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Cal. No. 392

2009-2010 Regular Sessions

IN ASSEMBLY

February 17, 2009

- Introduced by M. of A. V. LOPEZ, LENTOL, MILLMAN, CYMBROWITZ, GOTTFRIED, KAVANAGH -- Multi-Sponsored by -- M. of A. ABBATE, BENJAMIN, COLTON, GLICK, JACOBS, ORTIZ, PERRY, ROSENTHAL -- read once and referred to the Committee on Housing -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -reported from committee, advanced to a third reading, amended and ordered reprinted, retaining its place on the order of third reading -- reported from committee, advanced to a third reading, amended and ordered reprinted, retaining its place on the order of third reading
- AN ACT to amend the multiple dwelling law, in relation to interim multiple dwellings in a city of more than one million persons and to amend chapter 349 of the laws of 1982, amending the multiple dwelling law relating to legalization of interim multiple dwellings in cities over one million, in relation to the effectiveness of such chapter

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Section 281 of the multiple dwelling law is amended by 2 adding a new subdivision 5 to read as follows:

3 5. NOTWITHSTANDING THE PROVISIONS OF PARAGRAPHS (I), (III) AND (IV) OF 4 SUBDIVISION TWO OF THIS SECTION, BUT SUBJECT TO PARAGRAPHS (I) AND (II) 5 OF SUBDIVISION ONE OF THIS SECTION AND PARAGRAPH (II) OF SUBDIVISION TWO 6 OF THIS SECTION, THE TERM "INTERIM MULTIPLE DWELLING" SHALL INCLUDE 7 BUILDINGS, STRUCTURES OR PORTIONS THEREOF THAT ARE LOCATED IN A CITY OF 8 MORE THAN ONE MILLION PERSONS WHICH WERE OCCUPIED FOR RESIDENTIAL 9 RESIDENCE OR HOME OF ANY TWO OR MORE FAMILIES LIVING PURPOSES AS THEINDEPENDENTLY FROM ONE ANOTHER FOR A PERIOD OF TWELVE CONSECUTIVE MONTHS 10 DURING THE PERIOD COMMENCING JANUARY FIRST, TWO THOUSAND 11 EIGHT, AND DECEMBER THIRTY-FIRST, TWO THOUSAND NINE. 12 A REDUCTION IN THE ENDING 13 NUMBER OF OCCUPIED RESIDENTIAL UNITS IN A BUILDING AFTER MEETING THE AFOREMENTIONED TWELVE CONSECUTIVE MONTH REOUIREMENT SHALL NOT ELIMINATE 14 THE PROTECTIONS OF THIS SECTION FOR ANY REMAINING RESIDENTIAL OCCUPANTS 15

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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QUALIFIED FOR SUCH PROTECTIONS. NON-RESIDENTIAL SPACE IN A BUILDING AS OF THE EFFECTIVE DATE OF THIS SUBDIVISION SHALL BE OFFERED FOR RESIDEN-TIAL USE ONLY AFTER THE OBTAINING OF A RESIDENTIAL CERTIFICATE OF OCCU-PANCY FOR SUCH SPACE AND SUCH SPACE SHALL BE EXEMPT FROM THIS ARTICLE, EVEN IF A PORTION OF SUCH BUILDING MAY BE AN INTERIM MULTIPLE DWELLING. S 2. Section 282 of the multiple dwelling law, as added by chapter 349 of the laws of 1982, is amended to read as follows:

