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2009-2010 Regular Sessions

IN SENATE

(PREFILED)

January 7, 2009

Introduced by Sen. SAMPSON -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the private housing finance law, in relation to establishing the urban homeowners assistance program; and making an appropriation therefor

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1	Section 1. The private housing finance law is amended by adding a new
2	article 16-B to read as follows:
3	ARTICLE XVI-B
4	URBAN HOMEOWNERSHIP ASSISTANCE PROGRAM
5	SECTION 930. DECLARATION OF LEGISLATIVE FINDINGS.
б	931. DEFINITIONS.
7	932. CONTRACTS WITH NEIGHBORHOOD PRESERVATION COMPANIES.
8	933. PAYMENT TO NEIGHBORHOOD PRESERVATION COMPANIES FOR HOMEOWN-
9	ERSHIP TECHNICAL ASSISTANCE AND TRAINING.
10	934. LEGAL AID AGREEMENTS.
11	935. ANNUAL REPORT TO THE LEGISLATURE.
$12^{}$	S 930. DECLARATION OF LEGISLATIVE FINDINGS. THE LEGISLATURE HEREBY
13	FINDS AND DECLARES THAT THERE HAS DEVELOPED A DAMAGING IMPACT OF PREDA-
14^{-2}	TORY AND SUBPRIME RESIDENTIAL MORTGAGE LENDING PATTERNS IN VARIOUS
15	VULNERABLE NEIGHBORHOODS AND COMMUNITIES OF THE STATE AND THAT THE
16	RELATIONSHIP BETWEEN THE PREDOMINANCE OF SUBPRIME LOANS AND HIGH CONCEN-
17	TRATIONS OF FORECLOSURE ACTIONS BEING FILED HAS BEEN FORECAST AND CLEAR-
18	LY DOCUMENTED. THE LEGISLATURE FURTHER FINDS THAT THE SCARCITY OF
$10 \\ 19$	
20	SERVICES HAS LEFT MANY FIRST TIME, LOW AND/OR MODERATE INCOME, OR MINOR-
21	ITY HOMEBUYERS AT RISK.
22	THE LEGISLATURE FURTHER FINDS THAT IN MANY URBAN COMMUNITIES WHERE
23	SUBPRIME LENDERS DOMINATE REFINANCING AND HOME EQUITY MORTGAGE MARKETS,
	EXPLANATIONMatter in ITALICS (underscored) is new; matter in brackets
	[] is old law to be omitted.

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AND WHERE NECESSITY COMBINED WITH POOR DECISION-MAKING OFTEN PLACES LOW 1 2 MODERATE INCOME HOMEOWNERS IN NON-SUSTAINABLE MORTGAGE PRODUCTS, AND/OR 3 THE ADJUSTED COST OF A HOME IS FREQUENTLY EXCEEDED AS A RESULT OF REFI-4 NANCING PRODUCTS, HOME EQUITY PRODUCTS COMPOUNDED WITH FIRST MORTGAGES, 5 AND RUNAWAY FEES. AS A RESULT MANY HOMEOWNERS ARE RENDERED AT RISK OF б FORECLOSURE. BESIDES THE PERSONAL TRAGEDIES THESE HOUSEHOLDS FACE, FORE-7 CLOSURE FURTHER AFFECTS NEIGHBORHOODS AND COMMUNITIES BY DE-STABILIZING 8 THE CHARACTER OF THE AREA. THE LEGISLATURE FURTHER FINDS THAT IN ORDER 9 PREVENT AND/OR MITIGATE FORECLOSURES, FINANCIAL LITERACY MUST BE TO 10 IMPARTED TO INDIVIDUALS WHO ARE ABOUT TO PURCHASE A HOME OR ARE AT RISK 11 OF FORECLOSURE.

