduced by Sens. LANZA, VALESKY, MARCELLINO -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

IN ASSEMBLY -- Introduced by M. of A. ENGLEBRIGHT -- read once and referred to the Committee on Governmental Operations

AN ACT to amend the state finance law, in relation to pay-to-play disclosure reform

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. The state finance law is amended by adding a new section  
2     139-l to read as follows:  
3     S 139-L. REPORTING OF CONTRIBUTIONS BY BUSINESS ENTITIES. 1. FOR THE  
4     PURPOSES OF THIS SECTION, A "BUSINESS ENTITY" SHALL MEAN ANY NATURAL OR  
5     LEGAL PERSON, BUSINESS CORPORATION, PROFESSIONAL SERVICES CORPORATION,  
6     LIMITED LIABILITY COMPANY, PARTNERSHIP, LIMITED PARTNERSHIP, BUSINESS  
7     TRUST, ASSOCIATION, LABOR ORGANIZATION, RELIGIOUS CORPORATION, EDUCATION  
8     CORPORATION, OR NOT-FOR-PROFIT CORPORATION ORGANIZED UNDER THE LAWS OF  
9     THIS STATE OR ANY OTHER STATE OR FOREIGN JURISDICTION, INCLUDING:  
10    A. ALL INDIVIDUALS WHO OWN OR CONTROL MORE THAN TEN PERCENT OF THE  
11    PROFITS OR ASSETS OF A BUSINESS ENTITY OR TEN PERCENT OF THE STOCK IN  
12    THE CASE OF A BUSINESS ENTITY THAT IS A CORPORATION FOR PROFIT, AS  
13    APPROPRIATE;  
14    B. KEY EMPLOYEES OF THE BUSINESS ENTITY, WHICH SHALL MEAN OFFICERS,  
15    MEMBERS OF THE BOARD OF DIRECTORS AND TRUSTEES, AND THEIR SPOUSES;  
16    C. ANY SUBSIDIARIES DIRECTLY OR INDIRECTLY CONTROLLED BY THE BUSINESS  
17    ENTITY;  
18    D. ANY POLITICAL ORGANIZATION ORGANIZED UNDER SECTION 527 OF THE  
19    INTERNAL REVENUE CODE THAT IS DIRECTLY OR INDIRECTLY CONTROLLED BY THE  
20    BUSINESS ENTITY, OTHER THAN A CANDIDATE COMMITTEE, ELECTION FUND, OR  
21    POLITICAL PARTY COMMITTEE; AND

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

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1 E. IF A BUSINESS ENTITY IS A NATURAL PERSON, THAT PERSON'S SPOUSE  
2 AND/OR CHILD, RESIDING WITH THE BUSINESS ENTITY.

