2011-2012 Regular Sessions

IN SENATE

January 14, 2011

Introduced by Sen. ALESI -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the tax law, in relation to the creation of the New York jobs tax credit (Part A); to amend the tax law, in relation to the personal income tax rates and benefit recapture (Part B); to amend the tax law, in relation to entire net income base (Part C); and creating a commission on regulatory reform and economic competitiveness; and providing for the repeal of such provisions upon expiration thereof (Part D)

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act enacts into law major components of legislation 2 relating to taxes and regulatory reform and economic competitiveness. 3 Each component is wholly contained within a Part identified as Parts A 4 through D. The effective date for each particular provision contained 5 within such Part is set forth in the last section of such Part. Any provision in any section contained within a part, including the effecб 7 tive date of the Part, which makes referenced to a section "of this 8 act", when used in connection with that particular component, shall be deemed to mean and refer to the corresponding section of the Part in which it is found. Section three of this act sets forth the general 9 10 effective date of this act. 11

12

PART A

13 Section 1. The tax law is amended by adding a new section 31-a to read 14 as follows:

15 S 31-A. NEW YORK JOBS TAX CREDIT. (A) ALLOWANCE OF CREDIT. A TAXPAYER, 16 WHICH IS SUBJECT TO TAX UNDER ARTICLE NINE-A OR TWENTY-TWO OF THIS CHAP-17 TER AND WHICH CREATES A NEW JOB, SHALL BE ALLOWED A CREDIT AGAINST SUCH 18 TAX. THE AMOUNT OF THE CREDIT ALLOWED UNDER THIS SECTION SHALL BE EQUAL

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

S

LBD08230-01-1

WITHHOLDING, REOUIRED BY ARTICLE TWENTY-TWO OF THIS 1 TO THE AMOUNT OF CHAPTER, REMITTED TO THE STATE FOR EACH NEW EMPLOYEE. THE CREDIT SHALL 2 3 NOT BE MORE THAN FIVE THOUSAND DOLLARS FOR ANY NEW EMPLOYEE FOR ONE FULL 4 YEAR OF EMPLOYMENT; IF A NEW EMPLOYEE HAS BEEN HIRED FOR LESS THAN A 5 FULL TAX YEAR THIS AMOUNT SHALL BE PRORATED AND APPORTIONED TO EACH TAX 6 YEAR BUT SHALL IN NO WAY DECREASE THE FULL THREE YEARS OF CREDIT ELIGI-7 THE TAXPAYER MAY CLAIM THIS CREDIT FOR EACH NEW EMPLOYEE FOR A BILITY. 8 PERIOD OF THREE YEARS OF EMPLOYMENT. THE TAXPAYER MAY OFFSET QUARTERLY ESTIMATED RETURNS WITH THE AMOUNT OF THIS CREDIT EARNED IN ANY 9 PREVIOUS 10 OUARTER.

11 FOR CALENDAR YEARS TWO THOUSAND ELEVEN AND TWO THOUSAND TWELVE IF (B) 12 A NEW EMPLOYEE WAS RECEIVING UNEMPLOYMENT INSURANCE BENEFITS AT THE TIME OF HIRE, AN ADDITIONAL THREE THOUSAND DOLLAR CREDIT WILL BE ALLOWED 13 FOR 14 THE FIRST FULL YEAR OF EMPLOYMENT.

15 (C) DEFINITIONS. AS USED IN THIS SECTION, THE FOLLOWING TERMS SHALL 16 HAVE THE FOLLOWING MEANINGS:

17 (1) "NEW EMPLOYEE" SHALL MEAN ANY FULL TIME EMPLOYEE THAT CAUSES THE 18 TOTAL NUMBER OF EMPLOYEES TO INCREASE ABOVE BASE EMPLOYMENT OR CREDIT 19 EMPLOYMENT, WHICHEVER IS HIGHER. 20

(2) "BASE YEAR" SHALL MEAN CALENDAR YEAR TWO THOUSAND TEN.

21 (3) "BASE EMPLOYMENT" SHALL MEAN THE AVERAGE NUMBER OF FULL TIME 22 EMPLOYEES OR FULL TIME EQUIVALENT EMPLOYEES DURING THE BASE YEAR. FOR A 23 NEW BUSINESS, BASE EMPLOYMENT SHALL BEGIN AT ZERO.

24 (4) "CREDIT EMPLOYMENT" SHALL MEAN BASE EMPLOYMENT PLUS THE NUMBER OF 25 NEW EMPLOYEES FOR WHICH A CREDIT IS EARNED.

26 (5) "WITHHOLDING" FOR THE PURPOSES OF THIS SECTION SHALL BE THE WITH-27 HOLDING REQUIRED BY ARTICLE TWENTY-TWO OF THIS CHAPTER CALCULATED USING 28 THE EMPLOYEES APPLICABLE WAGE AND FILING STATUS WITH ONE EXEMPTION.

29 (D) REPLACEMENT EMPLOYEES. IF A NEW EMPLOYEE FOR WHICH A CREDIT WAS EARNED LEAVES THE PAYROLL AND AN EMPLOYEE IS HIRED WHICH BRINGS TOTAL 30 EMPLOYMENT ABOVE BASE EMPLOYMENT BUT AT OR BELOW CREDIT EMPLOYMENT 31 32 LEVEL, THE CREDIT ELIGIBILITY PERIOD FOR SUCH EMPLOYEE SHALL BE THREE 33 YEARS MINUS THE AMOUNT OF TIME (ROUNDED TO THE NEXT FULL MONTH) 34 DEPARTING EMPLOYEE RECEIVED THE CREDIT.