8 S 282. Establishment of special loft unit. In order to resolve complaints of owners of interim multiple dwellings and of residential 9 10 occupants of such buildings qualified for the protection of this arti-11 cle, and to act upon hardship applications made pursuant to this arti-12 cle, a special loft unit referred to herein as the "loft board" shall be established which shall consist of from four to nine members represen-13 14 tative of the public, the real estate industry, loft residential 15 tenants, and loft manufacturing interests, and a chairperson, all to be 16 appointed by the mayor of the municipality and to serve such terms as he 17 may designate. The compensation of the members of the loft board shall 18 be fixed by the mayor. The members of the loft board shall not be 19 considered employees of the state or the municipality, provided, howev-20 er, that state or municipal employees or officers may be named to the 21 loft board. The mayor shall establish the loft board within ninety days 22 effective date of [the act which added this article] CHAPTER of the THREE HUNDRED FORTY-NINE OF THE LAWS OF NINETEEN HUNDRED EIGHTY-TWO. 23 The loft board shall have such office and staff as shall be necessary to 24 25 carry out functions conferred upon it and may request and receive 26 assistance from any state or municipal agency or department. The loft board shall have the following duties: (a) the determination of interim 27 multiple dwelling status and other issues of coverage pursuant to this 28 29 article; (b) the resolution of all hardship appeals brought under this 30 article; (c) the determination of any claim for rent adjustment under this article by an owner or tenant; (d) the issuance, after a public 31 32 hearing, and the enforcement of rules and regulations governing minimum 33 housing maintenance standards in interim multiple dwellings (subject to 34 the provisions of this chapter and any local building code), rent adjustments prior to legalization, compliance with this article and the 35 hearing of complaints and applications made to it pursuant to this arti-36 37 cle; and (e) determination of controversies arising over the fair market 38 value of a residential tenant's fixtures or reasonable moving expenses. 39 The violation of any rule or regulation promulgated by the loft board 40 shall be punishable by a civil penalty determined by the loft board not exceed one thousand dollars which may be recovered by the munici-41 to 42 pality by a proceeding in any court of competent jurisdiction. The loft 43 board may charge and collect reasonable fees in the execution of its 44 responsibilities. The loft board may administer oaths, take affidavits, 45 hear testimony, and take proof under oath at public or private hearings. S 3. Subdivision 1 of section 284 of the multiple dwelling law, 46 as 47 amended by section 2 of part BB of chapter 85 of the laws of 2002, para-48 graph (v) as amended by section 2 of part PP-1 of chapter 57 of the laws of 2008, is amended to read as follows: 49

50 The owner of an interim multiple dwelling (A) shall file an 1. (i) alteration application within nine months from the effective date of 51 [the act which added this article] CHAPTER THREE HUNDRED FORTY-NINE OF 52 53 THE LAWS OF NINETEEN HUNDRED EIGHTY-TWO, and (B) shall take all reason-54 able and necessary action to obtain an approved alteration permit within 55 twelve months from such effective date, and (C) shall achieve compliance 56 with the standards of safety and fire protection set forth in article

seven-B of this chapter for the residential portions of the building 1 2 within eighteen months from obtaining such alteration permit or eighteen 3 months from such effective date, whichever is later, and (D) shall take all reasonable and necessary action to obtain a certificate of occupancy 4 5 as a class A multiple dwelling for the residential portions of the 6 building or structure within thirty-six months from such effective date. 7 The loft board may, upon good cause shown, and upon proof of compliance 8 with the standards of safety and fire protection set forth in article seven-B of this chapter, twice extend the time of compliance with the 9 10 requirement to obtain a residential certificate of occupancy for periods 11 not to exceed twelve months each.

(ii) An owner of an interim multiple dwelling who has not complied 12 13 with the requirements of paragraph (i) of this subdivision by the effec-14 tive date of [the chapter of the laws of nineteen hundred ninety-two 15 which added this paragraph] CHAPTER TWO HUNDRED TWENTY-SEVEN OF THE LAWS NINETEEN HUNDRED NINETY-TWO shall hereafter be deemed in compliance 16 OF 17 with this subdivision provided that such owner files an alteration application by October first, nineteen hundred ninety-two, takes all 18 reasonable and necessary action to obtain an approved alteration permit 19 20 by October first, nineteen hundred ninety-three, achieves compliance 21 with the standards of safety and fire protection set forth in article 22 seven-B of this chapter for the residential portions of the building by April first, nineteen hundred ninety-five, or within eighteen months from obtaining an approved alteration permit, whichever is later, and 23 24 25 takes all reasonable and necessary action to obtain a certificate of 26 occupancy as a class A multiple dwelling for the residential portions of 27 the building or structure by October first, nineteen hundred ninety-five within six months from achieving compliance with the aforementioned 28 or 29 standards for the residential portions of the building, whichever is 30 later.

(iii) An owner of an interim multiple dwelling who has not complied 31 32 with the requirements of paragraph (i) or (ii) of this subdivision by 33 the effective date of [the chapter of the laws of nineteen hundred ninety-six which added this paragraph] CHAPTER THREE HUNDRED NINE OF THE 34 35 LAWS OF NINETEEN HUNDRED NINETY-SIX shall hereafter be deemed in compliance with this subdivision provided that such owner files an alteration 36 37 application by October first, nineteen hundred ninety-six, takes all reasonable and necessary action to obtain an approved alteration permit 38 39 by October first, nineteen hundred ninety-seven, achieves compliance 40 with the standards of safety and fire protection set forth in article seven-B of this chapter for the residential portions of the building by 41 April first, nineteen hundred ninety-nine or within eighteen months from 42 43 obtaining an approved alteration permit whichever is later, and takes 44 all reasonable and necessary action to obtain a certificate of occupancy 45 a class A multiple dwelling for the residential portions of the as building or structure by June thirtieth, nineteen hundred ninety-nine or 46 47 within three months from achieving compliance with the aforementioned 48 standards for the residential portions of the building, whichever is 49 later.