3 2. PRIOR TO THE SUBMISSION TO THE DEPARTMENT OF LAW AND THE DEPARTMENT  
4 OF AUDIT AND CONTROL FOR APPROVAL OF A PROCUREMENT CONTRACT FOR THE SALE  
5 OF GOODS, SERVICES, OR CONSTRUCTION TO A STATE AGENCY, AS DEFINED IN  
6 SECTION ONE HUNDRED SIXTY OF THIS CHAPTER, OR ANY PUBLIC AUTHORITY WHEN  
7 ITS PROCUREMENT CONTRACTS ARE SUBMITTED TO THE DEPARTMENT OF AUDIT AND  
8 CONTROL FOR APPROVAL, OR TO EITHER HOUSE OF THE STATE LEGISLATURE OR,  
9 FOR PROCUREMENTS THAT DO NOT REQUIRE THE APPROVAL OF THE DEPARTMENT OF  
10 LAW OR THE DEPARTMENT OF AUDIT AND CONTROL, PRIOR TO THE EXECUTION OF  
11 THE PROCUREMENT CONTRACT, INCLUDING BUT NOT LIMITED TO CONTRACTS FOR THE  
12 ACQUISITION, SALE, OR LEASE OF ANY REAL PROPERTY FROM OR TO ANY BUSINESS  
13 ENTITY OR PRIOR TO THE AWARD OF A GRANT TO ANY BUSINESS ENTITY, THE  
14 BUSINESS ENTITY SHALL REPORT ON A FORM TO BE CREATED BY THE OFFICE OF  
15 AUDIT AND CONTROL ALL CONTRIBUTIONS THE BUSINESS ENTITY MADE DURING THE  
16 PRECEDING EIGHTEEN MONTHS TO A CANDIDATE COMMITTEE OR ELECTION FUND OF  
17 ANY CANDIDATE OR HOLDER OF THE OFFICE OF GOVERNOR, LIEUTENANT GOVERNOR,  
18 STATE COMPTROLLER, OR ATTORNEY GENERAL IF THE PROCUREMENT IS TO BE MADE  
19 BY A STATE AGENCY OR CONTRIBUTIONS TO CANDIDATES FOR ELECTION TO THE  
20 HOUSE OF THE STATE LEGISLATURE SEEKING THE PROCUREMENT IF THE PROCURE-  
21 MENT IS TO BE MADE BY A HOUSE OF THE LEGISLATURE. THE BUSINESS ENTITY  
22 SHALL HAVE A CONTINUING DUTY TO REPORT ANY CONTRIBUTION IT MAKES DURING  
23 THE TERM OF THE CONTRACT UNTIL ITS COMPLETION OR FOR A PERIOD OF EIGH-  
24 TEEN MONTHS AFTER THE AWARD, WHICHEVER IS GREATER.

25 3. IT SHALL BE A BREACH OF THE TERMS OF THE GOVERNMENT CONTRACT FOR A  
26 BUSINESS ENTITY TO KNOWINGLY CONCEAL OR MISREPRESENT A CONTRIBUTION  
27 GIVEN OR RECEIVED OR TO MAKE OR SOLICIT CONTRIBUTIONS THROUGH INTERME-  
28 DIARIES FOR THE PURPOSE OF CONCEALING OR MISREPRESENTING THE SOURCE OF  
29 THE CONTRIBUTION.

30 4. IF A BUSINESS ENTITY IS FOUND, AFTER NOTIFICATION OF AN ALLEGATION  
31 OF A VIOLATION OF THE PROVISIONS OF THIS SECTION, AN OPPORTUNITY TO BE  
32 HEARD, AND REVIEW AND INVESTIGATION BY THE ETHICS OFFICER OF THE GOVERN-  
33 MENTAL ENTITY CONDUCTING THE PROCUREMENT OR OTHER DESIGNATED OFFICIAL OF  
34 THE PROCURING GOVERNMENTAL ENTITY RESPONSIBLE FOR REVIEWING AND INVESTI-  
35 GATING SUCH MATTERS, TO HAVE KNOWINGLY AND WILLFULLY VIOLATED THE  
36 REQUIREMENTS OF THIS SECTION, IT SHALL RESULT IN A DETERMINATION OF  
37 NON-RESPONSIBILITY FOR SUCH BUSINESS ENTITY, AND SUCH BUSINESS ENTITY  
38 AND ITS SUBSIDIARIES, AND ANY RELATED OR SUCCESSOR ENTITY WITH SUBSTAN-  
39 Tially SIMILAR FUNCTION, MANAGEMENT, BOARD OF DIRECTORS, OFFICERS, AND  
40 SHAREHOLDERS SHALL NOT BE AWARDED THE PROCUREMENT CONTRACT, UNLESS THE  
41 GOVERNMENTAL ENTITY FINDS THAT THE AWARD OF THE PROCUREMENT CONTRACT TO  
42 THE BUSINESS ENTITY IS NECESSARY TO PROTECT PUBLIC PROPERTY OR PUBLIC  
43 HEALTH OR SAFETY, AND THAT THE BUSINESS ENTITY IS THE ONLY SOURCE CAPA-  
44 BLE OF SUPPLYING THE REQUIRED ARTICLE OF PROCUREMENT WITHIN THE NECES-  
45 SARY TIMEFRAME, PROVIDED THAT THE GOVERNMENTAL ENTITY SHALL INCLUDE IN  
46 THE PROCUREMENT RECORD A STATEMENT DESCRIBING THE BASIS FOR SUCH FIND-  
47 ING. ANY SUBSEQUENT DETERMINATION OF NON-RESPONSIBILITY DUE TO VIOLATION  
48 OF THIS SECTION WITHIN FOUR YEARS OF A DETERMINATION OF NON-RESPONSIBIL-  
49 ITY DUE TO A VIOLATION OF THIS SECTION SHALL RESULT IN THE BUSINESS  
50 ENTITY BEING RENDERED INELIGIBLE TO SUBMIT A PROPOSAL ON OR BE AWARDED  
51 ANY PROCUREMENT CONTRACT FOR A PERIOD OF FOUR YEARS FROM THE DATE OF THE  
52 SECOND FINAL DETERMINATION. EVERY GOVERNMENTAL ENTITY SHALL ENSURE THAT  
53 ITS SOLICITATIONS OF PROPOSALS FOR PROCUREMENT CONTRACTS REQUIRE POTEN-  
54 TIAL VENDORS TO DISCLOSE FINDINGS OF NON-RESPONSIBILITY DUE TO  
55 VIOLATIONS OF THE PROVISIONS OF THIS SECTION WITHIN THE PREVIOUS FOUR  
56 YEARS MADE BY ANY GOVERNMENTAL ENTITY. THE FAILURE OF BUSINESS ENTITIES