35 (E) FEDERAL ARRA (AMERICAN RECOVERY AND REINVESTMENT ACT) FUNDS SUFFI-CIENT TO COVER THE TOTAL AMOUNT OF THE ADDITIONAL THREE THOUSAND DOLLAR 36 37 CREDIT CLAIMED FOR HIRING OFF THE UNEMPLOYMENT ROLLS FOUND IN SUBDIVI-38 SION (B) OF THIS SECTION SHALL BE TRANSFERRED FROM THE SPECIAL FUND 39 ESTABLISHED IN SECTION FIVE HUNDRED FIFTY-TWO OF THE LABOR LAW ΤO THE 40 GENERAL FUND.

41 S 2. Section 210 of the tax law is amended by adding a new subdivision 42 43 to read as follows:

43 43. NEW YORK JOBS TAX CREDIT. (A) ALLOWANCE OF CREDIT. A TAXPAYER WILL 44 ALLOWED A CREDIT, TO BE COMPUTED AS PROVIDED IN SECTION THIRTY-ONE-A ΒE 45 OF THIS CHAPTER, AGAINST THE TAX IMPOSED BY THIS ARTICLE.

(B) APPLICATION OF CREDIT. THE CREDIT ALLOWED UNDER THIS SUBDIVISION 46 47 FOR ANY TAXABLE YEAR MAY NOT REDUCE THE TAX DUE FOR SUCH YEAR TO LESS 48 THAN THE HIGHER OF THE AMOUNTS PRESCRIBED IN PARAGRAPHS (C) AND (D) OF 49 SUBDIVISION ONE OF THIS SECTION. HOWEVER, IF THE AMOUNT OF CREDIT 50 ALLOWED UNDER THIS SUBDIVISION FOR ANY TAXABLE YEAR REDUCES THE TAX TO SUCH AMOUNT, ANY AMOUNT OF CREDIT THUS NOT DEDUCTIBLE IN SUCH TAXABLE 51 YEAR WILL BE TREATED AS AN OVERPAYMENT OF TAX TO BE CREDITED OR REFUNDED 52 IN ACCORDANCE WITH THE PROVISIONS OF SECTION ONE THOUSAND EIGHTY-SIX OF 53 54 THIS CHAPTER. PROVIDED, HOWEVER, THE PROVISIONS OF SUBSECTION (C) OF 55 SECTION ONE THOUSAND EIGHTY-EIGHT OF THIS CHAPTER NOTWITHSTANDING, NO 56 INTEREST WILL BE PAID THEREON.

1 S 3. Section 606 of the tax law is amended by adding a new subsection 2 (ss) to read as follows:

3 (SS) NEW YORK JOBS TAX CREDIT. (1) A TAXPAYER WILL BE ALLOWED A CRED-4 IT, TO THE EXTENT ALLOWED UNDER SECTION THIRTY-ONE-A OF THIS CHAPTER, 5 AGAINST THE TAX IMPOSED BY THIS ARTICLE.

6 (2) APPLICATION OF CREDIT. IF THE AMOUNT OF THE CREDIT ALLOWED UNDER 7 THIS SUBSECTION FOR ANY TAXABLE YEAR EXCEEDS THE TAXPAYER'S TAX FOR SUCH 8 YEAR, THE EXCESS WILL BE TREATED AS AN OVERPAYMENT OF TAX TO BE CREDITED 9 OR REFUNDED IN ACCORDANCE WITH THE PROVISIONS OF SECTION SIX HUNDRED 10 EIGHTY-SIX OF THIS ARTICLE, PROVIDED, HOWEVER, THAT NO INTEREST WILL BE 11 PAID THEREON.

12 S 4. Subparagraph (B) of paragraph 1 of subsection (i) of section 606 13 of the tax law is amended by adding a new clause (xxxii) to read as 14 follows:

15(XXXII) NEW YORK JOBS TAXAMOUNT OF CREDIT UNDER SUBDIVISION16CREDIT UNDER SUBSECTION (SS)FORTY-THREE OF SECTION TWO HUNDRED TEN17S 5. This act shall take effect immediately and shall apply to taxable18years beginning on and after January 1, 2011.

PART B

Section 1. The opening paragraph of subsection (a), the opening paragraph of subsection (b) and the opening paragraph of subsection (c) of section 601 of the tax law, as amended by section 1 of part Z-1 of chapter 57 of the laws of 2009, are amended to read as follows:

Resident married individuals filing joint returns and resident surviv-24 ing spouses. There is hereby imposed for each taxable year on the New 25 26 York taxable income of every resident married individual who makes a 27 single return jointly with his spouse under subsection (b) of section six hundred fifty-one OF THIS ARTICLE and on the New York taxable income 28 29 every resident surviving spouse a tax determined in accordance with of 30 the following tables. PROVIDED HOWEVER, FOR THE TAXABLE YEAR BEGINNING 31 IN TWO THOUSAND ELEVEN, IF THE TAXPAYER HAS SMALL BUSINESS TAXABLE 32 INCOME, AS CALCULATED IN SECTION SIX HUNDRED ELEVEN OF THIS ARTICLE. 33 THE TAX DETERMINED BY THIS SUBSECTION SHALL BE THE COMBINATION OF THEN 34 THE TAX ON SMALL BUSINESS TAXABLE INCOME DETERMINED BY USING THE TABLE 35 PARAGRAPH TWO OF THIS SUBSECTION AND THE TAX ON THE AMOUNT RESULTING IN 36 WHEN SMALL BUSINESS TAXABLE INCOME IS SUBTRACTED FROM NEW YORK TAXABLE 37 INCOME, DETERMINED BY USING THE TABLE IN PARAGRAPH ONE OF THIS SUBSECTION: 38

