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2013-2014 Regular Sessions

IN SENATE

May 16, 2013

Introduced by Sen. BALL -- read twice and ordered printed, and when printed to be committed to the Committee on Energy and Telecommunications -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Energy and Telecommunications in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT authorizing certain municipalities to participate in a municipal energy aggregation program through an inter-municipal agreement with one or more municipalities in order to coordinate efforts to procure electric and/or gas supply services on behalf of its residents

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Definitions. The following terms, when used in this act, shall have the following meanings:

1. "Resident" shall mean a customer of record who received residential or small non-residential electric and/or gas supply from a distribution tility at the time of a local resolution by his or her municipality to establish and/or participate in a municipal energy aggregation program. Small non-residential shall include the distribution utility's smallest general service rate schedule applicable to non-residential customers.

9 2. "Distribution utility" or "distribution utilities" shall mean 10 Consolidated Edison (Con-Edison) and/or New York State Electric and Gas 11 ("NYSEG").

12 3. "Participating customer" shall mean a resident who receives his or 13 her electric and/or gas supply through a municipal energy aggregation 14 program.

15 4. "Municipal energy aggregation program" or "aggregation program" 16 shall mean an inter-municipal agreement pursuant to article 5-G of the

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 general municipal law or a local resolution for the purpose of coordi-2 nating or initiating efforts by a municipality or by municipal energy 3 aggregators to request bids for and potentially select an ESCO or ESCOs 4 to provide electric and/or gas supply to participating customers.

5 5. "Energy services company" or "ESCO" shall have the same meaning as 6 such term is used in subdivision 5 of section 44 of the public service 7 law.

8 6. "Municipality" or "municipalities" shall mean a city, town or9 village located in Westchester county.

10 7. "Municipal energy aggregator" or "energy aggregator" shall mean a 11 municipality authorized pursuant to a local resolution to establish an 12 aggregation program or participate in an inter-municipal agreement 13 establishing a municipal energy aggregation program.

14 "Program administrator" shall mean an employee that is designated 8. 15 pursuant to an inter-municipal agreement pursuant to article 5-G of the general municipal law or, in the case of an aggregation program with one 16 17 energy aggregator, an employee designated by such energy aggregator to fulfill the responsibilities of: (i) requesting and compiling historical 18 19 usage data of distribution utility customers as required under this act, (ii) submitting a request for bids for energy supply from ESCOs author-20 21 ized to supply electric and/or gas in New York state, and (iii) carrying 22 the administration of the contract and implementation of aggregated out 23 supply. Such responsibilities shall not be contracted or subcontracted 24 out to any private or not-for-profit corporation or organization.

25 9. "Department" shall mean the New York department of public service. 26 S 2. Municipal energy aggregation programs. 1. A municipality may, after adopting a resolution approved by a majority of its governing 27 28 participate in a municipal energy aggregation program through an board, inter-municipal agreement with one or more municipalities in order to 29 coordinate efforts, or through its own municipal aggregation program to 30 procure electric and/or gas supply on behalf of its residents. 31 Such 32 municipal energy aggregation program must provide for the designation of 33 a program administrator to facilitate the operations of a municipal energy aggregation program, including but not limited to the receipt of 34 resident historical usage data information from distribution utilities 35 pursuant to section three of this act and any communications necessary 36 with potential 37 ESCOs that would provide electric and/or gas supply for 38 such program.

2. A municipal energy aggregator shall be responsible for responding to inquiries regarding the particular municipal energy aggregation program in which it is a participant. Such municipal energy aggregator shall provide contact information, including but not limited to a mailing address, telephone number, e-mail address and fax number at which it any be contacted in all notices to participating customers.

3. In establishing a contract for an energy aggregation program with an ESCO, a program administrator shall comply with article 7 of the public officers law.

48 S 3. Establishment of municipal energy aggregation program. 1. The 49 program administrator designated pursuant to an inter-municipal agree-50 ment establishing an aggregation program or a local ordinance authoriz-51 ing a municipality to become an energy aggregator shall provide a copy of such agreement to the distribution utilities and submit 52 a formal 53 request for bulk usage information provided for under subdivision 2 of 54 this section.