12 LEGISLATURE FURTHER FINDS THAT THE NEIGHBORHOOD PRESERVATION THE COMPANIES WHICH HAVE BEEN ESTABLISHED THROUGHOUT THE STATE ARE 13 INSTRU-14 MENTAL AS PROVIDERS OF INFORMATION, TRAINING AND ASSISTANCE TO RESIDENTS 15 IΝ THEIR SERVICE AREAS IN NEED OF HOUSING SERVICES INTERVENTION IN THE 16 RETENTION OF AFFORDABLE HOMEOWNERSHIP; THAT CONDITIONS AGGRAVATED BY AN 17 AFFORDABLE RENTAL HOUSING CRISIS HAVE OVERBURDENED THEIR RESOURCES AND ARE BEING COMPOUNDED BY THE DEMAND FOR HOME OWNERSHIP ASSISTANCE 18 AND 19 FORECLOSURE PREVENTION; AND THAT THERE IS A NECESSITY FOR THE SERVICES OF NEIGHBORHOOD PRESERVATION COMPANIES FAMILIAR WITH THE SPECIFIC NEEDS 20 21 RESIDENTS IN THEIR SERVICE AREAS TO PROVIDE TARGETED ASSISTANCE OF THE 22 TO EXISTING AND POTENTIAL HOMEOWNERS TO SECURE PERMANENT, AFFORDABLE AND FISCALLY VIABLE HOMEOWNERSHIP. THE NECESSITY IN THE PUBLIC INTEREST FOR 23 24 THE PROVISIONS HEREINAFTER ENACTED IS HEREBY DECLARED AS A MATTER OF 25 LEGISLATIVE DETERMINATION.

26 S 931. DEFINITIONS. AS USED IN THIS ARTICLE, THE FOLLOWING WORDS AND 27 PHRASES SHALL HAVE THE FOLLOWING MEANINGS:

28 1. "COMMISSIONER" SHALL MEAN THE COMMISSIONER OF THE STATE DIVISION OF 29 HOUSING AND COMMUNITY RENEWAL.

30 2. "DIVISION" SHALL MEAN THE STATE DIVISION OF HOUSING AND COMMUNITY 31 RENEWAL.

32 3. "NEIGHBORHOOD PRESERVATION COMPANY" SHALL MEAN A CORPORATION ORGAN-33 IZED UNDER THE PROVISIONS OF THE NOT-FOR-PROFIT CORPORATION LAW WHICH 34 HAS BEEN PRIMARILY ENGAGED IN ONE OR MORE NEIGHBORHOOD PRESERVATION 35 ACTIVITIES AS DEFINED IN SUBDIVISION FIVE OF SECTION NINE HUNDRED TWO OF 36 THIS CHAPTER.

4. "HOMEOWNERSHIP ASSISTANCE ACTIVITIES" SHALL MEAN COUNSELING FOR
DEFAULT AND FORECLOSURE PREVENTION, BUDGET MANAGEMENT, DEBT REDUCTION
PLANNING, CREDIT REPAIR, REFINANCING OPTIONS, IN THE RECOGNITION OF
PREDATORY LENDERS, CONSUMER SCAMS, HOMEOWNER BASICS AND THE HIRING OF
CONTRACTORS AND ALL SUCH OTHER ACTIVITIES AS MAY BE DEEMED ESSENTIAL TO
ENSURING THE PREVENTION OF FORECLOSURE.

43 5. "ACCESSIBILITY" SHALL MEAN CULTURAL AND LINGUISTIC ACCESSIBILITY TO 44 DIVERSE RESIDENTS.

6. "RESIDENTS" SHALL MEAN INDIVIDUALS OR FAMILIES WITH INCOMES NOT
EXCEEDING NINETY PERCENT OF MEDIAN INCOME RESIDING IN MUNICIPALITIES
WITH POPULATIONS OF TWENTY-FIVE THOUSAND OR GREATER INHABITANTS,
CURRENTLY IN RESIDENCE OR WITH EVIDENCE OF FORTHCOMING RESIDENCY IN THE
SERVICE AREA.

