7071

IN SENATE

April 27, 2012

Introduced by Sen. HANNON -- read twice and ordered printed, and when printed to be committed to the Committee on Health

AN ACT to amend the public health law and the insurance law, in relation to utilization review and denial of claims

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Subdivision 7 of section 4903 of the public health law, as 2 added by chapter 586 of the laws of 1998, is amended to read as follows: 3 7. Failure by the utilization review agent to make a determination 4 within the time periods prescribed in this section shall be deemed to be 5 an [adverse determination subject to appeal pursuant to section forty 6 nine hundred four of this title] APPROVAL.

7 S 2. Subsection (g) of section 4903 of the insurance law, as added by 8 chapter 586 of the laws of 1998, is amended to read as follows:

9 (g) Failure by the utilization review agent to make a determination 10 within the time periods prescribed in this section shall be deemed to be 11 an [adverse determination subject to appeal pursuant to section four 12 thousand nine hundred four of this title] APPROVAL.

13 S 3. Section 3224-a of the insurance law is amended by adding a new 14 subsection (i) to read as follows:

(I)(1) NOTWITHSTANDING ANY INCONSISTENT PROVISION OF SUBSECTION (B) OF 15 16 THIS SECTION, AN INSURER OR ORGANIZATION OR CORPORATION LICENSED OR CERTIFIED PURSUANT TO ARTICLE FORTY-THREE OR ARTICLE FORTY-SEVEN OF THIS 17 FORTY-FOUR OF THE PUBLIC HEALTH LAW SHALL NOT DENY 18 CHAPTER OR ARTICLE 19 PAYMENT FOR A CLAIM SUBMITTED BY A GENERAL HOSPITAL CERTIFIED PURSUANT 20 TWENTY-EIGHT OF THE PUBLIC HEALTH LAW ON THE BASIS OF AN ΤO ARTICLE 21 THAT ADMINISTRATIVE OR TECHNICAL DEFECT, PROVIDED AT LEAST NINETY 22 PERCENT THE CLAIMS OTHERWISE SUBMITTED BY THE GENERAL HOSPITAL TO OF 23 THAT INSURER OR ORGANIZATION OR CORPORATION IN THE PREVIOUS CALENDAR 24 YEAR HAD NO ADMINISTRATIVE OR TECHNICAL DEFECT. FOR PURPOSES OF THIS 25 SECTION, ADMINISTRATIVE OR TECHNICAL DEFECT MEANS FAILURE TO FOLLOW 26 CONTRACTED PROCEDURES IN ACCESSING SERVICES, INCLUDING, BUT NOT LIMITED 27 TO, FAILURE TO REQUEST APPROPRIATE OR NECESSARY AUTHORIZATION OF AN ADMISSION OR PROVISION OF SERVICES AND FAILURE TO PROVIDE PROPER NOTIFI-28

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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CATION OF AN ADMISSION OR THE PROVISION OF SERVICES. THE INSURER OR 1 2 ORGANIZATION OR CORPORATION SHALL LIMIT ITS REVIEW OF SUCH CLAIMS TΟ 3 PURSUANT TO ARTICLE FORTY-NINE OF THIS CHAPTER OR MEDICAL NECESSITY 4 ARTICLE FORTY-NINE OF THE PUBLIC HEALTH LAW. IF THE CLAIM IS FOUND TO BE 5 MEDICALLY NECESSARY, THE INSURER OR ORGANIZATION OR CORPORATION SHALL 6 PROCESS THE CLAIM PURSUANT TO THIS SECTION. NOTHING IN THIS SUBSECTION 7 SHALL BE DEEMED TO PRECLUDE A GENERAL HOSPITAL AND AN INSURER OR ORGAN-8 IZATION OR CORPORATION FROM AGREEING TO A PERCENTAGE LESS THAN NINETY 9 PERCENT.