39 Resident heads of households. There is hereby imposed for each taxable 40 year on the New York taxable income of every resident head of a house-41 hold a tax determined in accordance with the following tables. PROVIDED 42 HOWEVER, FOR THE TAXABLE YEAR BEGINNING IN TWO THOUSAND ELEVEN, IF THE TAXPAYER HAS SMALL BUSINESS TAXABLE INCOME, AS CALCULATED IN SECTION SIX 43 TAX DETERMINED 44 HUNDRED ELEVEN OF THIS ARTICLE, THEN THE BY THIS 45 SUBSECTION SHALL BE THE COMBINATION OF THE TAX ON SMALL BUSINESS TAXABLE 46 INCOME DETERMINED BY USING THE TABLE IN PARAGRAPH TWO OF THIS SUBSECTION 47 AND THE TAX ON THE AMOUNT RESULTING WHEN SMALL BUSINESS TAXABLE INCOME 48 SUBTRACTED FROM NEW YORK TAXABLE INCOME, DETERMINED BY USING THE IS 49 TABLE IN PARAGRAPH ONE OF THIS SUBSECTION:

50 Resident unmarried individuals, resident married individuals filing 51 separate returns and resident estates and trusts. There is hereby 52 imposed for each taxable year on the New York taxable income of every 53 resident individual who is not a married individual who makes a single

return jointly with his spouse under subsection (b) of section 1 six hundred fifty-one OF THIS ARTICLE or a resident head of a household or a 2 3 surviving spouse, and on the New York taxable income of every resident 4 resident estate and trust a tax determined in accordance with the 5 following tables. PROVIDED HOWEVER, FOR THE TAXABLE YEAR BEGINNING IN 6 THOUSAND ELEVEN, IF THE TAXPAYER HAS SMALL BUSINESS TAXABLE INCOME, TWO 7 AS CALCULATED IN SECTION SIX HUNDRED ELEVEN OF THIS ARTICLE, THEN THE 8 TAX DETERMINED BY THIS SUBSECTION SHALL BE THE COMBINATION OF THE TAX ON 9 SMALL BUSINESS TAXABLE INCOME DETERMINED BY USING THE TABLE IN PARAGRAPH 10 THIS SUBSECTION AND THE TAX ON THE AMOUNT RESULTING WHEN SMALL TWO OF 11 BUSINESS TAXABLE INCOME IS SUBTRACTED FROM NEW YORK TAXABLE INCOME, 12 DETERMINED BY USING THE TABLE IN PARAGRAPH ONE OF THIS SUBSECTION:

13 S 2. Subparagraph (B) of paragraph 2 and subparagraph (B) of paragraph 14 3 of subsection (d) of section 601 of the tax law, subparagraph (B) of 15 paragraph 2 as amended by section 2 and subparagraph (B) of paragraph 3 16 as amended by section 3 of part Z-1 of chapter 57 of the laws of 2009, 17 are amended to read as follows:

(B) For taxable years beginning after two thousand two and before two 18 19 thousand six, the fraction is computed as follows: the numerator is the lesser of fifty thousand dollars or the excess of New York adjusted 20 21 income for the taxable year over one hundred fifty thousand qross dollars and the denominator is fifty thousand dollars. For taxable years 22 23 beginning after two thousand eight and before two thousand twelve, the 24 fraction is computed as follows: the numerator is the lesser of fifty 25 thousand dollars or the excess of New York adjusted gross income for the 26 taxable year over three hundred thousand dollars and the denominator is 27 fifty thousand dollars. FOR THE PURPOSES OF THIS SUBPARAGRAPH, FOR THE 28 TAXABLE YEAR BEGINNING IN TWO THOUSAND ELEVEN, INCOME DERIVED AS A SOLE 29 PROPRIETOR, MEMBER OF A PARTNERSHIP OR A SHAREHOLDER OF A BUSINESS THAT EMPLOYS FIFTY OR LESS EMPLOYEES OR THE ENTIRE NET INCOME BASE 30 OF THE BUSINESS ENTITY IS LESS THAN TWO MILLION DOLLARS SHALL NOT BE INCLUDED 31 32 IN ADJUSTED GROSS INCOME.

33 (B) For such taxpayers with adjusted gross income over five hundred 34 thousand dollars, for taxable years beginning after two thousand eight and before two thousand twelve, the fraction is computed as follows: the 35 numerator is the lesser of fifty thousand dollars or the excess of 36 New 37 York adjusted gross income for the taxable year over five hundred thou-38 sand dollars and the denominator is fifty thousand dollars. Provided, 39 however, that the total tax prior to the application of any tax credits 40 shall not exceed the highest rate of tax set forth in the tax table in subsection (a) 41 this section multiplied by the taxpayer's taxable of income. FOR THE PURPOSES OF THIS SUBPARAGRAPH, FOR THE 42 TAXABLE YEAR 43 TWO THOUSAND ELEVEN, INCOME DERIVED AS A SOLE PROPRIETOR, BEGINNING IN 44 MEMBER OF A PARTNERSHIP OR A SHAREHOLDER OF A BUSINESS THAT EMPLOYS 45 LESS EMPLOYEES OR THE ENTIRE NET INCOME BASE OF THE BUSINESS FIFTY OR 46 ENTITY IS LESS THAN TWO MILLION DOLLARS SHALL NOT BE INCLUDED IΝ 47 ADJUSTED GROSS INCOME.