50 7. "SERVICE AREA" SHALL MEAN THE ESTABLISHED BOUNDARIES OF A NEIGHBOR-51 HOOD PRESERVATION COMPANY AS SPECIFIED IN SUBDIVISION THREE OF SECTION 52 NINE HUNDRED THREE OF THIS CHAPTER.

53 8. "SIGNIFICANT" SHALL MEAN NO LESS THAN SEVENTY-FIVE PERCENT OF THE 54 SPECIFIED CONTRACTED SERVICES.

55 S 932. CONTRACTS WITH NEIGHBORHOOD PRESERVATION COMPANIES. 1. THE 56 COMMISSIONER SHALL ENTER INTO CONTRACTS WITH NEIGHBORHOOD PRESERVATION 1 COMPANIES FOR THE PERFORMANCE OF HOMEOWNERSHIP ASSISTANCE ACTIVITIES. 2 SUCH CONTRACTS SHALL BE ENTERED INTO, HOWEVER, ONLY AFTER APPROPRIATE 3 FINDINGS BY THE COMMISSIONER AND SHALL BE SUBJECT TO THE LIMITATIONS AS 4 SET FORTH IN THIS SECTION.

5 2. PRIOR TO ENTERING INTO A CONTRACT WITH AN EXISTING NEIGHBORHOOD 6 PRESERVATION COMPANY, THE COMMISSIONER SHALL HAVE MADE A FINDING, THAT 7 THE COMPANY IS IN GOOD STANDING PURSUANT TO THE PROVISIONS OF PARAGRAPHS 8 (A) AND (B) OF SUBDIVISION FIVE OF SECTION NINE HUNDRED THREE OF THIS 9 CHAPTER AND THAT THERE IS A NEED FOR PROPOSED HOMEOWNERSHIP ACTIVITIES 10 BEING PROPOSED BASED ON THE DOCUMENTED SUBMISSION OF THE COMPANY.

11 3. PRIOR TO ENTERING INTO A CONTRACT WITH AN EXISTING NEIGHBORHOOD 12 PRESERVATION COMPANY, THE COMMISSIONER SHALL HAVE MADE A FINDING THAT 13 THE COMPANY HAS OR IS PREPARED TO ENGAGE IN SERVICES OR HAS EMPLOYED 14 PERSONS TO RENDER CULTURAL AND LINGUISTIC ACCESSIBILITY TO THE DIVERSE 15 TARGET POPULATION.

4. CONTRACTS ENTERED INTO HEREUNDER WITH NEIGHBORHOOD PRESERVATION
COMPANIES SHALL BE LIMITED IN DURATION TO PERIODS OF ONE YEAR, BUT MAY
THEREAFTER BE RENEWED, EXTENDED OR SUCCEEDED BY NEW CONTRACTS FROM YEAR
TO YEAR IN THE DISCRETION OF THE COMMISSIONER; THEY SHALL BE LIMITED IN
AMOUNT TO FORTY-FIVE THOUSAND DOLLARS PER YEAR AND SHALL NOT BE CONSIDERED PART OF THE AGGREGATE SUM LIMITATIONS IMPOSED UNDER SUBDIVISION
FOUR OF SECTION NINE HUNDRED THREE OF THIS CHAPTER.

5. PRIOR TO RENEWING OR EXTENDING A CONTRACT OR ENTERING A SUCCEEDING CONTRACT WITH A NEIGHBORHOOD PRESERVATION COMPANY THE DIVISION SHALL DETERMINE THAT:

26 (A) THE COMPANY SHALL HAVE SUBSTANTIALLY COMPLETED THE HOMEOWNERSHIP 27 ACTIVITIES SPECIFIED IN THE CONTRACT TO BE RENEWED OR SUCCEEDED;

28 (B) THE COMPANY SHALL HAVE RECEIVED THE SUMS AND FUNDS SPECIFIED IN 29 THIS SECTION; AND

(C) THE ACTIVITIES CARRIED OUT BY THE COMPANY PURSUANT TO ITS CONTRACT
 SHALL HAVE RESULTED IN A SIGNIFICANT IMPACT ON THE NEEDS OF THE AT RISK
 EXISTING AND POTENTIAL HOMEOWNERS IN THE SERVICE AREA.

