2904--B

2009-2010 Regular Sessions

IN SENATE

March 5, 2009

Introduced by Sens. STEWART-COUSINS, ADAMS, HASSELL-THOMPSON, MONTGOM-ERY, ONORATO -- read twice and ordered printed, and when printed to be committed to the Committee on Labor -- reported favorably from said committee and committee to the Committee on Codes -- reported favorably from said committee, ordered to first and second report, ordered to a third reading substituted by A. 215 substitution reconsidered -- recommitted to the Committee on Rules -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Labor in accordance with Senate Rule 6, sec. 8 -- reported favorably from said committee and committed to the Committee on Codes -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the labor law, in relation to making the failure to post a statement of wage rates and supplements subject to prosecution as a misdemeanor and subject to a civil penalty, and requiring maintenance and production on the job site of "sign-in" and "sign-out" sheets upon the request of the fiscal officer

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Subparagraphs (iii) and (iv) of paragraph a of subdivision 3-a of section 220 of the labor law, as amended by chapter 8 of the laws of 2008, are amended to read as follows:

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(iii) The contractor and every sub-contractor shall keep original payrolls or transcripts thereof, subscribed and sworn to or affirmed by him or her as true under the penalties of perjury, setting forth the names and addresses and showing for each worker, laborer, or mechanic the hours and days worked, the occupations worked, the hourly wage rates paid and the supplements paid or provided. Where the contractor or sub-contractor maintains no regular place of business in New York state and where the amount of the contract is in excess of twenty-five thousand dollars such payrolls shall be kept on the site of the work. All other

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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contractors or sub-contractors shall produce within five days on the of the work and upon formal order of the commissioner OR FISCAL 3 OFFICER or his or her designated representative such original payrolls transcripts thereof, subscribed and sworn to or affirmed by him or 5 her as true under the penalties of perjury, as may be deemed necessary adequately enforce the provisions of this article. Every contractor, 6 7 and sub-contractor, shall submit to the department of jurisdiction with-8 in thirty days after issuance of its first payroll, and every thirty days thereafter, a transcript of the original payroll record, as provided by this article, subscribed and sworn to or affirmed as true 9 10 under the penalties of perjury. Any person who wilfully fails to file 11 12 such payroll records with the department of jurisdiction shall be guilty of a class E felony. In addition, any person who wilfully fails to file 13 14 such payroll records within the time specified in this subparagraph 15 shall be subject to a civil penalty of up to one thousand dollars per 16 day.

The department of jurisdiction shall be required to collect and (iv) maintain such payroll records at the times specified in subparagraph (iii) of this paragraph. The original payrolls or transcripts shall be preserved by the department of jurisdiction for five years from the date of completion of the work on the awarded contract. The department of jurisdiction as herein referred to shall be the department of the state, board or officer in the state, or municipal corporation or commission or board appointed pursuant to law, whose duty it is to prepare or direct the preparation of the plans and specifications for a public EVERY CONTRACTOR AND SUB-CONTRACTOR, REGARDLESS OF WHETHER SUCH CONTRACTOR OR SUB-CONTRACTOR MAINTAINS A REGULAR PLACE OF BUSINESS SHALL MAINTAIN ON THE SITE OF THE WORK, OR ON THE NEW YORK STATE, SITE WHERE WORKERS REPORT TO WORK, ORIGINAL SIGN-IN AND SIGN-OUT OTHER RECORDS REFLECTING THE ACTUAL DATES AND TIMES OF WORK, INCLUD-ING ARRIVAL AND DEPARTURE TIMES, OF ALL LABORERS, WORKERS OR MECHANICS THE PUBLIC WORK, AND THE OCCUPATION IN WHICH THEY WORKED EMPLOYED ON DURING SUCH TIMES, AND SHALL PRODUCE SUCH RECORDS ON THE WORK, OR ON THE SITE WHERE WORKERS REPORT TO WORK, IMMEDIATELY, UNLESS ADDITIONAL TIME IS GRANTED FOR GOOD CAUSE SHOWN, UPON RECEIPT THE FISCAL OFFICER TO PRODUCE SUCH RECORDS. Each department REOUEST BY of jurisdiction shall designate in writing an individual employed by such department responsible for the receipt, collection and review for facial validity of payrolls. Said designation shall be filed with the fiscal officer and posted in a conspicuous location at the project site. the designated individual cannot perform the receipt, collection and review of certified payrolls duties as indicated above, for any reason, including but not limited to reassignment, promotion or separation from employment, the department of jurisdiction must immediately designate another individual employed by such department to fulfill such responsi-In the event that a department of jurisdiction fails to name an individual responsible for the receipt, collection and review for facial validity of payrolls, as set forth above, then the individual so responsible shall be the individual who is the chief policy-making individual of such department of jurisdiction.