48 S 3. Section 611 of the tax law is amended by adding a new subsection 49 (c) to read as follows:

50 (C) FOR THE TAXABLE YEAR BEGINNING IN TWO THOUSAND ELEVEN, TAXABLE 51 DERIVED AS A SOLE PROPRIETOR, MEMBER OF A PARTNERSHIP OR SHARE-INCOME HOLDER OF A BUSINESS THAT EMPLOYS FIFTY OR LESS EMPLOYEES OR THE 52 ENTIRE INCOME BASE OF THE BUSINESS ENTITY IS LESS THAN TWO MILLION DOLLARS 53 NET 54 SHALL BE REFERRED TO AS "SMALL BUSINESS TAXABLE INCOME " CALCULATED AS 55 TAXABLE INCOME OF THE TAXPAYER SHALL BE MULTIPLIED BY A FOLLOWS: TOTAL 56 THE AMOUNT OF FRACTION, THE NUMERATOR BEING ADJUSTED GROSS INCOME 1 DERIVED AS A SOLE PROPRIETOR, MEMBER OF A PARTNERSHIP OR SHAREHOLDER OF 2 A BUSINESS THAT EMPLOYS FIFTY OR LESS EMPLOYEES OR THE ENTIRE NET INCOME 3 BASE OF THE BUSINESS ENTITY IS LESS THAN TWO MILLION DOLLARS AND THE 4 DENOMINATOR BEING THE TOTAL ADJUSTED GROSS INCOME OF THE TAXPAYER.

5 S 4. This act shall take effect immediately and shall apply to taxable 6 years beginning on or after January 1, 2011.

7

PART C

8 Section 1. Paragraph (a) of subdivision 1 of section 210 of the tax 9 law, as amended by section 2 of part N of chapter 60 of the laws of 10 2007, is amended to read as follows:

Entire net income base. For taxable years beginning before July 11 (a) 12 first, nineteen hundred ninety-nine, the amount prescribed by this para-13 graph shall be computed at the rate of nine percent of the taxpayer's 14 entire net income base. For taxable years beginning after June thirtieth, nineteen hundred ninety-nine and before July first, two 15 thousand, the amount prescribed by this paragraph shall be computed at the rate of 16 17 eight and one-half percent of the taxpayer's entire net income base. For taxable years beginning after June thirtieth, two thousand and before 18 19 July first, two thousand one, the amount prescribed by this paragraph 20 shall be computed at the rate of eight percent of the taxpayer's entire 21 net income base. For taxable years beginning after June thirtieth, two 22 thousand one and before January first, two thousand seven, the amount 23 prescribed by this paragraph shall be computed at the rate of seven and 24 one-half percent of the taxpayer's entire net income base. For taxable years beginning on or after January first, two thousand seven, the amount prescribed by this paragraph shall be computed at the rate of 25 26 27 seven and one-tenth percent of the taxpayer's entire net income base. taxpayer's entire net income base shall mean the portion of the 28 The taxpayer's entire net income allocated within the state as hereinafter 29 30 provided, subject to any modification required by paragraphs (d) and (e) 31 subdivision three of this section. However, in the case of a small of business taxpayer, as defined in paragraph (f) of this subdivision, 32 the 33 amount prescribed by this paragraph shall be computed pursuant to 34 subparagraph (iv) of this paragraph and in the case of a manufacturer, 35 as defined in subparagraph [(vi)] (VIII) of this paragraph, the amount prescribed by this paragraph shall be computed pursuant to subparagraph 36 37 [(vi)] (VIII) of this paragraph.

38 if the entire net income base is not more than two hundred thou-(i) 39 sand dollars, (1) for taxable years beginning before July first, nineteen hundred ninety-nine, the amount shall be eight percent of the entire net income base; (2) for taxable years beginning after June thir-40 41 tieth, nineteen hundred ninety-nine and before July first, two thousand 42 43 three, the amount shall be seven and one-half percent of the entire net income base; and (3) for taxable years beginning after June thirtieth, 44 45 three and before January first, two thousand five, the thousand two amount shall be 6.85 percent of the entire net income base; 46

(ii) if the entire net income base is more than two hundred thousand 47 48 dollars but not over two hundred ninety thousand dollars, (1) for taxa-49 ble years beginning before July first, nineteen hundred ninety-nine, the amount shall be the sum of (a) sixteen thousand dollars, (b) nine 50 the excess of the entire net income base over two hundred 51 percent of 52 thousand dollars and (c) five percent of the excess of the entire net 53 income base over two hundred fifty thousand dollars; (2) for taxable 54 years beginning after June thirtieth, nineteen hundred ninety-nine and

before July first, two thousand, the amount shall be the sum of (a) 1 fifteen thousand dollars, (b) eight and one-half percent of the excess 2 3 the entire net income base over two hundred thousand dollars and (c) of 4 five percent of the excess of the entire net income base over two hundred fifty thousand dollars; (3) for taxable years beginning after June thirtieth, two thousand and before July first, two thousand one, 5 6 the amount shall be the sum of (a) fifteen thousand dollars, (b) eight 7 8 the excess of the entire net income base over two hundred percent of thousand dollars and (c) two and one-half percent of the excess of the 9 10 entire net income base over two hundred fifty thousand dollars; (4) for 11 taxable years beginning after June thirtieth, two thousand one and before July first, two thousand three, the amount shall be seven and one-half percent of the entire net income base; and (5) for taxable 12 13 14 years beginning after June thirtieth, two thousand three and before 15 January first, two thousand five, the amount shall be the sum of (a) 16 thirteen thousand seven hundred dollars, (b) 7.5 percent of the excess 17 of the entire net income base over two hundred thousand dollars and (C) 18 percent of the excess of the entire net income base over two 3.25 19 hundred fifty thousand dollars;

20 (iii) for taxable years beginning on or after January first, two thou-21 sand five and ending before January first, two thousand seven, if the 22 income base is not more than two hundred ninety thousand entire net dollars the amount shall be six and one-half percent of the entire net 23 24 income base; if the entire net income base is more than two hundred 25 ninety thousand dollars but not over three hundred ninety thousand 26 dollars the amount shall be the sum of (1) eighteen thousand eight hundred fifty dollars, (2) seven and one-half percent of the excess of the entire net income base over two hundred ninety thousand dollars but 27 28 29 not over three hundred ninety thousand dollars and (3) seven and onequarter percent of the excess of the entire net income base over three 30 hundred fifty thousand dollars but not over three hundred ninety thou-31 32 sand dollars;

