```
2470--A
```

2011-2012 Regular Sessions

IN SENATE

January 21, 2011

Introduced by Sen. MAZIARZ -- read twice and ordered printed, and when printed to be committed to the Committee on Health -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the public health law and the education law, in relation to a safe patient handling policy for health care facilities

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. This act shall be known and may be cited as 1 the "safe 2 patient handling act". 3 S 2. Article 29-D of the public health law is amended by adding a new 4 title 4 to read as follows: 5 TITLE 4 6 SAFE PATIENT HANDLING POLICY 7 SECTION 2999-G. LEGISLATIVE INTENT. 8 2999-H. DEFINITIONS. 9 2999-I. NEW YORK STATE SAFE PATIENT HANDLING TASK FORCE. 10 2999-J. STATEWIDE SAFE PATIENT HANDLING POLICY. 2999-K. HEALTH CARE FACILITY SAFE PATIENT HANDLING COMMITTEES. 11 12 2999-L. ENFORCEMENT. 13 S 2999-G. LEGISLATIVE INTENT. THE LEGISLATURE HEREBY FINDS AND IN THE PUBLIC INTEREST TO ENACT A STATEWIDE SAFE 14 DECLARES THAT ITIS 15 PATIENT HANDLING POLICY FOR HEALTH CARE FACILITIES IN NEW YORK STATE. SAFE PATIENT HANDLING LEGISLATION, IT IS PREDICTED THAT THE 16 WITHOUT 17 DEMAND FOR NURSING SERVICES WILL EXCEED THE SUPPLY BY NEARLY THIRTY PERCENT BY THE YEAR TWO THOUSAND TWENTY THUS DECREASING THE OUALITY OF 18 HEALTH CARE IN NEW YORK STATE. 19 THERE ARE MANY BENEFITS THAT CAN BE DERIVED FROM SAFE PATIENT HANDLING PROGRAMS. PATIENTS BENEFIT THROUGH 20 IMPROVED QUALITY OF CARE AND QUALITY OF LIFE BY REDUCING 21 THE RISK OF 22 FALLS, BEING DROPPED, FRICTION BURNS, SKIN TEARS AND BRUISES. CAREGIVERS 23 BENEFIT FROM THE REDUCED RISK OF CAREER ENDING AND DEBILITATING INJURIES EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

LBD04321-03-1

LEADING TO INCREASED MORALE, IMPROVED JOB SATISFACTION AND LONGEVITY IN 1 2 THE PROFESSION. HEALTH CARE FACILITIES REALIZE A QUICK RETURN ON THEIR 3 INVESTMENT THROUGH REDUCED WORKERS' COMPENSATION MEDICAL AND INDEMNITY 4 COSTS, REDUCED LOST WORKDAYS AND IMPROVED RECRUITMENT AND RETENTION OF 5 CAREGIVERS. ALL OF THIS WILL LEAD TO FISCAL IMPROVEMENT IN HEALTH CARE 6 IN NEW YORK STATE. 7

S 2999-H. DEFINITIONS. FOR THE PURPOSES OF THIS TITLE:

8 "HEALTH CARE FACILITY" SHALL MEAN ANY INDIVIDUAL, PARTNERSHIP, 1. 9 ASSOCIATION, CORPORATION, LIMITED LIABILITY COMPANY OR ANY PERSON OR 10 GROUP OF PERSONS ACTING DIRECTLY OR INDIRECTLY ON BEHALF OF OR IN THE 11 INTEREST OF THE EMPLOYER, WHICH PROVIDES HEALTH CARE SERVICES IN A FACILITY LICENSED OR OPERATED PURSUANT TO ARTICLE TWENTY-EIGHT, TWENTY-12 EIGHT-A OR THIRTY-SIX OF THIS CHAPTER, OR THE MENTAL HYGIENE LAW, 13 THE 14 EDUCATION LAW OR THE CORRECTION LAW, INCLUDING ANY FACILITY OPERATED BY THE STATE, A POLITICAL SUBDIVISION OR A PUBLIC BENEFIT CORPORATION AS 15 16 DEFINED BY SECTION SIXTY-SIX OF THE GENERAL CONSTRUCTION LAW.