- S 2. Paragraph c of subdivision 3-a of section 220 of the labor law, as added by chapter 137 of the laws of 1985, is amended to read as follows:
- c. The fiscal officer may require any person or corporation performing such public work to file with the fiscal officer within ten days of receipt of said request, payroll records, sworn to as to their validity

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and accuracy, [requested by the fiscal officer] OR OTHER RECORDS WHOSE MAINTENANCE OR PRODUCTION IS REQUIRED PURSUANT TO PARAGRAPH A OF THIS 3 SUBDIVISION, for said public work or for any public or private work performed by said person or corporation during the same period of time as said public work. In the event said person or corporation fails 5 6 provide the requested information within the allotted ten days OR FAILS 7 TO PRODUCE RECORDS AS REQUIRED PURSUANT TO PARAGRAPH A OF THIS SUBDIVI-8 SION, the fiscal officer shall, within fifteen days, order the depart-9 ment of jurisdiction to immediately withhold from payment to said person 10 or corporation up to twenty-five percent of the amount, not to 11 one hundred thousand dollars, to be paid to said person or corporation under the terms of the contract pursuant to which said public work is 12 being performed. Said amount withheld shall be immediately released upon 13 14 receipt by the department of jurisdiction of a notice from the fiscal 15 officer indicating that the request for records had been satisfied.

S 3. Subdivision 7 of section 220 of the labor law, as amended by chapter 7 of the laws of 2008, is amended to read as follows:

7. Compliance investigations. The fiscal officer as herein defined shall on a verified complaint in writing of any person interested or of any employee organization pursuant to subdivision eight-d of this section, and may on his own initiative cause a compliance investigation be made to determine whether the contractor or a subcontractor has paid the prevailing rate of wages and prevailing practices for supplements in the same trade or occupation in the locality within the state where such public work is being performed, [or] the hours performed by the [workmen] WORKERS, laborers and mechanics employed on such public work, [or both] HAS POSTED A LEGIBLE STATEMENT OF ALL RATES AND SUPPLEMENTS AS REQUIRED PURSUANT TO PARAGRAPH A OF SUBDIVISION THREE-A OF THIS SECTION OR HAS FAILED TO MAINTAIN OR PRODUCE RECORDS AS REQUIRED PURSUANT TO PARAGRAPH A OF SUBDIVISION THREE-A OF THIS SECTION. The fiscal officer or his agents, examiners and inspectors may examine cause to be examined the books and records pertaining to the rate of wages paid and supplements provided to the laborers, [workmen] and mechanics on said public work [and], the hours of labor performed by such laborers, [workmen] WORKERS and mechanics on said public work AND THE POSTING OF A LEGIBLE STATEMENT, IN A PROMINENT AND ACCESSIBLE THE SITE OF SAID PUBLIC WORK, OF ALL WAGE RATES AND SUPPLEMENTS AS SPECIFIED IN THE CONTRACT TO BE PAID OR PROVIDED, AS THE CASE MAY BE, THE VARIOUS CLASSES OF MECHANICS, WORKERS OR LABORERS EMPLOYED ON SAID PUBLIC WORK. The fiscal officer in such investigation shall deemed to be acting in a judicial capacity, and shall have the right to issue subpoenas, administer oaths and examine witnesses. The enforcement of a subpoena issued under this section shall be regulated by the civil practice law and rules. Such fiscal officer shall make either an order, determination or any other disposition, including but not limited to an agreed upon settlement and/or stipulation, within six months from the date of filing of such verified complaint, and where a compliance investigation is made without the filing of a verified complaint, within months from the date a compliance investigation is initiated by such fiscal officer. Upon the making of said order or determination, or upon arriving at such agreed upon settlement and/or stipulation, a copy thershall be sent by certified mail, return receipt requested, by the fiscal officer: (i) to the person and employee organization, if any, who or which initiated the complaint, (ii) to the person or corporation, if any, against whom the complaint was brought, and (iii) where a compli-