(iv) An owner of an interim multiple dwelling who has not complied with the requirements of paragraph (i), (ii) or (iii) of this subdivision by the effective date of this paragraph as provided in chapter four hundred fourteen of the laws of nineteen hundred ninety-nine which added this paragraph shall hereafter be deemed in compliance with this subdivision provided that such owner files an alteration application by September first, nineteen hundred ninety-nine, takes all reasonable and

necessary action to obtain an approved alteration permit by March first, 1 2 thousand, achieves compliance with the standards of safety and fire two 3 protection set forth in article seven-B of this chapter for the residen-4 tial portions of the building by May first, two thousand two or within 5 twelve months from obtaining an approved alteration permit whichever is 6 later, and takes all reasonable and necessary action to obtain a certif-7 icate of occupancy as a class A multiple dwelling for the residential 8 portions of the building or structure by May thirty-first, two thousand 9 two or within one month from achieving compliance with the aforemen-10 tioned standards for the residential portions of the building, whichever 11 is later.

12 (v) An owner of an interim multiple dwelling who has not complied with 13 the requirements of paragraph (i), (ii), (iii) or (iv) of this subdivi-14 sion by the effective date of this paragraph as provided in chapter 15 eighty-five of the laws of two thousand two shall hereafter be deemed in 16 compliance with this subdivision provided that such owner filed an 17 alteration application by September first, nineteen hundred ninety-nine, took all reasonable and necessary action to obtain an approved alter-18 19 ation permit by March first, two thousand, achieves compliance with the 20 standards of safety and fire protection set forth in article seven-B of 21 this chapter for the residential portions of the building by May first, 22 [ten] TWELVE or within twelve months from obtaining an thousand two 23 approved alteration permit whichever is later, and takes all reasonable 24 and necessary action to obtain a certificate of occupancy as a class A 25 multiple dwelling for the residential portions of the building or struc-26 ture by May thirty-first, two thousand [ten] TWELVE or within one month from achieving compliance with the aforementioned standards for the 27 residential portions of the building, whichever is later. 28

29 (vi) NOTWITHSTANDING THE PROVISIONS OF PARAGRAPHS (I) THROUGH (V)OF SUBDIVISION THE OWNER OF AN INTERIM MULTIPLE DWELLING MADE SUBJECT 30 THIS TO THIS ARTICLE BY SUBDIVISION FIVE OF SECTION TWO HUNDRED EIGHTY-ONE OF 31 THIS ARTICLE (A) SHALL FILE AN ALTERATION APPLICATION WITHIN NINE MONTHS 32 33 FROM THE EFFECTIVE DATE OF THE CHAPTER OF THE LAWS OF TWO THOUSAND TEN 34 WHICH AMENDED THIS SUBPARAGRAPH, AND (B) SHALL TAKE ALL REASONABLE AND NECESSARY ACTION TO OBTAIN AN APPROVED ALTERATION PERMIT WITHIN 35 TWELVE FROM SUCH EFFECTIVE DATE, AND (C) SHALL ACHIEVE COMPLIANCE WITH 36 MONTHS 37 THE STANDARDS OF SAFETY AND FIRE PROTECTION SET FORTH IN ARTICLE SEVEN-B 38 OF THIS CHAPTER FOR THE RESIDENTIAL PORTIONS OF THE BUILDING WITHIN 39 EIGHTEEN MONTHS FROM OBTAINING SUCH ALTERATION PERMIT OR EIGHTEEN MONTHS 40 WHICHEVER IS LATER, AND (D) SHALL TAKE ALL FROM SUCH EFFECTIVE DATE, REASONABLE AND NECESSARY ACTION TO OBTAIN A CERTIFICATE OF OCCUPANCY 41 AS A CLASS A MULTIPLE DWELLING FOR THE RESIDENTIAL PORTIONS OF THE BUILDING 42 43 OR STRUCTURE WITHIN THIRTY-SIX MONTHS FROM SUCH EFFECTIVE DATE. THE LOFT BOARD MAY, UPON GOOD CAUSE SHOWN, AND UPON PROOF OF COMPLIANCE WITH THE 44 45 STANDARDS OF SAFETY AND FIRE PROTECTION SET FORTH IN ARTICLE SEVEN-B OF TWICE EXTEND THE TIME OF COMPLIANCE WITH THE REQUIREMENT 46 THIS CHAPTER, 47 TO OBTAIN A RESIDENTIAL CERTIFICATE OF OCCUPANCY FOR PERIODS NOT TO 48 EXCEED TWELVE MONTHS EACH.