10 (2) FOR CLAIMS SUBMITTED BY A GENERAL HOSPITAL CERTIFIED PURSUANT TO 11 ARTICLE TWENTY-EIGHT OF THE PUBLIC HEALTH LAW WITH AN ADMINISTRATIVE OR TECHNICAL DEFECT AND THAT ARE SUBJECT TO AN ADMINISTRATIVE OR TECHNICAL 12 DENIAL, THE INSURER OR ORGANIZATION OR CORPORATION LICENSED OR CERTIFIED 13 14 PURSUANT TO ARTICLE FORTY-THREE OR ARTICLE FORTY-SEVEN OF THIS CHAPTER 15 OR ARTICLE FORTY-FOUR OF THE PUBLIC HEALTH LAW SHALL PROVIDE WRITTEN NOTICE TO THE GENERAL HOSPITAL STATING THE GENERAL HOSPITAL HAD FAILED 16 17 TO COMPLY WITH THE NINETY PERCENT STANDARD SET FORTH IN PARAGRAPH ONE OF 18 IN THE PRIOR YEAR AND IS THEREFORE SUBJECT TO A DENIAL THIS SUBSECTION 19 BASED ON AN ADMINISTRATIVE OR TECHNICAL DEFECT. THE NOTICE MUST ALSO 20 IDENTIFY THE SPECIFIC ADMINISTRATIVE AND/OR TECHNICAL DEFECT THAT 21 RESULTED IN THE CLAIM'S DENIAL.

22 S 4. Subsection (b) of section 3224-a of the insurance law, as amended 23 by chapter 237 of the laws of 2009, is amended to read as follows:

24 (b) In a case where the obligation of an insurer or an organization or 25 corporation licensed or certified pursuant to article forty-three or 26 forty-seven of this chapter or article forty-four of the public health 27 law to pay a claim or make a payment for health care services rendered 28 is not reasonably clear due to a good faith dispute regarding the eligibility of a person for coverage, the liability of another insurer or 29 corporation or organization for all or part of the claim, the amount of 30 31 the claim, the benefits covered under a contract or agreement, or the 32 manner in which services were accessed or provided, an insurer or organ-33 ization or corporation shall pay any undisputed portion of the claim in 34 accordance with this subsection and notify the policyholder, covered 35 person or health care provider in writing within thirty calendar days of 36 the receipt of the claim:

37 (1) that it is not obligated to pay the claim or make the medical 38 payment, stating the specific reasons why it is not liable; or

39 (2) to request all additional information needed to determine liabil-40 ity to pay the claim or make the health care payment.

IF THE SPECIFIC REASON PROVIDED IN ACCORDANCE WITH PARAGRAPH ONE 41 OF SUBSECTION FOR FAILURE TO PAY THE FULL CLAIM AS SUBMITTED IS THE 42 THIS 43 ADJUSTMENT OF A PARTICULAR CODING TO A PATIENT INCLUDING THE ASSIGNMENT 44 OF DIAGNOSIS AND PROCEDURE, THE HEALTH CARE PROVIDER MAY RESUBMIT THE 45 AFFECTED CLAIM OR BILL FOR HEALTH CARE SERVICES WITH THE RELATED MEDICAL RECORD, WHICH MUST BE REVIEWED BY THE INSURER OR 46 THE ORGANIZATION OR 47 LICENSED OR CERTIFIED PURSUANT TO ARTICLE FORTY-THREE OR CORPORATION 48 FORTY-SEVEN OF THIS CHAPTER OR ARTICLE FORTY-FOUR OF THE PUBLIC HEALTH 49 LAW. Upon receipt of the information requested in paragraph two of this 50 subsection, or THE MEDICAL RECORD OR an appeal of a claim or bill for 51 health services denied pursuant to paragraph one of this care subsection, an insurer or organization or corporation licensed or certi-52 fied pursuant to article forty-three or forty-seven of this chapter or 53 54 article forty-four of the public health law shall comply with subsection 55 NOTWITHSTANDING ANY INCONSISTENT PROVISION OF (a) of this section. 56 ARTICLE FORTY-NINE OF THE PUBLIC HEALTH LAW, ARTICLE FORTY-NINE OF THIS

OR ANY OTHER PROVISION OF LAW, IF THE DISPUTED PORTION OF A 1 CHAPTER, 2 CLAIM IS DENIED AFTER RESUBMISSION AND REVIEW OF THE MEDICAL RECORD 3 PURSUANT TO THIS SUBSECTION DUE TO THE ADJUSTMENT OF A PARTICULAR CODING 4 TΟ A PATIENT INCLUDING THE ASSIGNMENT OF DIAGNOSIS AND PROCEDURE, THE 5 HEALTH CARE PROVIDER MAY SUBMIT AN EXTERNAL APPEAL TO BE PROCESSED IN 6 WITH SECTION FOUR THOUSAND NINE HUNDRED FOURTEEN OF THE ACCORDANCE 7 PUBLIC HEALTH LAW OR SECTION FOUR THOUSAND NINE HUNDRED FOURTEEN OF THIS 8 CHAPTER.