33 (iv) for taxable years beginning on or after January first, two thou-34 sand seven, if the entire net income base is not more than two hundred ninety thousand dollars the amount shall be six and one-half percent of 35 the entire net income base; if the entire net income base is more than 36 37 two hundred ninety thousand dollars but not over three hundred ninety 38 thousand dollars the amount shall be the sum of (1) eighteen thousand 39 eight hundred fifty dollars, (2) seven and one-tenth percent of the 40 excess of the entire net income base over two hundred ninety thousand dollars but not over three hundred ninety thousand dollars and (3) four 41 and thirty-five hundredths percent of the excess of the entire net 42 43 income base over three hundred fifty thousand dollars but not over three 44 hundred ninety thousand dollars;

45 FOR TAXABLE YEARS BEGINNING ON OR AFTER JANUARY FIRST, TWO THOU-(v) SAND ELEVEN, IF A TAXPAYER, OR ITS AFFILIATES, WHETHER DOMICILED IN THIS 46 47 STATE OR NOT, AT ANY TIME IN THE TAXPAYER'S TAXABLE YEAR, EMPLOYS NO 48 MORE THAN FIFTY PERSONS, OR IF THE TAXPAYER'S ENTIRE NET INCOME BASE IS 49 LESS THAN TWO MILLION DOLLARS, THE AMOUNT SHALL BE THREE AND ONE-QUARTER 50 PERCENT OF THE ENTIRE INCOME BASE;

51 (VI) FOR TAXABLE YEARS BEGINNING ON OR AFTER JANUARY FIRST, TWO THOU-52 SAND TWELVE, IF A TAXPAYER, OR ITS AFFILIATES, WHETHER DOMICILED IN THIS 53 STATE OR NOT, AT ANY TIME IN THE TAXPAYER'S TAXABLE YEAR, EMPLOYS NO 54 MORE THAN FIFTY PERSONS, OR IF THE TAXPAYER'S ENTIRE NET INCOME BASE IS 55 LESS THAN TWO MILLION DOLLARS, THE AMOUNT SHALL BE ZERO; 1 (VII) if the taxable period to which subparagraphs (i), (ii), (iii), 2 [and] (iv) AND (V) of this paragraph apply is less than twelve months, 3 the amount prescribed by this paragraph shall be computed as follows:

(A) Multiply the entire net income base for such taxpayer by twelve;

5 (B) Divide the result obtained in (A) by the number of months in the 6 taxable year;

7 (C) Compute an amount pursuant to subparagraphs (i) and (ii) OF THIS 8 PARAGRAPH as if the result obtained in (B) were the taxpayer's entire 9 net income base;

10 (D) Multiply the result obtained in (C) by the number of months in the 11 taxpayer's taxable year;

 12^{-1}

4

(E) Divide the result obtained in (D) by twelve.

13 [(vi)] (VIII) for taxable years beginning on or after January thirtyfirst, two thousand seven, the amount prescribed by this paragraph for a 14 15 taxpayer which is a qualified New York manufacturer, shall be computed 16 at the rate of six and one-half (6.5) percent of the taxpayer's entire income base. The term "manufacturer" shall mean a taxpayer which 17 net 18 during the taxable year is principally engaged in the production of 19 qoods by manufacturing, processing, assembling, refining, mining, extracting, farming, agriculture, horticulture, floriculture, viticul-ture or commercial fishing. However, the generation and distribution of 20 21 electricity, the distribution of natural gas, and the production of 22 steam associated with the generation of electricity shall not be quali-23 fying activities for a manufacturer under this subparagraph. 24 Moreover, 25 the combined group shall be considered a "manufacturer" for purposes of 26 this subparagraph only if the combined group during the taxable year is principally engaged in the activities set forth in this paragraph, or 27 any combination thereof. A taxpayer or a combined group shall be 28 "prin-29 cipally engaged" in activities described above if, during the taxable year, more than fifty percent of the gross receipts of the taxpayer or 30 combined group, respectively, are derived from receipts from the sale of 31 32 goods produced by such activities. In computing a combined group's gross 33 receipts, intercorporate receipts shall be eliminated. A "qualified New York manufacturer" is a manufacturer which has property in New York which is described in clause (A) of subparagraph (i) of paragraph (b) of 34 35 subdivision twelve of this section and either (I) the adjusted basis of 36 37 such property for federal income tax purposes at the close of the taxa-38 year is at least one million dollars or (II) all of its real and ble 39 personal property is located in New York. In addition, a "qualified New 40 York manufacturer means a taxpayer which is defined as a qualified emerging technology company under paragraph (c) of subdivision one of 41 section thirty-one hundred two-e of the public authorities law regard-42 43 less of the ten million dollar limitation expressed in subparagraph one 44 of such paragraph (c).