17 "NURSE" SHALL MEAN A REGISTERED PROFESSIONAL NURSE OR A LICENSED 2. 18 PRACTICAL NURSE AS DEFINED BY ARTICLE ONE HUNDRED THIRTY-NINE OF THE 19 EDUCATION LAW.

20 "DIRECT CARE WORKER" SHALL MEAN ANY EMPLOYEE OF A HEALTH CARE 3. 21 FACILITY THAT IS RESPONSIBLE FOR PATIENT HANDLING OR PATIENT ASSESSMENT A REGULAR OR INCIDENTAL PART OF THEIR EMPLOYMENT, INCLUDING ANY 22 AS 23 LICENSED OR UNLICENSED HEALTH CARE WORKER.

24 4. "EMPLOYEE REPRESENTATIVE" SHALL MEAN THE RECOGNIZED OR CERTIFIED 25 COLLECTIVE BARGAINING AGENT FOR NURSES OR DIRECT CARE WORKERS OF A 26 HEALTH CARE FACILITY.

27 5. "SAFE PATIENT HANDLING" SHALL MEAN THE USE OF ENGINEERING CONTROLS, 28 LIFTING AND TRANSFER AIDS, OR ASSISTIVE DEVICES, BY NURSES OR DIRECT 29 CARE WORKERS, INSTEAD OF MANUAL LIFTING TO PERFORM THE ACTS OF LIFTING, TRANSFERRING AND REPOSITIONING OF HEALTH CARE PATIENTS AND RESIDENTS. 30

6. "SAFE PATIENT HANDLING PROGRAM" SHALL INCLUDE: 31

(A) A WRITTEN POLICY STATEMENT; AND

(B) MANAGEMENT COMMITMENT AND EMPLOYEE INVOLVEMENT; AND

34 (C) COMMITTEES; AND

32

33

35 (D) RISK ASSESSMENTS; AND

36 (E) INCIDENT INVESTIGATION; AND

37 (F) PROCUREMENT OF ENGINEERING CONTROLS, LIFTING AND TRANSFER AIDS OR 38 ASSISTIVE DEVICES TO ENSURE SAFE PATIENT HANDLING; AND

39 (G) EMPLOYEE TRAINING AND EDUCATION ON SAFE PATIENT HANDLING; AND

40 (H) PROGRAM EVALUATION AND MODIFICATION.

2999-I. NEW YORK STATE SAFE PATIENT HANDLING TASK FORCE. 1. A NEW 41 S YORK STATE SAFE PATIENT HANDLING TASK FORCE IS HEREBY CREATED WITHIN THE 42 43 DEPARTMENT. SUCH TASK FORCE SHALL CONSIST OF A TOTAL OF ELEVEN MEMBERS 44 AND SHALL INCLUDE THE COMMISSIONER OR HIS OR HER DESIGNEE; THE COMMIS-45 SIONER OF LABOR OR HIS OR HER DESIGNEE; THREE MEMBERS APPOINTED BY THE GOVERNOR, TWO SUCH MEMBERS SHALL BE REPRESENTATIVES OF HEALTH CARE 46 47 ORGANIZATIONS, ONE SUCH MEMBER SHALL BE FROM AN EMPLOYEE ORGANIZATION 48 REPRESENTING NURSES AND ONE SUCH MEMBER SHALL BE FROM AN EMPLOYEE ORGAN-49 IZATION REPRESENTING DIRECT CARE WORKERS; TWO SUCH MEMBERS SHALL BE 50 CERTIFIED ERGONOMIST EVALUATION SPECIALISTS; TWO MEMBERS TO BE APPOINTED 51 BY THE TEMPORARY PRESIDENT OF THE SENATE, WHO SHALL HAVE EXPERTISE IN FIELDS OF DISCIPLINE RELATED TO HEALTH CARE OR OCCUPATIONAL SAFETY AND 52 ONE SUCH APPOINTEE SHALL BE FROM AN ORGANIZATION REPRESENTING EITHER A 53 54 NURSE OR DIRECT CARE WORKER; TWO MEMBERS TO BE APPOINTED BY THE SPEAKER 55 OF THE ASSEMBLY, WHO SHALL HAVE EXPERTISE IN FIELDS OF DISCIPLINE 56 RELATED TO HEALTH CARE OR OCCUPATIONAL SAFETY AND ONE SUCH APPOINTEE