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ance investigation is made without the filing of a complaint, to the person who or which was the subject of the compliance investigation.

S 4. The second undesignated paragraph of subdivision 8 of section 220 of the labor law, as amended by chapter 7 of the laws of 2008, is amended to read as follows:

In addition to directing payment of wages or supplements including interest found to be due, such order may direct payment of a further sum as a civil penalty in an amount not exceeding twenty-five percent of the total amount found to be due. In assessing the amount of the penalty, due consideration shall be given to the size of the employer's business, the good faith of the employer, the gravity of the violation, the history of previous violations and the failure to comply with recordkeeping other non-wage requirements. IN THE EVENT THAT A CONTRACTOR OR SUB-CONTRACTOR ON PUBLIC WORKS IS FOUND TO HAVE WILLFULLY FAILED TO POST ALL WAGE RATES AND SUPPLEMENTS OR TO MAINTAIN OR PRODUCE RECORDS AS REQUIRED BY SUBDIVISION THREE-A OF THIS SECTION, SUCH A VIOLATION SHALL CONSTI-AND THE FISCAL OFFICER MAY ENTER AN ORDER A WILLFUL VIOLATION, DIRECTING SUCH CONTRACTOR OR SUB-CONTRACTOR TO PAY A SUM AS PENALTY IN AN AMOUNT OF NOT MORE THAN FIVE HUNDRED DOLLARS FOR THE FIRST SUCH NONCOMPLIANCE AND A SUM AS A CIVIL PENALTY IN AN AMOUNT OF NOT MORE ONE THOUSAND DOLLARS FOR EACH SUBSEQUENT NONCOMPLIANCE. SUCH CIVIL PENALTY SHALL NOT BE IMPOSED IF SUCH CONTRACTOR OR SUB-CONTRACTOR PAYS A FINE IMPOSED PURSUANT TO A MISDEMEANOR CONVICTION PURSUANT TO SUBDIVI-THREE-A OF THIS SECTION. Where the fiscal officer is the commissioner, the penalty shall be paid to the commissioner for deposit in the state treasury. Where the fiscal officer is a city comptroller or other analogous officer, the penalty shall be paid to said officer for deposit in the city treasury.

- S 5. Subparagraph 1 of paragraph a of subdivision 2 of section 220-b of the labor law, as amended by chapter 547 of the laws of 1998, is amended to read as follows:
- (1) When any interested person shall file a written complaint with the fiscal officer, as herein defined, alleging unpaid wages or supplements due for labor performed on a public improvement for which a contract has been entered into, and said labor is alleged to have been performed within the two-year period immediately preceding the date of the filing of said complaint, or if, on the fiscal officer's own initiative, unpaid wages or supplements appear to be due, OR IF THE CONTRACTOR OR SUB-CON-TRACTOR HAS FAILED TO POST A LEGIBLE STATEMENT OF WAGES OR TO MAINTAIN OR PROVIDE RECORDS AS REQUIRED BY SUBDIVISION THREE-A OF SECTION TWO HUNDRED TWENTY OF THIS ARTICLE, the fiscal officer shall immediately so notify the financial officer of the civil division interested, or, there are insufficient moneys still due to the contractor or subcontractor to satisfy said wages and supplements, including interest and penalty, the financial officer of another civil division which has entered or subsequently enters into a public improvement contract with the contracor subcontractor, who shall withhold from any payment due or earned subcontractor executing any public improvements, to satisfy said wages and supplements, including the contractor or sufficient moneys interest at the rate provided herein, and any civil penalty that may be assessed as provided herein, pending a final determination. The financial officer shall immediately confirm in writing to the fiscal officer the amount of money withheld.
- S 6. Subparagraph 1 of paragraph b of subdivision 3 of section 220-b of the labor law, as amended by chapter 241 of the laws of 2002, is amended to read as follows:

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1 When two final determinations have been rendered against a contractor, subcontractor, successor, or any substantially-owned affiliated entity of the contractor or subcontractor, any of the partners if the contractor or subcontractor is a partnership, any officer of the contractor or subcontractor who knowingly participated in the violation of this article, any of the shareholders who own or control at least ten 7 per centum of the outstanding stock of the contractor or subcontractor or any successor within any consecutive six-year period determining that such contractor, subcontractor, successor, or any substantially-owned 9 10 affiliated entity of the contractor or subcontractor, any of the part-11 or any of the shareholders who own or control at least ten per centum of the outstanding stock of the contractor or subcontractor, any 12 13 officer of the contractor or subcontractor who knowingly participated in 14 the violation of this article has wilfully failed to pay the prevailing 15 rate of wages or to provide supplements in accordance with this article, 16 whether such failures were concurrent or consecutive and whether or not 17 such final determinations concerning separate public work projects are 18 rendered simultaneously, such contractor, subcontractor, successor, or 19 any substantially-owned affiliated entity of the contractor or subcon-20 tractor, any of the partners if the contractor or subcontractor is a 21 partnership or any of the shareholders who own or control at least ten per centum of the outstanding stock of the contractor or subcontractor, any officer of the contractor or subcontractor who knowingly partic-23 24 ipated in the violation of this article shall be ineligible to submit a 25 bid on or be awarded any public work contract or subcontract with the 26 state, any municipal corporation or public body for a period of years from the second final determination, provided, however, that where 27 28 such final determination involves the falsification of payroll 29 records or the kickback of wages or supplements, the contractor, subcontractor, successor, or any substantially-owned affiliated entity of the 30 contractor or subcontractor, any partner if the contractor or subcon-31 32 tractor is a partnership or any of the shareholders who own or control 33 least ten per centum of the outstanding stock of the contractor or subcontractor, any officer of the contractor or subcontractor who know-34 35 ingly participated in the violation of this article shall be ineligible to submit a bid on or be awarded any public work contract with the 36 37 state, any municipal corporation or public body for a period of five 38 years from the first final determination.

WHEN TWO FINAL DETERMINATIONS HAVE BEEN ENTERED AGAINST ANY OF THE AFOREMENTIONED ENTITIES OR INDIVIDUALS WITHIN ANY CONSECUTIVE SIX-YEAR PERIOD DETERMINING THAT SUCH ENTITY OR INDIVIDUAL HAS WILLFULLY STATEMENT OF WAGES OR HAS WILLFULLY FAILED TO MAINTAIN OR POST A PRODUCE RECORDS AS REQUIRED BY SUBDIVISION THREE-A OF SECTION TWENTY OF THIS ARTICLE, OR WHEN ONE SUCH DETERMINATION HAS BEEN ENTERED DURING THE SAME CONSECUTIVE SIX-YEAR PERIOD AS A FINAL SUCH ENTITY OR INDIVIDUAL HAS WILLFULLY FAILED TO PAY NATION THAT ANY THE PREVAILING RATE OF WAGES OR SUPPLEMENTS INACCORDANCE WITHPUBLIC WORK ARTICLE, AND SUCH DETERMINATIONS CONCERNED SEPARATE CONTRACTS AND WERE NOT CONCURRENT, ANY SUCH ENTITY OR INDIVIDUAL WHO PARTICIPATED IN SUCH FAILURE SHALL BE INELIGIBLE TO SUBMIT A KNOWINGLY BID ON OR BE AWARDED ANY PUBLIC WORK CONTRACT OR SUBCONTRACT WITH STATE, ANY MUNICIPAL CORPORATION OR PUBLIC BODY FOR A PERIOD OF FIVE YEARS FROM THE DATE OF THE SECOND FINAL DETERMINATION.