45 FOR TAXABLE YEARS BEGINNING ON OR AFTER JANUARY FIRST, TWO THOU-(IX) 46 SAND ELEVEN, A TAXPAYER OR ITS AFFILIATES, WHETHER DOMICILED IN THIS 47 OR NOT, THAT IS A "SMALL MANUFACTURER", THE AMOUNT SHALL BE THREE STATE 48 AND ONE-QUARTER PERCENT OF THE ENTIRE INCOME BASE. A SMALL MANUFACTURER 49 IS Α TAXPAYER, THAT AT ANY TIME IN THE TAXPAYER'S TAXABLE YEAR EMPLOYS 50 NO MORE THAN FIFTY PERSONS, OR THE TAXPAYER'S ENTIRE NET INCOME BASE IS 51 THAN TWO MILLION DOLLARS, AND THE TAXPAYER MEETS THE DEFINITION OF LESS "MANUFACTURER" IN SUBPARAGRAPH (VIII) OF THIS PARAGRAPH; 52

53 (X) FOR TAXABLE YEARS BEGINNING ON OR AFTER JANUARY FIRST, TWO THOU-54 SAND TWELVE, A TAXPAYER OR ITS AFFILIATES, WHETHER DOMICILED IN THIS 55 STATE OR NOT, THAT IS A "SMALL MANUFACTURER", THE AMOUNT SHALL BE ZERO. 56 A SMALL MANUFACTURER IS A TAXPAYER, THAT AT ANY TIME IN THE TAXPAYER'S 1 TAXABLE YEAR EMPLOYS NO MORE THAN FIFTY PERSONS, OR THE TAXPAYER'S 2 ENTIRE NET INCOME BASE IS LESS THAN TWO MILLION DOLLARS, AND THE TAXPAY-3 ER MEETS THE DEFINITION OF "MANUFACTURER" IN SUBPARAGRAPH (VIII) OF THIS 4 PARAGRAPH.

5 S 2. Subparagraph 1 of paragraph (b) of subdivision 1 of section 210 6 of the tax law, as amended by section 1 of part GG-1 of chapter 57 of 7 the laws of 2008, is amended to read as follows:

8 (1) The amount prescribed by this paragraph for taxable years begin-9 ning before January first, two thousand eight shall be computed at .178 10 percent for each dollar of the taxpayer's total business and investment capital, or the portion thereof allocated within the state as hereinaft-11 er provided. For taxable years beginning on or after January first, two 12 thousand eight, the amount prescribed by this paragraph shall be 13 14 computed at .15 percent for each dollar of the taxpayer's total business 15 and investment capital, or the portion thereof allocated within the 16 state as hereinafter provided. However, in the case of a cooperative 17 housing corporation as defined in the internal revenue code, the appli-18 cable rate shall be .04 percent. IF A TAXPAYER EMPLOYS NO MORE THAN 19 FIFTY EMPLOYEES AND HAS ENTIRE NET INCOME BASE LESS THAN TWO MILLION 20 DOLLARS THEN THE AMOUNT PRESCRIBED BY THIS PARAGRAPH SHALL BE ZERO DOLLARS. In no event shall the amount prescribed by this paragraph 21 22 exceed three hundred fifty thousand dollars for qualified New York 23 manufacturers and for all other taxpayers ten million dollars for taxable years beginning on or after January first, two thousand eight but 24 25 before January first, two thousand eleven and one million dollars for 26 taxable years beginning on or after January first, two thousand eleven.

27 S 3. Subparagraph (ii) of paragraph (c) of subdivision 1 of section 28 210 of the tax law, as amended by section 5 of part N of chapter 60 of 29 the laws of 2007, is amended to read as follows:

(ii) For taxable years beginning in nineteen hundred ninety, nineteen 30 hundred ninety-one, nineteen hundred ninety-two, nineteen hundred nine-31 32 ty-three and nineteen hundred ninety-four the amount prescribed by this 33 paragraph shall be computed at the rate of five percent of the taxpay-34 er's minimum taxable income base. For taxable years beginning after 35 nineteen hundred ninety-four and before July first, nineteen hundred ninety-eight, the amount prescribed by this paragraph shall be computed 36 at the rate of three and one-half percent of the taxpayer's minimum 37 taxable income base. For taxable years beginning after June thirtieth, 38 nineteen hundred ninety-eight and before July first, nineteen hundred 39 40 ninety-nine, the amount prescribed by this paragraph shall be computed at the rate of three and one-quarter percent of the taxpayer's minimum 41 taxable income base. For taxable years beginning after June thirtieth, 42 43 nineteen hundred ninety-nine and before July first, two thousand, the 44 amount prescribed by this paragraph shall be computed at the rate of three percent of the taxpayer's minimum taxable income base. For taxa-ble years beginning after June thirtieth, two thousand, the amount 45 46 47 prescribed by this paragraph shall be computed at the rate of two and 48 one-half percent of the taxpayer's minimum taxable income base. For 49 taxable years beginning on or after January first, two thousand seven, 50 amount prescribed by this paragraph shall be computed at the rate of one 51 and one-half percent of the taxpayer's minimum taxable income base. The "taxpayer's minimum taxable income base" shall mean the portion of the 52 53 taxpayer's minimum taxable income allocated within the state as herein-54 after provided, subject to any modifications required by paragraphs (d) 55 (e) of subdivision three of this section. HOWEVER, IF A TAXPAYER and EMPLOYS NO MORE THAN FIFTY EMPLOYEES AND HAS ENTIRE NET INCOME BASE LESS 56

1 THAN TWO MILLION DOLLARS THE AMOUNT PRESCRIBED BY THIS PARAGRAPH SHALL 2 BE COMPUTED AT THE RATE OF ZERO.

3 S 4. Clause (F) of subparagraph 1 of paragraph (d) of subdivision 1 of 4 section 210 of the tax law, as amended by section 12 of part A of chap-5 ter 56 of the laws of 1998, is amended and a new clause (G) is added to 6 read as follows:

7 (F) a gross payroll of one thousand dollars or less, with total 8 receipts within and without this state of one thousand dollars or less, 9 and the average value of the assets of which are one thousand dollars or 10 less, eight hundred dollars[.];

11 (G) A TAXPAYER WHICH EMPLOYS NO MORE THAN FIFTY EMPLOYEES AND HAS 12 ENTIRE NET INCOME BASE LESS THAN TWO MILLION DOLLARS, REGARDLESS OF 13 GROSS PAYROLL, ZERO DOLLARS.

14 S 5. This act shall take effect immediately and shall apply to taxable 15 years beginning on and after January 1, 2011.