1 2

3

4

5

16

36

6 7 TASK FORCE MEMBERS SHALL RECEIVE NO COMPENSATION FOR 2. THEIR 8 SERVICES, BUT SHALL BE REIMBURSED FOR ACTUAL AND NECESSARY EXPENSES 9 INCURRED IN THE PERFORMANCE OF THEIR DUTIES.

10 THE TASK FORCE SHALL BE APPOINTED NO LATER THAN JULY FIRST, TWO 3. 11 THOUSAND THIRTEEN AND SHALL SERVE FOR A PERIOD OF TWO YEARS; ANY VACAN-12 CIES ON THE TASK FORCE SHALL BE FILLED IN THE MANNER PROVIDED FOR IN THE 13 INITIAL APPOINTMENT.

14 4. THE CHAIRPERSON OF THE TASK FORCE SHALL BE THE COMMISSIONER OR HIS 15 OR HER DESIGNEE.

5. THE TASK FORCE SHALL MEET NO LESS THAN THREE TIMES A YEAR.

17 6. NOTWITHSTANDING ANY OTHER PROVISION OF LAW, A MAJORITY OF THE MEMBERS OF THE TASK FORCE THEN IN OFFICE SHALL CONSTITUTE A OUORUM FOR 18 19 THE TRANSACTION OF BUSINESS OR THE EXERCISE OF POWER OR FUNCTION OF THE 20 TASK FORCE. AN ACT, DETERMINATION OR DECISION OF THE MAJORITY OF THE 21 MEMBERS OF THE TASK FORCE SHALL BE HELD TO BE THE ACT, DETERMINATION OR 22 DECISION OF THE TASK FORCE. 23

7. THE TASK FORCE SHALL:

24 (A) PREPARE A POLICY STATEMENT REQUIRING A COMPREHENSIVE SAFE PATIENT 25 HANDLING PROGRAM TO BE IMPLEMENTED AT ALL HEALTH CARE FACILITIES, AS 26 DEFINED IN SUBDIVISION ONE OF SECTION TWENTY-NINE HUNDRED NINETY-NINE-H OF THIS TITLE. THE POLICY STATEMENT SHALL INCLUDE THE REQUIREMENTS FOR 27 IMPLEMENTING AN EFFECTIVE SAFE PATIENT HANDLING PROGRAM 28 DEVELOPING AND 29 THAT SHALL INCLUDE ALL ELEMENTS SPECIFIED IN SUBDIVISION SIX OF SECTION TWENTY-NINE HUNDRED NINETY-NINE-H OF THIS TITLE; 30

(B) REVIEW EXISTING SAFE PATIENT HANDLING PROGRAMS OR POLICIES, 31 32 INCLUDING DEMONSTRATION PROGRAMS PREVIOUSLY AUTHORIZED BY CHAPTER SEVEN 33 HUNDRED THIRTY-EIGHT OF THE LAWS OF TWO THOUSAND FIVE;

34 (C) CONSULT WITH ANY ORGANIZATION, EDUCATIONAL INSTITUTION, OTHER 35 GOVERNMENT ENTITY OR AGENCY OR PERSON;

(D) CONDUCT PUBLIC HEARINGS, AS IT DEEMS NECESSARY;

37 (E) IDENTIFY OR DEVELOP TRAINING MATERIALS AND PROCEDURES WITH REGARD 38 TO THE EQUIPMENT OR TECHNOLOGY REQUIRED BY THE STATEWIDE POLICY;