S 7. Subdivision 6 of section 231 of the labor law, as added by chapter 777 of the laws of 1971, is amended to read as follows:

- 6. No later than the first day upon which work on said contract is performed by any employee, the contractor shall post in a prominent and accessible place on the site of the work a legible statement of the wages to be paid to the [workmen] WORKERS employed thereon. ANY CONTRACTOR WHO IS FOUND TO HAVE WILLFULLY FAILED TO POST SUCH STATEMENT SHALL BE GUILTY OF A MISDEMEANOR, WHICH UPON CONVICTION THEREOF, SHALL BE PUNISHABLE BY A FINE OF NOT LESS THAN FIVE HUNDRED DOLLARS NOR MORE THAN ONE THOUSAND DOLLARS FOR EACH OFFENSE.
- S 8. Subdivision 1 of section 233 of the labor law, as added by chapter 777 of the laws of 1971, is amended to read as follows:
- 1. In all cases where service work is being performed pursuant to a contract therefor, the contractor shall keep original payrolls or transcripts thereof, subscribed and confirmed by him as true, under penalties of perjury, showing the hours and days worked by each employee, the craft, trade or occupation at which he was employed, and the wages paid. EVERY CONTRACTOR SHALL MAINTAIN ORIGINAL SIGN-IN AND SIGN-OUT SHEETS OR OTHER RECORDS REFLECTING THE ACTUAL DATES AND TIMES OF WORK, INCLUDING ARRIVAL AND DEPARTURE TIMES, OF ALL BUILDING SERVICE EMPLOYEES EMPLOYED ON THE SITE OF THE WORK, OR ON THE SITE WHERE WORKERS REPORT TO WORK, AND SHALL PRODUCE SUCH RECORDS AT THE WORK SITE OR ON THE SITE WHERE WORKERS REPORT TO WORK, IMMEDIATELY, UNLESS ADDITIONAL TIME IS GRANTED FOR GOOD CAUSE SHOWN, UPON RECEIPT OF A REQUEST BY THE FISCAL OFFICER TO PRODUCE SUCH RECORDS.
- S 9. Paragraph (c) of subdivision 1 of section 234 of the labor law, as added by chapter 777 of the laws of 1971, is amended to read as follows:
- (c) to examine the books, documents and records pertaining to the wages paid to, and the hours of work performed by, service employees, AND TO REQUIRE THE IMMEDIATE PRODUCTION OF RECORDS REQUIRED TO BE MAINTAINED PURSUANT TO SUBDIVISION ONE OF SECTION TWO HUNDRED THIRTY-THREE OF THIS ARTICLE;
- S 10. Subdivision 1 of section 235 of the labor law, as added by chapter 777 of the laws of 1971, is amended to read as follows:
- 1. Whenever the fiscal officer has reason to believe that a service employee has been paid less than the wages stipulated in the contract, or if such contract has no wage schedule attached thereto and the fiscal officer has reason to believe that a service employee has been paid less than the wages prevailing for his craft, trade or occupation, THAT A CONTRACTOR HAS FAILED TO POST WAGES AS REQUIRED BY SUBDIVISION SIX OF SECTION TWO HUNDRED THIRTY-ONE OF THIS ARTICLE OR FAILED TO MAINTAIN OR PRODUCE RECORDS AS REQUIRED BY SECTION TWO HUNDRED THIRTY-THREE OF THIS ARTICLE, the fiscal officer may, and upon receipt of a written complaint from an employee employed thereon, shall conduct a special investigation to determine the facts relating thereto.
- S 11. Subdivision 7 of section 235 of the labor law, as amended by chapter 547 of the laws of 1998, is amended to read as follows:
- When, pursuant to the provisions of this section, two final orders have been entered against a contractor, subcontractor, successor, or any substantially-owned affiliated entity of the contractor or subcontrac-any of the partners if the contractor or subcontractor is a part-nership, any of the five largest shareholders of the contractor subcontractor, any officer of the contractor or subcontractor who know-ingly participated in the violation of this article within any consec-utive six-year period determining that such contractor or subcontractor and/or its successor, substantially-owned affiliated entity of the contractor or subcontractor, any of the partners or any of the five