55 2. (a) Within 60 days of the establishment of a municipal aggregation 56 program and after a formal request, distribution utilities shall, at a

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1 reasonable cost as determined by the commission within 60 days of the 2 effective date of this act, provide to the program administrator the 3 following utility bulk information regarding residents receiving gas or 4 electric supply from such distribution utility:

5 (i) the number of residents, by class served that do not receive elec-6 tric and/or gas supply from an ESCO or the power authority of the state 7 of New York;

8 (ii) the aggregate gas and electric usage of residents, by class 9 served, for the 12-month period preceding the request; the system peak 10 hour or hours that determines capacity buying requirements, and to the 11 degree that it is available the aggregated load factor by class served 12 for the 12-month period preceding the request;

(iii) the average monthly per kWh and per Btu supply rates by class served charged by the distribution utility for the previous 12 months; and

16 (iv) to the degree that it is available, reasonable efforts to provide 17 more detailed historic information relating to energy usage character-18 customers, including but not limited to information by rate istics of 19 class on meter type, kWh usage and peak demand information classification, meter reading cycle information, load profile designating informa-20 21 the number of customers enrolled in budget billing plans, loss tion, 22 factor information, net metering information, individual capacity taq information and any other information deemed useful by the program administrator to successfully solicit bids for and implement the aggre-23 24 25 gation program;

26 (b) In providing the utility bulk information required under this 27 subdivision, a distribution utility shall not provide to a program 28 administrator any information identifying, by name or address, any 29 customer of such utility or the financial information of any such 30 customer, including, but not limited to social security numbers, credit 31 card or bank account numbers.

S 4. Selection of ESCO providers. 1. Upon receipt of utility bulk information required under section three of this act, the program administrator is authorized to advertise for the request of bids from ESCOs for the provision of supply for an aggregation program. Any request for bids shall specify that a contract for an aggregation program must:

(a) be limited to a period of no greater than 30 months;

(b) include price benchmarks, which shall provide for:

39 (i) in the case of a contract that includes electric supply, a fixed 40 monthly per kWh supply rate for the first 6-month sub-period that is 41 below the average monthly rate of supply provided by the distribution 42 utility in the previous 12-month period;

(ii) a commitment to provide fixed monthly per kWh supply rates for
each subsequent 6-month sub-period, and a commitment by the ESCO
selected to notify the program administrator of the kWh supply rate for
the upcoming sub-period no later than two months prior to the commencement of each such sub-period pursuant to section seven of this act;

48 (iii) in the case of a contract that includes gas supply, a fixed 49 monthly per Btu supply rate for the first 6-month sub-period that is 50 below the average monthly price of supply provided by the distribution 51 utility in the previous 12-month period; and

52 (iv) a commitment to provide fixed monthly Btu supply rates for each 53 subsequent 6-month sub-period, and a commitment by the ESCO selected to 54 notify the program administrator of the Btu supply rate for the upcoming 55 sub-period no later than 2 months prior to the commencement of each such 56 sub-period pursuant to section seven of this act;

(c) provide that the ESCO will not levy any form of cancellation 1 2 charge to participating customers who, after receiving electric and/or 3 gas supply from the ESCO, choose to receive such supply from their 4 respective distribution utility;

(d) provide for a website for participating customers to view the monthly rates charged for electric and/or gas supply; and 5 6

7 (e) provide that any costs associated with preparation for or imple-8 mentation of this program or contract shall only be reflected in the benchmark per kWh and/or per Btu fixed rate. 9

10 2. (a) After a review of bids submitted for energy supply, energy aggregators are authorized to select the ESCO or ESCOs that will offer 11 the best service, price and any other factors, determined to be appro-priate, provided that the per kWh rate for electric supply and per Btu 12 13 14 rate for gas supply for the first 6-month sub-period are below the aver-15 age monthly price of supply provided by the distribution utility in the 16 previous 12 months and meet the requirements of subdivision 1 of this 17 section, provided that energy aggregators, may at their discretion, reject all bids or offers and readvertise for new bids or offers in the 18 19 manner provided by this act.