1 TO TIMELY DISCLOSE ACCURATE AND COMPLETE INFORMATION OR OTHERWISE COOP-  
2 ERATE WITH THE GOVERNMENTAL ENTITY IN ADMINISTERING THIS PROVISION SHALL  
3 BE CONSIDERED BY THE GOVERNMENTAL ENTITY IN ITS DETERMINATION OF RESPON-  
4 SIBILITY. UPON A DETERMINATION OF NON-RESPONSIBILITY OR DEBARMENT DUE TO  
5 A VIOLATION OF THIS SECTION, THE GOVERNMENTAL ENTITY SHALL NOTIFY THE  
6 OFFICE OF GENERAL SERVICES, WHICH SHALL KEEP A LIST OF ALL BUSINESS  
7 ENTITIES THAT HAVE BEEN DETERMINED TO BE NONRESPONSIBLE BIDDERS OR  
8 DEBARRED DUE TO VIOLATION OF THIS SECTION, AND THE OFFICE OF AUDIT AND  
9 CONTROL. THE OFFICE OF GENERAL SERVICES SHALL MAKE SUCH LIST PUBLICLY  
10 AVAILABLE AND SHALL PUBLISH SUCH LIST ON ITS WEBSITE.

11 5. EVERY CONTRACT AND BID APPLICATION AND SPECIFICATIONS PROMULGATED  
12 IN CONNECTION THEREWITH COVERED BY THIS ARTICLE SHALL CONTAIN A  
13 PROVISION DESCRIBING THE REQUIREMENTS OF THIS SECTION AND A STATEMENT  
14 THAT COMPLIANCE WITH THIS SECTION SHALL BE A MATERIAL TERM AND CONDITION  
15 OF SAID CONTRACT OR BID APPLICATION AND BINDING UPON THE PARTIES THERETO  
16 UPON THE ENTRY OF ALL APPLICABLE CONTRACTS.

17 6. THE OFFICE OF THE NEW YORK STATE COMPTROLLER SHALL MAINTAIN A  
18 DETAILED LISTING OF ALL CONTRIBUTIONS, ON ITS WEBSITE, MADE BY INTER-  
19 ESTED BUSINESS ENTITIES IN THE PROCUREMENT RECORDS OF CONTRACTS INVOLV-  
20 ING SUCH BUSINESS ENTITIES.

21 S 2. This act shall take effect on the ninetieth day after it shall  
22 have become a law.