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largest shareholders of the contractor or subcontractor, any officer of the contractor or subcontractor who knowingly participated in the 3 violation of this article has willfully failed to pay the prevailing wages in accordance with the provisions of this article, whether such 5 failures were concurrent or consecutive and whether or not such final 6 determinations concerning separate public building service contracts are 7 rendered simultaneously, such contractor, subcontractor, successor, and 8 if the contractor, subcontractor, successor, or any substantially-owned affiliated entity of the contractor or subcontractor, any of the part-9 10 ners if the contractor or subcontractor is a partnership, or any of the 11 five largest shareholders of the contractor or subcontractor, any offi-12 cer of the contractor or subcontractor who knowingly participated in the 13 violation of this article, or any successor is a corporation, any offi-14 cer of such corporation who knowingly participated in such failure, 15 shall be ineligible to submit a bid on or be awarded any public building service work for a period of five years from the date of the second 16 17 order, provided, however, that where any such final order involves the 18 falsification of payroll records or the kickback of wages, the contrac-19 tor, subcontractor, successor, substantially-owned affiliated entity of 20 the contractor or subcontractor, any partner if the contractor or subcontractor is a partnership or any of the five largest shareholders 21 22 of the contractor or subcontractor, any officer of the contractor or 23 subcontractor who knowingly participated in the violation of this arti-24 cle shall be ineligible to submit a bid on or be awarded any public 25 building service contract or subcontract with the state, any municipal 26 corporation or public body for a period of five years from the date of 27 the first final order.

FINAL DETERMINATIONS HAVE BEEN ENTERED AGAINST ANY OF THE TWO AFOREMENTIONED ENTITIES OR INDIVIDUALS WITHIN ANY CONSECUTIVE PERIOD DETERMINING THAT SUCH ENTITY OR INDIVIDUAL HAS WILLFULLY FAILED TO POST A STATEMENT OF WAGES AS REQUIRED BY SUBDIVISION SIX OF HUNDRED THIRTY-ONE OF THIS ARTICLE OR HAS WILLFULLY FAILED TO MAIN-TAIN OR PRODUCE RECORDS AS REQUIRED BY SECTION TWO HUNDRED THIS ARTICLE, OR WHEN ONE SUCH DETERMINATION HAS BEEN ENTERED DURING THE SAME CONSECUTIVE SIX-YEAR PERIOD AS A FINAL DETERMINATION ENTITY OR INDIVIDUAL HAS WILLFULLY FAILED TO PAY THE PREVAILING RATE OF WAGES OR SUPPLEMENTS IN ACCORDANCE WITH THIS ARTICLE, AND SUCH DETERMINATIONS CONCERNED SEPARATE BUILDING CONTRACTS AND WERE NOT CONCURRENT, ANY SUCH ENTITY OR INDIVIDUAL WHO KNOWINGLY PARTICIPATED SHALL BE INELIGIBLE TO SUBMIT A BID ON OR BE AWARDED ANY FAILURE PUBLIC BUILDING SERVICE CONTRACT OR SUBCONTRACT WITH THE STATE, MUNICIPAL CORPORATION OR PUBLIC BODY FOR A PERIOD OF FIVE YEARS FROM THE THE SECOND FINAL ORDER. Nothing in this subdivision shall be OF construed as affecting any provision of any other law or relating to the awarding of public contracts.

S 12. This act shall take effect on the one hundred eightieth day after it shall have become a law.