(b) In making a selection, energy aggregators shall 20 (i) select one ESCO for the provision of electric supply; and (ii) select one ESCO for 21 the provision of gas supply, provided however that the energy aggrega-22 tors may select an ESCO to provide both electric and gas supply, 23 24 provided further that energy aggregators may not select any ESCO that 25 has been deemed ineligible to provide energy services by the department.

26 3. The energy aggregator or aggregators shall document, and make available upon request, the process used for the selection of an ESCO or 27 ESCOs including, but not limited to documenting all bids received and 28 29 the criteria and factors used for the selection process.

After selection of an ESCO or ESCOs, the energy aggregators are 30 4. authorized to enter into a contract for energy aggregation program services of up to 30 months. Such contract shall include: 31 32

33 (a) provisions prohibiting the ESCO or ESCOs from denying service to:

(i) in the case of a contract that includes electric supply, any resi-34 dent receiving service from his or her distribution utility at the 35 commencement of such contract; and 36

37 (ii) any customer of record of a distribution utility receiving resi-38 dential or small non-residential services whose municipality is an ener-39 gy aggregator in the aggregation program for which the ESCO or ESCOs 40 will provide supply;

(b)(i) a provision requiring a fixed monthly per kWh supply rate for 41 the first 6-month sub-period that is below the average monthly price of 42 43 supply provided by the distribution utility in the previous 12-month 44 period; and

45 (ii) a provision requiring the ESCO to provide fixed monthly per kWh rates for each subsequent 6-month sub-period; and that no later than 2 46 47 months prior to the commencement of each 6-month sub-period, the ESCO 48 shall notify the program administrator of the fixed monthly per kWh rate for such upcoming sub-period, pursuant to section seven of this act; 49

50 (c)(i) a provision requiring a fixed monthly per Btu supply rate for 51 first 6-month sub-period that is below the average monthly price of the supply services provided by the distribution utility in the previous 52 12-month period; and 53

54 (ii) in the case of a contract that includes gas supply, a provision 55 requiring the ESCO to provide fixed monthly per Btu rates for each subsequent 6-month sub-period; and that no later than 2 months prior to 56

1 the commencement of each 6-month sub-period, the ESCO shall notify the 2 program administrator of the fixed monthly per Btu rate for such upcom-3 ing sub-period, pursuant to section seven of this act;

(d) provisions requiring the ESCO or ESCOs to provide electric and/or
gas supply rates lower than the distribution utility's electric and/or
gas supply rates pursuant to paragraphs (b) and (c) of this subdivision,
provided that a violation of this provision shall subject such ESCO to
refund participating customers at the time of termination of a contract
pursuant to section nine of this act;

10 (e) provisions prohibiting a municipal energy aggregator from opting-11 out of the contract during the term of such contract;

12 (f) provisions for the termination of a contract for an energy aggre-13 gation program if an ESCO fails to meet the requirements of this act 14 with the ESCO having exclusive responsibility for all re-entry fees 15 charged to a participating customer by distribution utilities for the 16 resumption of supply;

17 (g) provisions indemnifying energy aggregators from all liabilities, 18 damages and costs associated with the performance of an ESCO operating 19 under a contract for an energy aggregation program; and

20 (h) a requirement that the ESCO provide a performance bond if required 21 by the energy aggregators.

5. Immediately following the finalization of a contract for an energy aggregation program pursuant to subdivision four of this section, the program administrator shall promptly notify the distribution utility and/or distribution utilities of such contract, the length of such contract and the distribution utility's responsibilities under this act.