33 6. PRIOR TO TERMINATING OR NOT ENTERING INTO A SUCCEEDING CONTRACT THE 34 DIVISION SHALL:

(A) DETERMINE THAT THE COMPANY IS IN VIOLATION OF THE TERMS AND CONDITIONS OF THE CONTRACT OR THAT FUNDS PROVIDED PURSUANT TO THE CONTRACT
ARE BEING EXPENDED IN A MANNER NOT CONSISTENT WITH THE TERMS OR
PROVISIONS OF THIS ARTICLE; OR

39 (B) DETERMINE THAT THE SIGNIFICANT NEED IN THE SERVICE AREA HAS BEEN
40 FULFILLED;

(C) PROVIDE THE COMPANY WITH WRITTEN NOTICE, AT LEAST FORTY-FIVE DAYS 41 IN ADVANCE, OF ITS INTENT TO TERMINATE OR NOT RENEW THE CONTRACT AND 42 PROVIDE THE COMPANY WITH THE OPPORTUNITY TO APPEAR AND BE HEARD BEFORE 43 44 THE DIVISION WITH RESPECT TO THE REASONS FOR SUCH PROPOSED TERMINATION 45 OR NON-RENEWAL. AT THE SAME TIME THAT A COMPANY IS NOTIFIED OF THE DIVI-SION'S INTENT TO TERMINATE, OR NOT RENEW THE CONTRACT, THE DIVISION 46 47 SHALL LIKEWISE INFORM THE SENATE AND ASSEMBLY MEMBERS WHO REPRESENT 48 AREAS WITHIN SUCH COMPANY'S GEOGRAPHIC BOUNDARIES.

49 7. THE DIVISION MAY TEMPORARILY WITHHOLD PAYMENTS AND MAY ELECT NOT TO 50 ENTER INTO A SUCCEEDING CONTRACT WITH ANY NEIGHBORHOOD PRESERVATION 51 COMPANY IF THE COMPANY IS NOT IN COMPLIANCE WITH THE CONTRACT OR HAS 52 WITHOUT GOOD CAUSE FAILED TO SUBMIT THE DOCUMENTATION REQUIRED UNDER THE 53 CONTRACT.

54 S 933. PAYMENT TO NEIGHBORHOOD PRESERVATION COMPANIES FOR HOMEOWNER-55 SHIP TECHNICAL ASSISTANCE AND TRAINING. 1. EACH CONTRACT ENTERED INTO 56 WITH A NEIGHBORHOOD PRESERVATION COMPANY SHALL PROVIDE PAYMENT TO THE 1

ACTIVITIES WHICH THE COMPANY HAS PERFORMED.
2. PAYMENT TO NEIGHBORHOOD PRESERVATION COMPANIES PURSUANT TO THIS
ARTICLE SHALL BE RESTRICTED TO SUMS REQUIRED FOR THE PAYMENT OF SALARIES
AND WAGES TO EMPLOYEES OF SUCH COMPANIES AND FEES TO LEGAL CONSULTANTS
RETAINED BY THEM WHO ARE ENGAGED IN RENDERING HOMEOWNERSHIP ASSISTANCE
ACTIVITIES TO THE TARGET POPULATION.