49 (VII) An owner who is unable to satisfy any requirement specified in 50 paragraph (ii), (iii), (iv) [or], (v), OR (VI) of this subdivision for 51 reasons beyond his/her control, including, but not limited to, a requirement to obtain a certificate of appropriateness for modification 52 53 of a landmarked building, a need to obtain a variance from a board of 54 standards and appeals, or the denial of reasonable access to a residen-55 tial unit as required by paragraph [(x)] (XI) of this subdivision, may 56 apply to the loft board for an extension of time to meet the requirement specified in paragraph (ii), (iii), (iv) [or], (v), OR (VI) of this subdivision. The loft board may grant an extension of time to meet a requirement specified in paragraph (ii), (iii), (iv) [or], (v), OR (VI) of this subdivision provided that the owner demonstrates that he/she has made good faith efforts to satisfy the requirements.

6 [(vii)] (VIII) If there is a finding by the loft board that an owner 7 has failed to satisfy any requirement specified in [paragraphs] PARA-8 GRAPH (i), (ii), (iii), (iv) [and], (v), OR (VI) of this subdivision, 9 such owner shall be subject to all penalties set forth in article eight 10 of this chapter.

11 In addition to the penalties provided in article eight [(viii)] (IX) 12 of this chapter, if there is a finding by the loft board that an owner 13 failed to satisfy any requirement specified in [paragraphs] PARAhas 14 GRAPH (i), (ii), (iii), (iv) [and], (v), OR (VI) of this subdivision, а 15 court may order specific performance to enforce the provisions of this 16 article upon the application of three occupants of separate residential 17 units, qualified for the protection of this article, or upon the appli-18 cation of the municipality.

[(ix)] (X) If, as a consequence of an owner's unlawful failure to 19 20 comply with the provisions of [paragraphs] PARAGRAPH (i), (ii), (iii), 21 (iv) [and], (v), OR (VI) of this subdivision, any residential occupant 22 qualified for protection pursuant to this article is required to vacate 23 his or her unit as a result of a municipal vacate order, such occupant 24 may recover from the owner the fair market value of any improvements 25 made by such tenant and reasonable moving costs. Any vacate order issued 26 as to such unit by a local government shall be deemed an order to the 27 owner to correct the non-compliant conditions, subject to the provisions 28 this article. Furthermore, when such correction has been made, such of 29 occupant shall have the right to re-occupy his or her unit and shall be 30 entitled to all applicable tenant protections of this article.

[(x)] (XI) The occupants of a building shall, upon appropriate notice 31 32 regarding the timing and scope of the work required, afford the owner 33 reasonable access to their units so that the work necessary for compliance with this article can be carried out. Access shall also be afforded, upon reasonable prior notice, for the purpose of inspecting 34 35 and surveying units as may be required to comply with the provisions of 36 37 this article and article seven-B of this chapter. Failure to comply with 38 an order of the loft board regarding access shall be grounds for 39 eviction of a tenant.

40 S 4. Subdivision 2 of section 285 of the multiple dwelling law, as 41 amended by chapter 466 of the laws of 1987, is amended to read as 42 follows:

43 2. Notwithstanding any other provision of this article, an owner may 44 apply to the loft board for exemption of a building or portion thereof 45 from this article on the basis that compliance with this article in obtaining a legal residential certificate of occupancy would cause an 46 47 unjustifiable hardship either because: (i) it would cause an unreason-48 ably adverse impact on a non-residential conforming use tenant within 49 the building or[,] (ii) the cost of compliance renders legal residential 50 conversion infeasible. Residential and other tenants shall be given not 51 less than sixty days notice in advance of the hearing date for such application. If the loft board approves such application, the building 52 or portion thereof shall be exempt from this article, and may be 53 converted to non-residential conforming uses, provided, however, that 54 55 the owner shall, as a condition of approval of such application, agree 56 to file an irrevocable recorded covenant in form satisfactory to the