39 (F) REVIEW RULES AND REGULATIONS PRIOR TO ADOPTION BY THE DEPARTMENT; 40

(G) REVIEW AND UPDATE THE POLICY STATEMENT ON A BI-ANNUAL BASIS; AND

SUBMIT A REPORT TO THE COMMISSIONER BY JULY FIRST, TWO THOUSAND 41 (H) FOURTEEN IDENTIFYING SAFE PATIENT HANDLING PROGRAM ELEMENTS AND RECOM-42 43 MENDATIONS OF SAFE PATIENT LIFTING EQUIPMENT, TECHNIQUES OR DEVICES.

44 8. ALL STATE DEPARTMENTS, COMMISSIONS, AGENCIES AND PUBLIC AUTHORITIES 45 SHALL PROVIDE THE TASK FORCE WITH ANY REASONABLY REQUESTED ASSISTANCE OF 46 ADVICE IN A TIMELY MANNER.

47 S 2999-J. STATEWIDE SAFE PATIENT HANDLING POLICY. 1. THE COMMISSIONER, 48 IN CONSULTATION WITH THE TASK FORCE, SHALL PROMULGATE RULES AND REGU-49 LATIONS FOR A STATEWIDE SAFE PATIENT HANDLING POLICY FOR HEALTH CARE 50 FACILITIES COVERED BY THIS TITLE. SUCH POLICY SHALL BE MADE AVAILABLE TO 51 ALL FACILITIES COVERED BY THIS TITLE ON OR BEFORE JANUARY FIRST, TWO 52 THOUSAND FIFTEEN.

2. THE STATEWIDE SAFE PATIENT HANDLING POLICY SHALL INCLUDE STANDARDS 53 54 WITH REGARD TO:

55 (A) THE EQUIPMENT, DEVICES OR TECHNOLOGY TO BE USED BY A NURSE OR DIRECT CARE WORKER WHO IS ENGAGED IN PATIENT HANDLING; 56