8 3. PAYMENTS SHALL BE MADE BY THE DIVISION TO THE NEIGHBORHOOD PRESER-VATION COMPANY, NOT LESS FREQUENTLY THAN SEMIANNUALLY AT OR PRIOR TO THE 9 10 COMMENCEMENT OF THE CONTRACT, TO COMPENSATE THE COMPANY FOR THE HOMEOWN-ASSISTANCE ACTIVITIES WHICH IT UNDERTAKE 11 ERSHIP SHALL TO PERFORM; 12 PROVIDED THAT WITH RESPECT TO CONTRACTS ENTERED INTO ON OR AFTER JUNE FIRST SUCH PAYMENT SHALL BE MADE BY THE DIVISION BEGIN-13 THIRTIETH. THE 14 NING ON OR AFTER JULY FIRST OF THE FISCAL YEAR FOR WHICH AN APPROPRI-15 ATION IN SUPPORT OF SUCH PAYMENT IS MADE AND PROVIDED FURTHER THAT THE 16 FINAL SUCH PAYMENT TO THE NEIGHBORHOOD PRESERVATION COMPANY SHALL BE MADE NO LATER THAN MARCH THIRTY-FIRST OF SUCH FISCAL YEAR, UNLESS SUCH 17 18 PAYMENT HAS BEEN WITHHELD PURSUANT TO THE PROVISIONS OF SUBDIVISION 19 SEVEN OF SECTION NINE HUNDRED THIRTY-TWO OF THIS ARTICLE.

LEGAL AID AGREEMENTS. A PORTION OF THE FUNDS, NOT TO EXCEED 20 934. S 21 TWENTY PERCENT OF THE APPROPRIATION, FOR THE ACTIVITIES SPECIFIED UNDER 22 SHALL BE DEDICATED, ON A COMPETITIVE BASIS AND BASED ON THIS ARTICLE NEEDS IDENTIFIED BY EACH COMPANY, TO LEGAL AID ORGANIZATIONS WITH ESTAB-23 24 LISHED TIES TO THE NEIGHBORHOOD PRESERVATION COMPANY APPLICANT'S SERVICE 25 AREA FOR THE PROVISION OF LEGAL SERVICES. SUCH IN THE EVENT THAT 26 NOT-FOR-PROFIT LEGAL AID ORGANIZATIONS ARE NOT AVAILABLE, THE NEIGHBOR-27 HOOD PRESERVATION COMPANY SHALL SUBCONTRACT WITH INDIVIDUAL ATTORNEYS OR 28 LAW FIRMS WITH THE APPROVAL OF THE COMMISSIONER.

29 S 935. ANNUAL REPORT TO THE LEGISLATURE. THE COMMISSIONER SHALL SUBMIT AN ANNUAL REPORT TO THE LEGISLATURE ON OR BEFORE DECEMBER THIRTY-FIRST 30 THE IMPLEMENTATION OF THIS ARTICLE. SUCH REPORT SHALL INCLUDE, BUT 31 ON 32 NOT BE LIMITED TO, FOR EACH COMPANY RECEIVING FUNDS UNDER THIS ARTICLE, A DESCRIPTION OF SUCH COMPANY'S CONTRACT AMOUNT, THE SPECIFIC HOMEOWNER-33 ACTIVITIES PERFORMED BY SUCH COMPANY, THE NUMBER OF PERSONS SERVED 34 SHIP 35 BY THE COMPANY AND, IF APPLICABLE, ITS LEGAL AID CONSULTANT AND THE IMPACT OF THE ACTIVITIES PERFORMED. 36

37 S 2. The sum of two million dollars (\$2,000,000), or so much thereof as may be necessary, is hereby appropriated to the state division of 38 39 housing and community renewal out of any moneys in the state treasury in 40 the general fund to the credit of the division of housing and community renewal, not otherwise appropriated, and made immediately available, for 41 the purpose of carrying out the provisions of this act. Such moneys 42 43 shall be payable on the audit and warrant of the comptroller on vouchers certified or approved by the commissioner of the state division of hous-44 45 ing and community renewal in the manner prescribed by law.

46 S 3. This act shall take effect immediately.