16

PART D

17 Section 1. Legislative findings. The legislature hereby finds and declares that the current regulatory environment in New York state has a 18 19 significant impact on the state's businesses, economy and global econom-20 ic competitiveness. In order to provide New York businesses the opportu-21 nity for growth and the ability to compete, along with providing the 22 citizens of this state the ability to find gainful employment and the 23 benefits of a strong economy, New York state must provide a regulatory 24 environment that reduces the cost of doing business in the state, promotes business growth and encourages job creation. The legislature further finds that it is in the interest of the state 25

26 27 undertake at this time a rational, independent review of all requto lations that impact the business environment of this state which stifles 28 the potential of New York's workers and businesses. In order to under-29 30 take such review rationally and equitably, the legislature determines 31 that it is necessary to establish a commission separate and apart from 32 existing bodies responsible for promulgating rules and regulations which affect the business environment, to review all existing rules and regu-33 34 lations and to provide continued oversight on future proposed rules and 35 regulations in an effort to cut waste, reduce paperwork and create an efficient and cost effective environment for doing business in New York. 36 S 2. Commission established. (a) There is hereby created in the execu-37 38 tive department a commission to be known as the "Commission on Regulato-39 ry Reform and Economic Competitiveness," hereafter referred to as the "commission," which shall be charged with examining all current rules 40 and regulations affecting the business community in New York state and 41 42 recommending changes to that system in light of factors submitted pursu-43 to section five of this act and additional factors established by ant the commission. It shall be further charged to review the economic 44 45 impact and cost of any new proposed rules or regulations and make recom-46 mendations pursuant to section nine of this act.

47 (b) The commission shall consist of seventeen members. The seventeen 48 members shall appointed as follows: (i) two members shall be be 49 appointed by the temporary president of the senate; (ii) two members shall be appointed by the speaker of the assembly; (iii) one member 50 shall be appointed by the minority leader of the senate; (iv) one member 51 shall be appointed by the minority leader of the assembly; and (v) elev-52 53 en members shall be appointed by the governor to consist of the following: (1) two members of the business community; (2) one member of the 54

34

1 small business community; (3) two members from the labor community; (4)
2 one member from the agricultural community; (5) one member of the local
3 government community; and (6) four at large members. The governor shall
4 designate the chair from among the members of the commission.

5 (c) The members of the commission shall receive no compensation for 6 their services as members, but shall be allowed their actual and neces-7 sary expenses incurred in the performance of their duties. Members of 8 the commission shall be considered public officers for purposes of 9 section 17 of the public officers law.

10 (d) The commission shall begin to act forty-five days after this act 11 shall have become a law. A quorum shall consist of a majority of the 12 members of the commission entitled to vote on the matter under consider-13 ation. Approval of any matter shall require the affirmative vote of a 14 majority of the members voting thereon.

15 (e) The commission shall adopt by-laws for the management and regu-16 lation of its affairs.

3. Appointments to commission. The legislative leaders shall submit 17 S their appointments to the governor, and the governor shall make his 18 or 19 her appointments, no later than forty-five days after this act becomes a 20 If any such appointment is not made by such date, the appointing law. 21 officer may make the appointment after that date, but the vacant 22 shall not count for calculation of a quorum until it is appointment 23 filled. Vacancies in the commission shall be filled in the same manner 24 as the member whose vacancy is being filled was appointed.

25 S 4. Commission staff. The commission, acting by the chair of the 26 commission, may employ staff and consultants, who shall be paid from 27 amounts available to the commission for that purpose.

S 5. Factors and information for consideration. The commissioner of each agency or department which promulgates rules and regulations shall submit to the commission, no later than one hundred eighty days after this act becomes a law, a list of factors to be considered in its deliberations, which shall include:

(a) the need for each rule or regulation currently in force;

(b) a list of rules and regulations which may be rescinded;

35 (c) the economic impact of the rules and regulations on the business 36 environment and job market of the state;

37 (d) a list of the rules and regulations which generate funds for the 38 state and the amount of funds generated by that rule or regulation;

39 (e) a list of rules or regulations which may be amended that will 40 result in reduced paperwork and create efficiencies in the agency or 41 department;

(f) a summary of how the department or agency's rules and regulationscompare to other states and other nations; and

44 (g) a summary of the agency or department's plans to create efficien-45 cies, reduce paperwork and promote the business environment in the 46 state.

The agency or department may submit additional relevant factors to be considered in the deliberations of the commission. The commission may also adopt additional factors to be considered in its deliberations.

50 6. Deliberations of commission. The deliberations, meetings and S 51 other proceedings of the commission and any committee thereof shall be governed by article 7 of the public officers law, provided that, 52 notwithstanding section 105 of the public officers law, the commission 53 54 and any committee thereof shall conduct business in executive session 55 anytime it is addressing in detail the medical, financial, or credit history of a particular general hospital or nursing home. Any one or 56

more members of a committee may participate in a meeting of such commit-1 2 tee by means of a conference telephone, conference video or similar 3 communications equipment allowing all persons participating in the meet-4 ing to hear each other at the same time. Participation by such means 5 shall constitute presence in person at a meeting. At any meetings of the 6 commission conducted by means of a conference telephone, conference 7 similar communications equipment, other than executive video or 8 sessions, the public shall be given an opportunity to listen. If a meeting other than an executive session is to be conducted by means of a 9 10 conference telephone, conference video or similar communications equip-11 ment, the public notice for the meeting shall inform the public that such equipment will be used, and identify the means by which the public 12 13 may listen to such meeting.

14 S 7. Commission recommendations. (a) The commission shall develop 15 recommendations to (i) eliminate wasteful regulations which increase 16 business costs, stunt business growth and discourage job creation with 17 no clear or significant benefit to the state; and (ii) reduce paperwork, 18 create efficiencies, and increase the competitiveness of the state's 19 business environment.