56

(B) THE RATIO OF SUCH EQUIPMENT OR TECHNOLOGY BASED UPON THE TYPE OF 1 2 FACILITY, THE NUMBER OF BEDS IN A FACILITY, THE NUMBER OF PATIENT-HAN-DLING TASKS, TYPES OF CARE UNITS, PATIENT POPULATIONS, AND PATIENT CARE 3 4 AREAS; 5 (C) THE MINIMUM NUMBER OF DEVICES TO ENSURE THAT CURRENT ASSESSED 6 HAZARDS ARE ELIMINATED OR MITIGATED; 7 (D) ESTABLISHING PROCEDURES FOR THE SUBMISSION AND REPORTING OF 8 COMPLIANCE BY EACH HEALTH CARE FACILITY COVERED BY THIS TITLE; AND (E) ESTABLISHING PROCEDURES FOR COMPLAINTS OR VIOLATIONS, INCLUDING 9 10 THE FILING PROCESS, REVIEW, AND EVALUATION AND CORRECTIVE ACTION OF SUCH 11 COMPLAINTS. 3. EACH HEALTH CARE FACILITY SHALL FILE WITH THE DEPARTMENT BY 12 JULY FIRST, TWO THOUSAND FIFTEEN A DETAILED PLAN TO COMPLY WITH THE RULES AND 13 14 REGULATIONS OF THE STATEWIDE SAFE PATIENT HANDLING POLICY. THE DEPART-MENT SHALL ACCEPT SUCH PLAN BY JULY FIRST, TWO THOUSAND SIXTEEN. 15 16 S 2999-K. HEALTH CARE FACILITY SAFE PATIENT HANDLING COMMITTEES. 1. 17 EACH HEALTH CARE FACILITY SHALL ESTABLISH A SAFE PATIENT HANDLING COMMITTEE EITHER BY CREATING A NEW COMMITTEE OR ASSIGNING THE POWERS AND 18 19 DUTIES TO AN EXISTING COMMITTEE. AT LEAST ONE-HALF OF THE MEMBERS OF PATIENT HANDLING COMMITTEE SHALL BE FRONTLINE NON-MANAGERIAL 20 SAFE THE 21 NURSES OR DIRECT CARE WORKERS. AT LEAST ONE NON-MANAGERIAL NURSE AND ONE 22 NON-MANAGERIAL DIRECT CARE WORKER SHALL BE ON THE SAFE PATIENT HANDLING COMMITTEE. THE COMMITTEE SHALL HAVE TWO CO-CHAIRS WITH ONE FROM MANAGE-23 24 MENT AND ONE FRONTLINE NON-MANAGERIAL NURSE OR DIRECT CARE WORKER. 25 2. THE SAFE PATIENT HANDLING COMMITTEE SHALL: (A) SET CRITERIA FOR 26 EVALUATION OF PATIENTS AND/OR RESIDENTS TO DETERMINE WHICH LIFT AND/OR 27 REPOSITIONING EQUIPMENT, DEVICES OR TECHNOLOGY ARE TO BE USED; AND FOR 28 PERFORMANCE OF RISK ASSESSMENTS OF THE ENVIRONMENT, JOB TASKS AND 29 PATIENT NEEDS; (B) ENSURE LIFT AND/OR REPOSITIONING EQUIPMENT IS SET UP, USED AND 30 MAINTAINED ACCORDING TO MANUFACTURER'S INSTRUCTIONS; 31 32 (C) PROVIDE INITIAL AND ON-GOING YEARLY TRAINING AND EDUCATION ON SAFE PATIENT HANDLING FOR CURRENT EMPLOYEES AND NEW HIRES, AND ENSURE THAT 33 RETRAINING FOR THOSE FOUND TO BE DEFICIENT IS PROVIDED AS NEEDED WITHOUT 34 35 IMPACT TO THE EMPLOYMENT STATUS OF THE RETRAINED EMPLOYEES; (D) SET UP AND UTILIZE A PROCESS FOR INCIDENT INVESTIGATION AND POST-36 37 INVESTIGATION REVIEW WHICH INCLUDES A PLAN OF CORRECTION AND IMPLEMENTA-38 TION OF CONTROLS; 39 (E) MAKE RECOMMENDATIONS FOR THE ACQUISITION OF EQUIPMENT OR PROCE-40 DURES BEYOND THE MINIMUM STATE RECOMMENDATIONS; AND (F) PERFORM, AT MINIMUM, AN ANNUAL PROGRAM ASSESSMENT AND EVALUATION. 41 S 2999-L. ENFORCEMENT. 1. ANY NURSE OR DIRECT CARE WORKER OR EMPLOYEE 42 43 REPRESENTATIVE WHO BELIEVES THE HEALTH CARE FACILITY HAS NOT MET THE STANDARDS SET FORTH IN THIS TITLE SHALL BRING THE MATTER TO THE ATTEN-44 TION OF THE HEALTH CARE FACILITY IN THE FORM OF A WRITTEN NOTICE AND 45 SHALL AFFORD THE HEALTH CARE FACILITY A REASONABLE OPPORTUNITY TO 46 SUCH DEFICIENCIES, PROVIDED THAT SUCH NOTICE NEED 47 NOT BE CORRECT 48 PROVIDED WHERE THE NURSE OR DIRECT WORKER OR EMPLOYEE REPRESENTATIVE 49 REASONABLY BELIEVES THAT THE FAILURE TO MEET STANDARDS PRESENTS AN IMMI-50 NENT THREAT TO THE SAFETY OF A SPECIFIC NURSE OR DIRECT CARE WORKER, OR 51 TO THE GENERAL HEALTH OF A SPECIFIC PATIENT, AND REPORTING WILL NOT RESULT IN CORRECTIVE ACTION. 52 2. IN THE EVENT THAT THE HEALTH CARE FACILITY RECEIVING NOTICE PURSU-53 54 ANT TO SUBDIVISION ONE OF THIS SECTION DOES NOT TAKE CORRECTIVE ACTION 55 WITHIN SIXTY DAYS, OR IN THE EVENT THAT NOTICE OF A FAILURE TO MEET