9 S 5. Paragraph 1 of subsection (b) of section 4914 of the insurance 10 law, as amended by chapter 219 of the laws of 2011, is amended to read 11 as follows:

12 (1) The insured shall have four months to initiate an external appeal after the insured receives notice from the health care plan, or such 13 14 plan's utilization review agent if applicable, of a final adverse deter-15 mination or denial, or after both the plan and the insured have jointly agreed to waive any internal appeal, or after the insured is deemed to 16 have exhausted or is not required to complete any internal appeal pursu-17 18 ant to section 2719 of the Public Health Service Act, 42 U.S.C. S 19 300qq-19. Where applicable, the insured's health care provider shall have [forty-five days] FOUR MONTHS to initiate an external appeal after 20 insured or the insured's health care provider, as applicable, 21 the 22 receives notice from the health care plan, or such plan's utilization review agent if applicable, of a final adverse determination or denial 23 24 or after both the plan and the insured have jointly agreed to waive any 25 internal appeal. Such request shall be in writing in accordance with the 26 instructions and in such form prescribed by subsection (e) of this section. The insured, and the insured's health care provider where applicable, shall have the opportunity to submit additional documenta-27 28 29 tion with respect to such appeal to the external appeal agent within the 30 applicable time period above; provided however that when such documentation represents a material change from the documentation upon which the 31 32 utilization review agent based its adverse determination or upon which 33 the health plan based its denial, the health plan shall have three busi-34 ness days to consider such documentation and amend or confirm such 35 adverse determination.

36 S 6. Paragraph (a) of subdivision 2 of section 4914 of the public 37 health law, as amended by chapter 219 of the laws of 2011, is amended to 38 read as follows:

39 (a) The enrollee shall have four months to initiate an external appeal 40 after the enrollee receives notice from the health care plan, or such plan's utilization review agent if applicable, of a final adverse deter-41 mination or denial or after both the plan and the enrollee have jointly 42 43 agreed to waive any internal appeal, or after the enrollee is deemed to 44 have exhausted or is not required to complete any internal appeal pursuant to section 2719 of the Public Health Service Act, 42 U.S.C. S 300gg-19. Where applicable, the enrollee's health care provider shall 45 ant 46 47 [forty-five days] FOUR MONTHS to initiate an external appeal after have 48 the enrollee or the enrollee's health care provider, as applicable, receives notice from the health care plan, or such plan's utilization 49 review agent if applicable, of a final adverse determination or denial 50 or after both the plan and the enrollee have jointly agreed to waive any 51 internal appeal. Such request shall be in writing in accordance with the 52 instructions and in such form prescribed by subdivision five of this 53 54 section. The enrollee, and the enrollee's health care provider where 55 applicable, shall have the opportunity to submit additional documenta-56 tion with respect to such appeal to the external appeal agent within the

applicable time period above; provided however that when such documentation represents a material change from the documentation upon which the utilization review agent based its adverse determination or upon which the health plan based its denial, the health plan shall have three business days to consider such documentation and amend or confirm such adverse determination.

7 S 7. Subdivision 5 of section 4905 of the public health law, as added 8 by chapter 705 of the laws of 1996, is amended to read as follows:

9 5. (A) If a health care service has been specifically pre-authorized 10 or approved for an enrollee by a utilization review agent, a utilization 11 review agent shall not, pursuant to retrospective review, revise or 12 modify the specific standards, criteria or procedures used for the 13 utilization review for procedures, treatment and services delivered to 14 the enrollee during the same course of treatment.

15 (B) WHENEVER A UTILIZATION REVIEW AGENT MAKES A VERBAL REPRESENTATION 16 REGARDING PREAUTHORIZATION OR APPROVAL, THE UTILIZATION REVIEW AGENT 17 SHALL IMMEDIATELY, BUT NO LATER THAN, WITHIN ONE BUSINESS DAY SUPPLY THE 18 PROVIDER WITH A WRITTEN CONFIRMATION OF THE APPROVAL BY EITHER:

19 (I) SENDING A COPY OF SUCH APPROVAL THROUGH ELECTRONIC MAIL TO AN 20 ADDRESS SPECIFIED BY THE PROVIDER;

(II) SENDING A COPY OF SUCH APPROVAL THROUGH FACSIMILE TRANSMISSION TOA NUMBER SPECIFIED BY THE PROVIDER; OR

(III) POSTING A COPY OF SUCH APPROVAL ON A SPECIFIC WEBPAGE OF THE
INSURER'S WEBSITE TO WHICH THE PROVIDER HAS BEEN DIRECTED AND TO WHICH
THE PROVIDER HAS BEEN GIVEN ACCESS SO THAT THE PROVIDER MAY IMMEDIATELY
PRINT AND RETAIN A HARD COPY.