loft board enforceable for fifteen years by the municipality, that the 1 2 building will not be re-converted to residential uses during such time. 3 standard for granting such hardship application for a building or The portion thereof shall be as follows: (a) the loft board shall only grant 4 5 the minimum relief necessary to relieve any alleged hardship with the 6 understanding if compliance is reasonably possible it should be achieved 7 even if it requires alteration of units, relocation of tenants to vacant 8 space within the building, re-design of space or application for a nonuse-related variance, special permit, minor modification or administra-9 10 tive certification; (b) self-created hardship shall not be allowed; (C) 11 the test for cost infeasibility shall be that of a reasonable return on 12 the owner's investment not maximum return on investment; (d) the test unreasonably adverse impact on a non-residential conforming use 13 for 14 shall be whether residential conversion would necessitate tenant 15 displacement. Such hardship applications shall be submitted to the loft board within nine months of the establishment of the loft board (or, in 16 17 case of interim multiple dwellings referred to in subdivision four the of section two hundred eighty-one of this [chapter] ARTICLE, within nine 18 19 months of the effective date of [that] SUCH subdivision FOUR OR IN THE 20 INTERIM MULTIPLE DWELLINGS MADE SUBJECT TO THIS ARTICLE BY CASE OF 21 SUBDIVISION FIVE OF SECTION TWO HUNDRED EIGHTY-ONE OF THIS ARTICLE, 22 WITHIN NINE MONTHS OF THE EFFECTIVE DATE OF SUCH SUBDIVISION FIVE), but 23 shall not be considered, absent a waiver by the loft board, unless the owner has also filed an alteration application. In determination of any 24 25 such hardship application, the loft board may demand such information as 26 it deems necessary. In approving any such hardship application, the loft board may fix reasonable terms and conditions for the vacating of resi-27 28 dential occupancy.

S 5. Subparagraphs (A) and (B) of paragraph (ii) and paragraph (iii) of subdivision 2 of section 286 of the multiple dwelling law, subparagraphs (A) and (B) of paragraph (ii) as amended by section 3 of part BB of chapter 85 of the laws of 2002 and paragraph (iii) as amended by chapter 414 of the laws of 1999, are amended to read as follows:

(A) Upon the owners' filing of an alteration application, as required by paragraph (ii), (iii), (iv) [or], (v), OR (VI) of subdivision one of section two hundred eighty-four of this article, an adjustment equal to six percent of the rent in effect at the time the owner files the alteration application.

(B) Upon obtaining an alteration permit, as required by paragraph (ii), (iii), (iv) [or], (v), OR (VI) of subdivision one of section two hundred eighty-four of this article, an adjustment equal to eight percent of the rent in effect at the time the owner obtains the alteration permit.

(iii) Any rent adjustments pursuant to paragraph (ii) of this subdivision shall not apply to units which were rented at market value after
June twenty-first, nineteen hundred eighty-two and prior to June twenty-first, nineteen hundred ninety-two. THIS PARAGRAPH SHALL NOT APPLY
TO UNITS MADE SUBJECT TO THIS ARTICLE BY SUBDIVISION FIVE OF SECTION TWO
HUNDRED EIGHTY-ONE OF THIS ARTICLE.

50 Subdivision 3 of section 286 of the multiple dwelling law, as S 6. 51 added by chapter 349 of the laws of 1982, is amended to read as follows: 3. Upon or after compliance with the safety and fire protection stand-52 53 ards of article seven-B of this chapter, an owner may apply to the loft 54 board for an adjustment of rent based upon the cost of such compliance. 55 Upon approval by the loft board of such compliance, the loft board shall 56 set the initial legal regulated rent, and each residential occupant 1 qualified for protection pursuant to this article shall be offered a 2 residential lease subject to the provisions regarding evictions and 3 regulation of rent set forth in the emergency tenant protection act of 4 nineteen seventy-four, except to the extent the provisions of this arti-5 cle are inconsistent with such act. [At such time, the owners of such 6 buildings shall join a real estate industry stabilization association in 7 accordance with such act.]

8 S 7. Section 3 of chapter 349 of the laws of 1982, amending the multi-9 ple dwelling law relating to legalization of interim multiple dwellings 10 cities over one million, as amended by a chapter of the laws of 2010 in amending chapter 405 of the laws of 1999 amending the real property tax 11 law relating to improving the administration of the school tax relief 12 (STAR) program, relating to the lottery game of Quick Draw; 13 to amend 14 chapter 349 of the laws of 1982 amending the multiple dwelling law 15 relating to legalization of interim multiple dwellings in cities over one million, relating to the effectiveness thereof; to amend the multi-16 ple dwelling law, relating to owner obligations; relating to providing 17 18 for the administration of certain funds and accounts relating to the 19 2010-2011 budget; and to amend the private housing finance law, relating to authorizing certain deposits and transfers, as proposed in legisla-20 21 tive bills numbers S. 7925 and A. 11174, is amended to read as follows: 22 3. [Effective date and termination.] This act shall take effect S immediately. [The provisions of this act and all regulations, orders and 23 24 requirements thereunder shall terminate at the close of the calendar day 25 June 18, 2010.]

26 S 8. This act shall take effect immediately.