STANDARDS IS NOT REQUIRED PURSUANT TO SUBDIVISION ONE OF THIS SECTION, A

NURSE OR DIRECT CARE WORKER SHALL HAVE THE RIGHT TO REFUSE TO ENGAGE IN
 PATIENT HANDLING UNTIL THE HEALTH CARE FACILITY HAS ADEQUATELY ADDRESSED
 THE SPECIFIC FAILURE TO MEET STANDARDS. UPON REFUSAL, SUCH NURSE OR
 DIRECT CARE WORKER OR HIS OR HER REPRESENTATIVE SHALL FILE A COMPLAINT
 TO THE DEPARTMENT IN THE MANNER SET FORTH IN THE STATEWIDE SAFE PATIENT
 HANDLING POLICY.

3. NO EMPLOYER SHALL TAKE RETALIATORY ACTION AGAINST ANY NURSE OR
B DIRECT CARE WORKER FOR RAISING CONCERNS OR ISSUES REGARDING SAFE PATIENT
9 HANDLING, FILING A COMPLAINT OR REFUSING TO ENGAGE IN PATIENT HANDLING.

10 4. NURSES AND DIRECT CARE WORKERS, AS DEFINED IN SECTION TWENTY-NINE 11 HUNDRED NINETY-NINE-H OF THIS TITLE SHALL BE CONSIDERED EMPLOYEES FOR 12 THE PURPOSES OF SECTION SEVEN HUNDRED FORTY-ONE OF THE LABOR LAW.

13 5. THE DEPARTMENT AND THE DEPARTMENT OF LABOR SHALL PUBLISH AND MAKE 14 PUBLIC WHICH HEALTH CARE FACILITIES ARE IN COMPLIANCE WITH THE STATEWIDE 15 SAFE PATIENT HANDLING POLICY.

16 S 3. The education law is amended by adding a new section 6510-f to 17 read as follows:

S 6510-F. STATE SAFE PATIENT HANDLING POLICY. 1. THE REFUSAL OF A 18 19 LICENSED PRACTICAL NURSE OR A REGISTERED NURSE TO ENGAGE IN PATIENT HANDLING SHALL NOT CONSTITUTE PATIENT ABANDONMENT OR NEGLECT IF SUCH 20 21 NURSE HAS, IN A MANNER CONSISTENT WITH ARTICLE TWENTY-NINE-D OF THE 22 PUBLIC HEALTH LAW AND THE RULES AND REGULATIONS PROMULGATED PURSUANT TO 23 SUCH ARTICLE, REFUSED A PATIENT HANDLING ASSIGNMENT AND FILED A 24 COMPLAINT WITH THE DEPARTMENT OF HEALTH.

25 2. THE REFUSAL OF A LICENSED OR UNLICENSED HEALTH CARE WORKER ΤO IN PATIENT HANDLING NOT CONSISTENT WITH THE STATE SAFE PATIENT 26 ENGAGE 27 HANDLING POLICY OR A FACILITY'S SAFE PATIENT HANDLING POLICY SHALL NOT 28 CONSIDERED PROFESSIONAL MISCONDUCT. THE REFUSAL OF A LICENSED OR BE UNLICENSED HEALTH CARE WORKER TO ENGAGE IN PATIENT HANDLING SHALL NOT 29 CONSTITUTE PATIENT ABANDONMENT OR NEGLECT IF SUCH WORKER HAS, IN A 30 MANNER CONSISTENT WITH ARTICLE TWENTY-NINE-D OF THE PUBLIC HEALTH LAW 31 32 AND THE RULES AND REGULATIONS PROMULGATED PURSUANT TO SUCH ARTICLE, REFUSED A PATIENT HANDLING ASSIGNMENT AND FILED A COMPLAINT WITH THE 33 34 DEPARTMENT OF HEALTH.

35 S 4. This act shall take effect on the one hundred twentieth day after 36 it shall have become a law.