S 5. Notice of municipal energy aggregation contract required. 1. 27 28 Upon the completion of the contract for an energy aggregation program 29 provided for under subdivision three of section four of this act, the program administrator shall obtain from distribution utilities at a 30 reasonable cost as determined by the commission within 60 days of 31 the effective date of this act their lists of residents that may be affected 32 33 such contract and provide the municipal energy aggregators with such by 34 information. Each municipal energy aggregator shall then notify such 35 residents as to the provisions of such contract, including but not limited to price benchmarks. 36

2. Distribution utilities shall make all reasonable preparations to release residents who do not choose to opt-out pursuant to subdivision three of this section from receiving electric and/or gas supply, provided that all residents shall continue to receive delivery from such utilities.

42 3. Upon completion of a contract provided for under subdivision three 43 of section four of this act, municipal energy aggregators must mail a 44 notice to each resident which shall include:

45 (a) that the resident's municipal board has chosen to participate in a 46 municipal energy aggregation contract;

47 (b) that unless he/she elects to opt-out within 60 days of the post-48 marked notice, such resident will become a participating customer and 49 will receive electric and/or gas supply through a municipal energy 50 aggregation contract;

51 (c) instructions detailing how a resident may submit an opt-out 52 response, provided that such procedures shall permit the resident to 53 opt-out by contacting the program administrator and/or ESCO or ESCOs 54 selected pursuant to the contract;

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(d) that each resident who does not elect to opt-out within the 1 2 prescribed period and becomes a participating customer, may elect to 3 opt-out of such contract at any time; and 4 (e) that in the case of a participating customer the distribution 5 utility will no longer be responsible for supply rates charged to such 6 customer and that all complaints about supply under the aggregation 7 contract shall be the responsibility of the municipal energy aggregator 8 in which the customer resides and ESCO or ESCOs. Immediately following the 60-day opt-out period provided for in 9 4. 10 paragraph (b) of subdivision three of this section, a municipal energy aggregator shall provide the program administrator with the following 11 12 information: 13 (a) the number of residents that received electric and/or gas supply 14 from such distribution utility who are participating customers by rate 15 class; and 16 (b) the name, address, and account number of each participating 17 customer. 18 The program administrator, upon receipt of information required 5. 19 under subdivision four of this section, shall submit such information and the information provided for under subdivision two of section three 20 of this act to the ESCO or ESCOs. Such ESCOs shall commence electric 21 22 and/or gas supply to participating customers. 23 S 6. Distribution utility requirements following a contract for aggregation program services. No later than 2 weeks preceding the expiration 24 25 of the initial 6-month sub-period under a contract for an energy aggre-26 gation program and any subsequent 6-month sub-period pursuant to such 27 contract for an aggregation program, a distribution utility shall 28 provide the program administrator with: 29 1. the average monthly per kWh rate for supply by class served for the 30 previous 6-month period; and 31 2. the average monthly per Btu rate for supply by class served for the 32 previous 6-month period. 33 S 7. ESCO supply rate notification requirements. 1. For the sub-period commencing after the initial sub-period provided for under a contract 34 for an energy aggregation program, the ESCO or ESCOs shall provide the 35 program administrator with the fixed monthly per kWh supply rate and/or 36 37 the fixed monthly per Btu supply rate for the upcoming 6-month sub-per-38 iod. 39 2. Any expenses incurred by an ESCO or ESCOs, including but not limit-40 ed to expenses incurred in the execution of a contract for an energy aggregation program pursuant to section four of this act, shall only be 41 recovered from the per kWh supply rate and/or per Btu supply rate 42 43 charged to participating customers pursuant to a contract for energy 44 aggregation services. The ESCO or ESCOs selected shall not issue any 45 charge, fee, or bill for aggregation program services to an aggregator, resident, participating customer or program administrator to recover 46 expenses, including, but not limited to expenses incurred for: 47 48 (a) electric and gas supply procurement; (b) taxes, assessments, fees and surcharges; 49 50 (c) wheeling and/or transfer costs; and 51 (d) administrative charges, expenses, staff and consultant costs. S 8. Notice of 6-month fixed rate. 1. No later than 2 months prior to 52 the commencement of each 6-month sub-period under a contract for an 53