27 S 8. Subsection (e) of section 4905 of the insurance law, as added by 28 chapter 705 of the laws of 1996, is amended to read as follows:

(e) (1) If a health care service has been specifically preauthorized or approved for an insured by a utilization review agent, a utilization review agent shall not pursuant to retrospective review revise or modify the specific standards, criteria or procedures used for the utilization review for procedures, treatment and services delivered to the insured, during the same course of treatment.

(2) WHENEVER A UTILIZATION REVIEW AGENT MAKES A VERBAL REPRESENTATION
REGARDING PREAUTHORIZATION OR APPROVAL, THE UTILIZATION REVIEW AGENT
SHALL IMMEDIATELY, BUT NO LATER THAN, WITHIN ONE BUSINESS DAY SUPPLY THE
PROVIDER WITH A WRITTEN CONFIRMATION OF THE APPROVAL BY EITHER:

39 (A) SENDING A COPY OF SUCH APPROVAL THROUGH ELECTRONIC MAIL TO AN 40 ADDRESS SPECIFIED BY THE PROVIDER;

41 (B) SENDING A COPY OF SUCH APPROVAL THROUGH FACSIMILE TRANSMISSION TO 42 A NUMBER SPECIFIED BY THE PROVIDER; OR

43 (C) POSTING A COPY OF SUCH APPROVAL ON A SPECIFIC WEBPAGE OF THE
44 INSURER'S WEBSITE TO WHICH THE PROVIDER HAS BEEN DIRECTED AND TO WHICH
45 THE PROVIDER HAS BEEN GIVEN ACCESS SO THAT THE PROVIDER MAY IMMEDIATELY
46 PRINT AND RETAIN A HARD COPY.

47 S 9. Paragraph (h) of subdivision 1 of section 4902 of the public 48 health law, as added by chapter 705 of the laws of 1996, is amended to 49 read as follows:

(h) Establishment of a requirement that emergency services rendered to
an enrollee shall not be subject to prior authorization nor shall
reimbursement for such services be denied on retrospective review;
provided, however, that such services are medically necessary to stabilize or treat an emergency condition. IN REVIEWING WHETHER EMERGENCY
SERVICES ARE MEDICALLY NECESSARY TO STABILIZE OR TREAT AN EMERGENCY

CONDITION, THE UTILIZATION REVIEW AGENT SHALL TAKE THE FOLLOWING FACTORS 1 2 INTO CONSIDERATION: 3 (I) THE TIME OF DAY AND DAY OF THE WEEK THE CARE WAS PROVIDED; 4 (II) THE PRESENTING SYMPTOMS, INCLUDING BUT NOT LIMITED TO, SEVERE 5 PAIN, TO ENSURE THAT THE DECISION TO DENY REIMBURSEMENT FOR EMERGENCY SERVICE IS NOT MADE SOLELY ON THE BASIS OF THE FINAL DIAGNOSIS. 6 7 S 10. Paragraph 8 of subsection (a) of section 4902 of the insurance 8 law, as added by chapter 705 of the laws of 1996, is amended to read as 9 follows: 10 (8) Establishment of a requirement that emergency services rendered to an insured shall not be subject to prior authorization nor shall 11 12 reimbursement for such services be denied on retrospective review; provided, however, that such services are medically necessary to stabi-13 14 lize or treat an emergency condition. IN REVIEWING WHETHER EMERGENCY 15 SERVICES ARE MEDICALLY NECESSARY TO STABILIZE OR TREAT AN EMERGENCY 16 CONDITION, THE UTILIZATION REVIEW AGENT SHALL TAKE THE FOLLOWING FACTORS 17 INTO CONSIDERATION: (A) THE TIME OF DAY AND DAY OF THE WEEK THE CARE WAS PROVIDED; 18 19 (B) THE PRESENTING SYMPTOMS, INCLUDING BUT NOT LIMITED TO, SEVERE PAIN, TO ENSURE THAT THE DECISION TO DENY REIMBURSEMENT FOR EMERGENCY 20 21 SERVICE IS NOT MADE SOLELY ON THE BASIS OF THE FINAL DIAGNOSIS. 22 S 11. This act shall take effect July 1, 2013; provided, however, that section three of this act shall apply to all policies and contracts 23 issued, renewed, modified, altered or amended on and after such effec-24 25 tive date.