(b) Such recommendations shall include: (i) recommended dates by which such actions should occur; (ii) necessary investments, if any, that should be made in each case to carry out the commission's recommendations, including any necessary workforce, training, or other investments; and (iii) the commission's justification for its recommendations, including the use of the factors pursuant to section five of this act.

(c) In addition, the commission may include in its report: (i) recommended areas of further improvement in agencies or departments outside their rules and regulations; (ii) recommendations for the elimination of duplicative oversight or functions shared by more than one agency or department; (iii) recommendations on the consolidation of agencies or departments which may have concurrent areas of jurisdiction.

32 (d) On or before December 1, 2012, the commission shall transmit to 33 the governor and the legislature a report containing its recommendations, which shall include specific recommendations regarding the elimi-34 35 nation of rules and regulations, elimination of overlapping oversight and functions, proposed rules or regulations, proposed initiatives 36 to 37 reduce paperwork and create efficiencies and other proposals to decrease 38 the cost of doing business in the state.

8. Implementation of recommendations. (a) Notwithstanding 39 S any 40 contrary provision of law, rule or regulation, the commissioner or head of any rule or regulation making agency or department shall take all 41 actions necessary to implement, in a reasonable, cost-efficient manner, 42 43 the recommendations of the commission pursuant to subdivisions (b) and 44 (c) of section seven of this act, including, but not limited to coordi-45 nating with state or local government officials and other parties as the commissioner deems appropriate. 46

47 (b) The provisions of subdivision (a) of this section shall not apply: 48 (i) unless the governor has transmitted the commission's report under 49 section seven of this act with his or her written approval of the recom-50 mendations of the commission pursuant to subdivisions (b) and (C) of section seven of this act to the head of each agency or department 51 affected by these recommendations and transmitted a message to the legislature stating his or her approval of the report on or before 52 53 54 December 5, 2012; and (ii) if a majority of the members of each house of 55 the legislature vote to adopt a concurrent resolution rejecting the recommendations of the commission pursuant to subdivisions (b) and (c) 56

34

3 9. Continuing responsibility to review proposed rules and requ-S 4 lations. After submission of the commission's report to the governor 5 and the legislature, the commission shall be responsible for the contin-6 review of any agency or department's proposed rules or regulations ued 7 which may impact the business environment of this state.

(a) The commission shall within thirty days of the receipt of the 8 9 proposed rule or regulation and the accompanied report outlined in 10 section ten of this act, vote on whether such rule or regulation shall 11 be implemented;

12 (b) no rule shall be approved unless a vote of a majority of the 13 commission's members present shall so vote;

14 (c) upon a vote disapproving a rule or regulation the commission shall 15 give notice to the agency or department that such rule or regulation has 16 been disapproved, the reason for its disapproval and any recommendations 17 the commission shall deem appropriate to improve the proposed rule or 18 regulation;

if the commission shall fail to act upon any proposed rule or 19 (d) 20 regulation within the thirty day period, that rule or regulation shall 21 have been deemed to have been approved and may be implemented; and

22 (e) any rule or regulation that has been disapproved by the commission 23 may be appealed provided that (i) the department or agency appeals within thirty days of the disapproval; (ii) the agency or department details 24 25 why the disapproval may be detrimental to the health, safety or welfare 26 of the state or its residents; and (iii) if applicable explain why the 27 commission's recommended improvements are not able to be enacted.

28 S 10. Department and agency's responsibility to submit proposed rules 29 regulations. Notwithstanding any contrary provision of law, rule or and regulation any agency or department proposing a new rule or regulation 30 implement that rule or regulation without the approval of the 31 may not 32 commission. The department or agency when seeking to gain the approval 33 of a new rule or regulation must:

(a) provide the commission with a copy of the new rule or regulation;

35 provide a summary of the rule or regulation and the reasoning for (b) 36 implementing it; and

37 (c) provide an economic impact statement of the proposed rule or regu-38 lation to include but not be limited to (i) cost or benefit to the 39 state; (ii) business sector or industry affected by the rule or regu-40 lation; (iii) number of jobs affected by the rule or requlation; and (iv) any other information which will assist the commission in under-41 standing the economic impact of the rule or regulation. 42

43 S 11. Moratorium on rate of tax. Notwithstanding any other law to the 44 contrary, there is hereby imposed a moratorium on any increase in the 45 rate of any tax or fee imposed by any agency, public benefit corporation or authority that is paid directly by any business. 46

47 S 12. Severability clause. If any clause, sentence, paragraph, subdivision, section or part of this act shall be adjudged by any court of 48 competent jurisdiction to be invalid, such judgment shall not affect, 49 50 invalidate the remainder thereof, but shall be confined in impair, or 51 its operation to the clause, sentence, paragraph, subdivision, section or part thereof directly involved in the controversy in which such judg-52 ment shall have been rendered. It is hereby declared to be the intent of 53 54 the legislature that this act would have been enacted even if such 55 invalid provisions had not been included herein.

1 S 13. This act shall take effect immediately and shall expire June 30, 2 2015 when upon such date the provisions of this act shall be deemed 3 repealed.

S 2. Severability clause. If any clause, sentence, paragraph, subdivi-4 sion, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair, or invalidate the remainder thereof, but shall be confined in 5 б 7 8 its operation to the clause, sentence, paragraph, subdivision, section or part thereof directly involved in the controversy in which the judg-9 10 ment shall have been rendered. It is hereby declared to be the intent the legislature that this act would have been enacted even if such 11 of invalid provisions had not been included herein. 12

13 S 3. This act shall take effect immediately provided, however, that 14 the applicable effective date of Parts A through D of this act shall be 15 as specifically set forth in the last section of such Parts.