aggregation program, the program administrator shall mail

participating customer a notice that shall provide the fixed monthly per

to each

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No later than 6 months after the commencement of a contract for an

kWh rates and/or fixed monthly per Btu rates for such upcoming sub-per-

aggregation program and every six months thereafter, the program admin-

istrator shall mail to each participating customer a statement that

6 shall provide: 7 (a) the average per kWh and/or per Btu rate for supply for the previ-8 6-month sub-period charged by the distribution utility, provided ous that such rates shall only be the actual supply rates charged by the 9 10 utility, and shall not include any delivery rates, service charges, or 11 taxes, assessments, fees and surcharges recovered from customers; 12 (b) the fixed monthly rate charged by the ESCO and/or ESCOs for the 13 previous 6-month sub-period; 14 (c) the fixed monthly per kWh rates and/or fixed monthly per Btu rates 15 to be charged by an ESCO and/or ESCOs for such upcoming sub-period; and (d) instructions detailing how a resident may submit an opt-out. 16 17 3. If any word, statement, notice or any other information required by under the authority of this act appears in any letter, email or any 18 or 19 other written communication to a recipient, including but not limited to a resident or participating customer, such word, statement, notice or 20 21 other information must be prominently placed thereon with such conspicu-22 ousness (as compared with other words, statements, designs, devices also 23 included thereon) and in such terms as to render it likely to be read 24 and understood by an ordinary individual under customary conditions of 25 purchase and use. 26 Any letter, email or other written communication from an ESCO seeking to or selected to provide energy aggregation program supply, a program 27 28 administrator, or an energy aggregator, to a customer or participating 29 customer relating to an energy aggregation program shall be written in a 30 conspicuous font size of 12 point or greater. S 9. Public service commission review. 1. 31 Within 365 days of the 32 commencement of gas and/or electric supply services under an aggregation 33 contract, the commission, after consultation with the department shall 34 commence an audit to ensure such ESCO or ESCOs selected has met the 35 terms of its contract. If the commission determines that the ESCO or ESCOs providing 36 2. (a) 37 gas and/or electric supply has failed to achieve the terms of its 38 contract, the contract for an energy aggregation program established pursuant to subdivision 3 of section four of this act shall 39 be termi-40 nated immediately. (b) Within 30 days of the termination of a contract for an energy 41 aggregation program, the ESCO shall issue payment to each participating 42 43 customer for any supply rates above those specified in the contract, 44 including the cost of any applicable re-entry fees charged to a resident 45 for resumption of supply. 46 (c) The commission shall ensure that all residents eligible for 47 resumption of electric and/or gas supply from their respective distrib-48 ution utility receive such services regardless of the actual timing of the payment provided for under paragraph (b) of this subdivision. 49 50 3. An ESCO shall not levy any charge to an energy aggregator to cover 51 expenses related to the termination of a contract. S 10. Within 30 months of the establishment of a contract for an ener-52 gy aggregation program or upon the termination of such contract, 53 the 54 commission shall submit a report to the executive, the temporary presi-55 dent of the senate, the speaker of the assembly, the chairs of the senate energy and telecommunications committee and the assembly energy 56

1 committee detailing the performance of any aggregation contract. Such 2 report shall include the following information:

3 1. the number of participating customers served;

4 2. the ability of the ESCO or ESCOs selected under an aggregation 5 program to provide adequate supply services;

6 3. the actual kWh and/or Btu supply rates charged under a contract for 7 an energy aggregation program;

8 4. the amount, if any, of participating customers whose residential or 9 non-residential service was disconnected; and

10 5. any other information the public service commission deems neces-11 sary.

12 S 11. Energy services company bill of rights applicable to participat-13 ing customers. For purposes of this act the term "customer" as defined 14 in paragraph (c) of subdivision 1 of section 349-d of the general busi-15 ness law, shall include participating customers.

16 S 12. This act shall take effect immediately.